# Appendix 1: Aggregate estimates of tax expenditures from time series data 

Estimates of aggregate tax expenditures are necessarily approximate, because they require an assumption to be made about what would have been the relevant tax rate had this untaxed income from owner-occupiers been treated in the same way as taxed income from other owners of housing. This is further complicated by the fact that income is taxed at an individual level, which means the income derived from owner-occupied housing has to be assessed at an individual level. At the aggregate level a conservative approach is to apply the marginal tax rate that applied to average taxable income for individuals in each of the years under consideration. ${ }^{22}$ Information on average taxable income is available in the annual taxation statistics provided by the Australian Tax Office. This follows the approach employed by Flood and Yates (1987) who used a $32 \%$ marginal tax rate for their study.
For the time period covered by this study, average household taxable income increased (in current prices) from approximately $\$ 20,000$ in 1990 to approximately $\$ 35,000$ in 2001. This represents an increase in the real value of taxable incomes of approximately $2.5 \%$ per annum. ${ }^{23}$ The tax scales that applied across this range are shown in the third tax bracket in Table A1. Table A1 also shows the effect of tax reforms that broadened the income tax base

Table A1: Marginal personal income tax rates, 1993 to 2000-01 (\%)

| tax bracket | Prior to $\mathbf{1 9 9 3}$ | 1993-1994 | 1994-2000 | 2000-2001 |
| :--- | ---: | ---: | ---: | ---: |
| $\$ 1-\$ 5,400$ | 0 | 0 | 0 | 0 |
| $\$ 5,401-20,700$ | 20.0 | 20.0 | 20.0 | 17.0 |
| $\$ 20,701-36,000$ | 38.0 | 35.5 | 34.0 | 30.0 |
| $\$ 36,001-38,000$ |  | 38.5 |  |  |
| $\$ 38,001-50,000$ | 46.0 | 44.1 | 43.0 |  |
| $\$ 50,001-60,000$ | 47.0 | 47.0 | 47.0 | 42.0 |
| $\$ 60,001+$ |  |  |  | 47.0 |
| Medicare levy ${ }^{(a)}$ | 0.15 | 1.4 | 1.5 | 1.5 |

(a) Applies to all incomes with a marginal tax rate of $20 \%$ or above and some below.

Source: Annual tax packs and budget papers, various years.

[^0]and reduced the proportion of total revenue raised from income taxes. Marginal tax rates on average incomes declined from $(38+0.15) \%$ prior to 1993 to $(30+1.5) \%$ by 2001.
Table A2 presents aggregate estimates of the tax expenditures arising from exempting owner-occupied housing from the capital gains tax (CGT). These estimates are based on the assumption that annual gains provide an estimate of the annualised value of the cumulative value of accrued capital gains. As such, they assume the benefits associated with the deferral of tax liability are greater than the investor's personal discount rate. ${ }^{24}$ The results in Table A2

Table A2: Tax expenditures from capital gains tax exemption, 1990-2001

| Year | Marginal tax rate | Gross housing wealth ${ }^{\text {(a) }}$ | Real gross wealth ${ }^{\text {(a) }}$ | Nominal capital gains | Real capital gains | Tax expenditures |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Indexati | n method ${ }^{(b)}$ | Discou | method ${ }^{(b)}$ |
|  |  | \$b | \$b (\$2001) | \$b | \$b (\$2001) | \$b | \$b (\$2001) | \$b | \$b (\$2001) |
| 1990 | 38.15 | 539 | 703 | 48 | 13 | 4 | 5 | 9 | 12 |
| 1991 | 38.15 | 567 | 715 | 28 | 13 | 4 | 5 | 5 | 7 |
| 1992 | 38.15 | 571 | 712 | 4 | -4 | -1 | -1 | 1 | 1 |
| 1993 | 38.15 | 606 | 742 | 35 | 30 | 9 | 12 | 7 | 8 |
| 1994 | 36.90 | 648 | 780 | 42 | 38 | 12 | 14 | 8 | 9 |
| 1995 | 35.50 | 684 | 788 | 36 | 8 | 2 | 3 | 6 | 7 |
| 1996 | 35.50 | 696 | 777 | 11 | -11 | -4 | -4 | 2 | 2 |
| 1997 | 35.50 | 745 | 829 | 49 | 52 | 17 | 18 | 9 | 10 |
| 1998 | 35.50 | 795 | 879 | 50 | 50 | 16 | 18 | 9 | 10 |
| 1999 | 35.50 | 859 | 940 | 64 | 61 | 20 | 22 | 11 | 12 |
| 2000 | 35.50 | 933 | 989 | 74 | 49 | 16 | 17 | 13 | 14 |
| 2001 | 31.50 | 1,017 | 1,017 | 84 | 28 | 9 | 9 | 13 | 13 |

(a) Data for 1989 approximated from Treasury data
(b) Based on assumption of realisation of gains; indexation method ignores 1999 quarantining

Sourcee: Annual tax packs and budget papers, various years; ABS2001, Table 46; Reserve Bank of Australia statistical tables (rba.gov.au), Tables B16 and D02 (mortgage loans outstanding only).
suggest that the tax expenditures associated with the discount method are both lower and less volatile than those associated with the indexation method. Under the indexation method, the average real value of the tax expenditures associated with CGT was $\$ 10$ billion per year, compared with what would have been an average of $\$ 8$ billion per year had the

[^1]discount approach been implemented from the start. The standard errors, that provide an indication of volatility, are 8.6 and 4.1 respectively. These estimates suggest that this tax concession accorded to owner-occupied housing alone is equivalent to more than $1 \%$ of GDP, and is of the same order of magnitude as that accorded to superannuation. The concessions to superannuation, in turn, represented $30 \%$ of total tax expenditures (estimated by Treasury to have a value of $\$ 30$ billion in 2001).

Table A3: Tax expenditures from imputed rent exemption (\$b), 2001 constant price

|  | Non-taxation net <br> imputed rent | Non-deductibility <br> of interest | Net effect of <br> imputed rent <br> exemption |
| :--- | ---: | ---: | ---: |
| 1990 | 11 | -5 | 7 |
| 1991 | 12 | -5 | 7 |
| 1992 | 12 | -4 | 9 |
| 1993 | 13 | -4 | 9 |
| 1994 | 12 | -3 | 9 |
| 1995 | 12 | -4 | 8 |
| 1996 | 12 | -5 | 7 |
| 1997 | 13 | -4 | 9 |
| 1998 | 14 | -5 | 9 |
| 1999 | 15 | -5 | 10 |
| 2000 | 15 | -5 | 10 |
| 201 | 13 | -5 | 8 |

Sourcee: Annual tax packs and budget papers, various years; ABS2001, Table 57.
Table A3 provides aggregate estimates of the tax expenditures associated with the nontaxation of imputed rent, based on the same tax rates as those used for the CGT estimates. For 2001, this exemption provides a net benefit of approximately the same order of magnitude as that provided by CGT exemption. ${ }^{25}$ To some extent, the increasing value of the value of the exemption of the net rental value (that is, less operating costs) has been offset by increasing mortgage interest costs that are non-deductible. As with the CGT exemptions, the concession to owner-occupied housing provides a net benefit of the same order as that provided by the tax concessions to superannuation. If included in Treasury estimates, together they would account for just under $40 \%$ of total tax expenditures. Figure A1 illustrates the trend in the real values of the various components of the tax expenditures that are the source of owner-occupied housing's tax-favoured status. Some of the volatility arising from the use of actual rather than realised gains can be eliminated by converting the estimates in Table A2 to a five-year rolling average. This has not been done here because of the dominating effect of the increases in dwelling values in the early part of the period as a result of the 1998-1999 house price boom.
Figure A 1 shows that, despite the underlying volatility of the estimates and despite the offsetting effect of the non-deductibility of increasing mortgage interest costs, there has been

[^2]a general upward trend over the decade in the real value of tax expenditures to owneroccupation.

Figure A1: Indirect assistance to owner-occupied housing, 1990-2000


Sources: Annual tax packs and budget papers, various years; ABS 2001, Table 46 and 57; Reserve Bank of Australia statistical tables (rba.gov.au), Tables B16 and D02 (mortgage loans outstanding only).

In part, of course, this arises because there has been an increase in the number of owneroccupier households. Table A4 presents the equivalent data on a per household basis. The ABS has estimated that, between 1990 and 2001, the number of households in Australia grew from 6 million to just over 7 million, with an underlying growth rate of $1.4 \%$ per annum (which is greater than the population growth rate). Given a stable underlying homownership rate of approximately $70 \%$, this gives a growth in the number of owner-occupier households of just over 4 million to approximately 5 million. ${ }^{26}$
These data show that, in 2001, the indirect assistance provided to owner-occupier households amounted to $\$ 4,200$ per household, consisting of $\$ 2,600$ per household for the non-taxation of imputed rent , $-\$ 1,100$ for the non-deductibility of mortgage interest and $\$ 2,600$ for the CGT exemption.
Using the same basic methodology as employed above, Flood and Yates (1987) estimated that total tax expenditures amounted to $\$ 4.4$ billion measured in current 2001 dollar values,

[^3]Table A4: Per household tax expenditures, 1990-2001(\$ pa), 2001 constant price

| Year | Non taxation net <br> imputed rent | Non-deductibility <br> of interest | Net effect of <br> imputed rent <br> exemption | Non taxation capital <br> gains-discount <br> method | Total |
| :--- | ---: | ---: | ---: | ---: | ---: |
| 1990 | 2,710 | $-1,080$ | 1,630 | 2,800 | 4,430 |
| 1991 | 2,800 | $-1,090$ | 1,710 | 1,580 | 3,290 |
| 1992 | 2,810 | -880 | 1,930 | 210 | 2,140 |
| 1993 | 2,770 | -800 | 1,970 | 1,830 | 3,800 |
| 1994 | 2,690 | -740 | 1,940 | 2,050 | 3,990 |
| 1995 | 2,550 | -890 | 1,650 | 1,570 | 3,220 |
| 1996 | 2,540 | $-1,020$ | 1,520 | 470 | 1,990 |
| 1997 | 2,660 | -910 | 1,750 | 1,980 | 3,730 |
| 1998 | 2,830 | -910 | 1,920 | 2,000 | 3,920 |
| 1999 | 2,940 | $-1,070$ | 1,990 | 2,490 | 4,480 |
| 2000 | 3,030 | 2,640 | 1,980 | 1,560 | 2,780 |
| 2001 | 2,640 | 2,640 | 4,200 |  |  |

Source: Annual Tax Packs and Budget Papers, various years; ABS 2001, Tables 46 and 57; Reserve Bank of Australia statistical tables (rba.gov.au) Tables B16 and D02 (mortgage loans outstanding only). ABS Cat. No. 3236.0, Household and family projections.
an implied estimate of the real value of assistance of $\$ 1,200$ per household. This was made up of a positive benefit of $\$ 2,400$ from the non-taxation of net imputed income and a $\$ 1,200$ cost associated with not being unable to deduct their mortgage costs. ${ }^{27}$ These 2001 estimates for the tax benefit associated with the non-taxation of net imputed rent are higher than the 1985 estimates. The cost associated with the non-availability of the mortgage deduction, however, is similar. The former is consistent with increased real value of the housing stock over the period. The latter can be attributed to lower mortgage debt but higher interest costs in 1985 compared with 2001. Overall, the results suggest that the real values of the tax expenditures that were untouched by the tax reforms that have taken place since 1985 have increased gradually over time but are broadly of the same order of magnitude in 2001 as they were in 1985.
At the aggregate level of analysis, the major difference between the 1985 and 2001 results, however, arises from the additional tax expenditure introduced with the post 1985 reforms. In real terms, the total tax expenditures for owner-occupied housing, at \$4,200 per household, are now almost double those that applied in 1985.
The benefits of these tax expenditures for owner-occupied housing, of course, are not distributed evenly across the population. The costs of the negative expenditures are borne solely by home purchasers. The benefits of the positive expenditures are enjoyed by all

[^4]owners. It is not clear, on a priori grounds, what the overall implication of this is likely to be. Home purchasers, in general, tend to have higher incomes than those who do not or cannot enter owner-occupation. Outright owners, on the other hand, may have high or low incomes, depending primarily on their life stage.

# Appendix 2: Methodology of estimating indirect housing assistance from the 1999 AHS data 


#### Abstract

Three steps are needed in order to determine the distributional impact of indirect assistance provided to housing through the tax system. In the first instance, net rental values need to be determined. This can be done by applying an appropriate gross rental rate of return to the capital values recorded in the survey and by subtracting the operating costs that are recorded. An alternative approach is to apply a net rate of return. Given that the data are available to allow the first approach to be employed and given that operating costs may vary systematically by the variables of interest, the first approach is taken here. Previous approaches to imputing rent for owner-occupied housing in Australia have used a relatively conservative 5\% figure for gross rental yields (Yates 1994). This is consistent with the gross rental rate of return that is implicit in the National Accounts data presented in Tables 4 and 6 in Yates 2002a. For 1999, for example, the ratio of gross rental income for owner-occupied dwellings to the gross value of owner-occupied dwellings gives implied gross rental return of $5.5 \%$ and that for the decade varies only from $5.3 \%$ to $5.8 \%$. It is also the value that was employed for the one time that Australia did impose a tax on imputed rental income. ${ }^{28}$ The most recent survey of rental investors (ABS 1998b) supports the argument this is an extremely conservative estimate. ${ }^{29}$ The second step is to determine what are the costs associated with earning that income. In the 1999 ABS housing survey, housing cost data for owners cover mortgage repayments, rates, taxes and expenditure on repairs and maintenance. There is no information available on the breakdown of the components, or of the extent to which mortgage repayments cover principal as well as interest repayments. Interest payments can be approximated from the data on outstanding debt using the same broad methodology as outlined above for gross rents. From the data presented in Tables 4 and 6 in Yates 2002a, the ratio of mortgage interest paid by owner-occupiers as derived from the National Accounts data to the value of mortgage debt outstanding recorded in Reserve Bank data yields an implied rate of interest of $6.6 \%$ for 1999 . This is virtually identical with the $6.5 \%$ variable bank mortgage rate on new


[^5]lending for June 1999. Over the decade, the interest rates implied by the data presented in Tables 4 and 6 in Yates 2002a track the changes in actual rates closely (to within 0.5 percentage points). The results of employing this approach to estimate interest paid are included below as an indication of the relative importance of interest payments. In the absence of information on operating costs, however, it is not possible to identify the extent to which the total housing costs data include non-deductible mortgage principle repayments. As a conservative estimate, all housing costs will be deducted to derive a figure for net rent less interest costs. This over-estimates allowable deductions under the tax system by an amount equal to the repayments of principal that are embodied in total mortgage repayments. ${ }^{30}$ The effect of this, therefore, is to under-estimate tax expenditures by this amount scaled by the relevant marginal tax rate.
Finally, capital gains need to be evaluated. Given that the tax benefit is based on realised rather than accrued gains, there is a strong argument for using trend rather than annual data for capital gains since the cumulative effect over time will even out the impact of troughs and cycles. The results presented above suggested a per household real growth in the value of dwelling assets of approximately $2.5 \%$ per annum once household growth is taken into account. The ABS house price index data for established houses indicates an average nominal growth of just under 4\% per annum for the period from 1990 to 2001 and a real growth of just over 1\% per annum. These house price estimates are more conservative than those implied by the aggregate data and will be used to impute accrued capital gains in the survey data. A conservative $3 \%$ nominal growth rate is employed. One advantage of using published price index data is that they can be spatially disaggregated to allow for different rates of capital gain when more disaggregated data are considered.

[^6]
## Appendix 3: Methodology of converting income units to households

The CRA administrative data are provided at income unit level and are currently unable to be converted to household level.

In contrast to the CRA data, the CSHA data are at household level. Aligning CRA and CSHA data has been seen as a priority area by the Australian and state/territory governments.
Many analyses are carried out at the household level rather than the income unit level. Also, since many households share resources, the receipt of CRA by one income unit in a household may impact on the financial position of the household as a whole. Therefore it is of interest to determine how many households receive some CRA.
The 1999 AHS is the only data source available which provides information at both income unit and household level. Therefore it is possible to obtain an aggregated number of households versus income units.
The table below is drawn from the 1999 AHS and it shows that the average ratio of income units to households is 1.4. However there are variations across the states and territories, the highest being the Northern Territory which is 1.6 . This could be due to the large proportion of Indigenous households in the Northern Territory.
The low ratio of income units to households in Tasmania could be a result of the high proportion of single person households in that state.

Table A5: Ratio of income units to households and estimated number of households which receive CRA by state/territory, Australia, 1999

|  | NSW | Vic | Qld | WA | SA | Tas | ACT | NT Australia |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Total estimated number <br> of income units who <br> receive CRA | 178,968 | 138,603 | 148,716 | 64,465 | 38,150 | 20,588 | 821 | 4,323 | 594,634 |
| Total estimated number <br> of households assisted <br> with CRA | 124,886 | 93,067 | 111,868 | 46,490 | 30,010 | 16,599 | 562 | 2,679 | 426,161 |
| Ratio of income units to <br> households who <br> received CRA |  |  |  |  |  |  |  |  |  |

Source: Australian Housing Survey, 1999, confidentialised unit record files.
These ratios are applied to the administrative number of CRA recipients who are measured at the income unit level. The total number of households who received CRA is estimated by dividing the total number of income units who receive CRA from administrative data by the ratio of income units to households derived from the 1999 AHS data.

# Appendix 4: Discrepancies between the 1999 AHS data and administrative data 

As noted in the beginning of this paper, all distributional analysis in the paper is based on the 1999 AHS data. However there are differences between the survey data and the administrative data on basic counts, such as the total number of rebated public renters. This highlights the fact that considerable data development work needs to be undertaken to ensure reliable and consistent data are available for policy and research purposes.
The 1999 AHS data contain a final sample of 13,800 households across Australia. The data provide detailed distributional information on the benefit of rent subsidies received by households living in public housing and CRA obtained by low income households living in private rental dwellings. An overview of this survey is available in ABS (2000).
Table A6 shows that there are large discrepancies regarding the number of recipients and average of benefits between the estimates obtained from the survey data and from administrative data.

Table A6: Comparison of 1999 AHS and administrative data

|  | Unit | Administrative data | 1999 AHS |
| :--- | :---: | :---: | :---: |
| Total number of income units <br> receiving CRA at June 1999 | No. |  |  |
| Average CRA benefit receiving <br> weekly at June 1999 | $\$$ | $964,000(\mathrm{a})$ | 594,634 |
| Total number of rebated public renter <br> households at June 1999 | No. | $30.5(\mathrm{a})$ | 32 |
| Average rent rebate benefit weekly | $\$$ | $297,000(\mathrm{~b})$ | 275,000 |

Sources: SCRCSSP 2000, vol. 3, pp. 1365 and 1420; AIHW unpublished report.

## CRA

According to the Report on Government Services (RoGS) (SCRCSSP 2000:1365(vol. 3)), there were nearly 964,000 income units receiving a CRA payment in June 1999. The corresponding figure drawn from the 1999 AHS is only around 595,000 income units.
However the discrepancies mainly occur in the aggregated estimates; the difference between the survey data and administrative data on average benefits is not very large. The report stated that the average CRA benefit for each income unit was $\$ 30.50$ per week (SCRCSSP 2000:1365(vol. 3)); the estimate from the 1999 AHS survey was $\$ 32$ per week (Table A6).
The under-estimate for the number of households receiving CRA who were living in private dwellings can be explained by the difference in data coverage between two data sources. The 1999 AHS only covers households living in private dwellings. It excludes those living in nonprivate dwellings (for example, non-Commonwealth funded nursing homes, hostels, some retirement villages, and non-private boarding houses) who might be eligible for and receiving CRA. The RoGS number includes these people. It is important to determine the
size of these groups, so that adjustments can be made when comparing the results drawn from the two data sources. However the current client form and system design used in Centrelink make it difficult to do so.

Another explanation for the discrepancy is the reliability of the survey data regarding CRA. As the survey relies on self-reporting, some recipients may not have understood the meaning of CRA. As mentioned earlier in this paper CRA is paid along with family payments (but not the base family payment) to people with dependent children and with pensions or allowances to pensioners or beneficiaries without children. Because CRA is included as a part of other payments, and not separately, it is very easy for people to either be unaware or to forget that they are receiving it.
The RoGS report also shows that nearly $30 \%$ of CRA recipients received it through the family allowance payment (SCRCSSP 2000:1365(vol. 3)). As the amount of CRA payment which forms part of the total family allowance is not clearly stated in the Centrelink customer's statement, the recipients of CRA may not have been aware of the fact that they are receiving CRA as part of their family payment. This suggests that the likelihood of under-reporting or misreporting whether households receive CRA and the amount of CRA received could be relatively high.

## Public housing

The extent of the differences between the 1999 AHS and the public rental housing administrative data is shown in Table A6. According to the administrative data, there were nearly 390,000 households living in public housing for the year ending June 1999, among them were 340,000 households in receipt of rental subsidy. The estimated number of public renter households from the survey data is only 275,000 , which is 65,000 households less than the administrative data. This may due to differences in the accounting framework. The survey data are a point-in-time measure, while the administrative data are a year-ending measure.
Despite the large discrepancy between the results obtained from the survey data and administrative data, the average of benefit amounts are very similar.

## Appendix 5: Interpreting estimates derived from the 1999 AHS

The 1999 ABS Australian Housing Survey (AHS) is used as the primary source of data in distributional analysis of direct and indirect housing assistance. The AHS was a survey of households carried out in September and October of 1999. It contains detailed information on housing costs, household composition and income.
Several matters should be considered when interpreting the results derived from the 1999 AHS.

1. Income quintiles used in this paper are formed by ranking the population (household) by ascending gross weekly income and then dividing the ranked population (household) into five equal groups. The values which correspond to gross weekly income quintiles are as follows:

First less than or equal to \$307
Second \$308-\$596
Third \$597-\$965
Fourth \$966-\$1,477
Highest more than $\$ 1,477$
2. Figures are weighted population estimates and therefore subject to sampling error. Sampling errors are relatively large for estimates based on a small number of respondents. For discussion on the relative standard errors for the AHS see ABS (2000c). Estimates with relative standard errors of between $25 \%$ and $50 \%$ are indicated by one asterisk next to the figure while those with relative standard errors greater than $50 \%$ have two asterisks.
3. The question for obtaining rent subsidy was 'What is the difference between the rent you pay and the market rent for this accommodation?'. This means that the market rent which the respondent used to work out rent subsidy is very subjective to tenants' awareness of market value of similar rental accommodation in the area. However rent subsidy is calculated by subtracting rent paid from the market rent in the public housing administrative data. The market rent value is recorded in the state or territory's information management system, and it is a notional value; the method used for evaluation and updating across jurisdictions varies.
4. As is generally the case when presenting estimates, numbers may not add due to rounding.

## Appendix 6: Tables

Table A 1.1: Real government expenditure on CSHA assistance, CRA and rent rebates (\$m), current and constant prices, 1990-91 to 2000-01

|  | CSHA |  | CRA |  | Rental Subsidy |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Current prices (\$m) | $\begin{aligned} & \text { Constant prices } \\ & \text { 1999-2000 (\$m) } \end{aligned}$ | Current prices (\$m) | $\begin{aligned} & \text { Constant prices } \\ & \text { 1999-2000 (\$m) } \end{aligned}$ | Current prices (\$m) | $\begin{aligned} & \text { Constant prices } \\ & \text { 1999-2000 (\$m) } \end{aligned}$ | $\begin{array}{r} \text { 1999-2000 } \\ \text { Deflator (\%) } \end{array}$ |
| 1990-91 | 1,322.9 | 1,505.0 | 740.0 | 841.9 | 794.5 | 903.9 | 87.9 |
| 1991-92 | 1,409.0 | 1,572.5 | 907.0 | 1,012.3 | 882.9 | 985.4 | 89.6 |
| 1992-93 | 1,485.4 | 1,639.5 | 1,199.0 | 1,323.4 | 773.2 | 853.4 | 90.6 |
| 1993-94 | 1,419.6 | 1,549.8 | 1,401.0 | 1,529.5 | 857.0 | 935.6 | 91.6 |
| 1994-95 | 1,509.6 | 1,625.0 | 1,453.0 | 1,564.0 | 1,063.5 | 1,144.8 | 92.9 |
| 1995-96 | 1,489.8 | 1,568.2 | 1,552.0 | 1,633.7 | 1,208.8 | 1,272.4 | 95.0 |
| 1996-97 | 1,353.4 | 1,401.0 | 1,647.0 | 1,705.0 | 1,219.9 | 1,262.8 | 96.6 |
| 1997-98 | 1,207.4 | 1,234.6 | 1,484.0 | 1,517.4 | 1,205.6 | 1,232.7 | 97.8 |
| 1998-99 | 1,276.6 | 1,301.3 | 1,505.0 | 1,534.1 | 1,232.8 | 1,256.7 | 98.1 |
| 1999-00 | 1,331.0 | 1,331.0 | 1,538.0 | 1,538.0 | 1,175.2 | 1,175.2 | 100.0 |
| 2000-01 | 1,406.5 | 1,342.1 | 1,717.0 | 1,638.4 | 1,268.8 | 1,210.7 | 104.8 |

## Notes

1. Constant dollar values were calculated using 1999-2000 GDP deflators.
2. Market rent is a notional value, there is a variation across jurisdictions.
3. 1999-00 rental subsidy excludes the Northern Territory value.
4. The rental subsidy figures since 1999-2000 are collected through the financial statements; the method is different from the previous years' data as stated in the Housing Assistance ACT annual report.
5. Data on CSHA expenditure include all housing expenditure under CSHA. However rental subsidy only includes public housing.

Table A2.1: Annual average amount of CRA by household income quintile and state/territory, 1999

| State/territory | Income quintile |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3 rd | 4th | 5th |  |
|  | All private renters |  |  |  |  |  |
| New South Wales | 838 | 800 | 272 | 38 | 1 | 372 |
| Victoria | 884 | 721 | 346 | 81 | 47 | 439 |
| Queensland | 992 | 878 | 401 | 166 | 21 | 536 |
| Western Australia | 678 | 779 | 317 | 108 | 43 | 421 |
| South Australia | 800 | 645 | 257 | 89 | - | 437 |
| Tasmania | 1,272 | 825 | 249 | 100 | *283 | 628 |
| Australian Capital Territory | *154 | *742 | 154 | - | - | 179 |
| Northern Territory | *32 | - | - | 50 | - | 18 |
| All | 864 | 785 | 315 | 87 | 18 | 431 |
|  | All CRA recipients |  |  |  |  |  |
| New South Wales | 1,707 | 1,725 | 1,703 | **1,392 | **104 | 1,692 |
| Victoria | 1,577 | 1,702 | 1,818 | **1,059 | **1,924 | 1,642 |
| Queensland | 1,716 | 1,705 | 1,740 | *1,467 | **936 | 1,692 |
| Western Australia | 1,527 | 1,721 | 1,493 | **1,481 | **909 | 1,589 |
| South Australia | 1,564 | 1,574 | *1,597 | **1,714 | - | 1,578 |
| Tasmania | 1,602 | 1,385 | *1,703 | **1,040 | **1,560 | 1,519 |
| Australian Capital Territory | **1,300 | *1,895 | **1,807 | - | - | 1,803 |
| Northern Territory | **312 | - | - | **787 | - | 619 |
| All | 1,645 | 1,694 | 1,709 | 1,342 | *979 | 1,655 |

[^7]Table A2.2: Annual average amount of CRA by household income quintile and household composition, 1999

| Household composition | Income quintile |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
|  | All private renters |  |  |  |  |  |
| One family: couple only | 535 | 645 | 91 | 26 | 8 | 198 |
| One family: couple with dependent children only | 888 | 1,225 | 650 | 59 | 10 | 564 |
| One family: other couple | **212 | *1,016 | 578 | 255 | 22 | 331 |
| One parent with dependent children | 1,431 | 1,488 | 739 | *216 | **1,547 | 1,272 |
| Lone person | 816 | 110 | - | - | - | 353 |
| Group household | *458 | 490 | 179 | 99 | 11 | 165 |
| Other household | *877 | 459 | 583 | 303 | 13 | 341 |
| All | 864 | 785 | 315 | 87 | 18 | 431 |
|  | All CRA recipients |  |  |  |  |  |
| One family: couple only | 1,490 | 1,393 | *1,292 | **1,198 | **936 | 1,389 |
| One family: couple with dependent children only | *1,824 | 1,804 | 1,750 | *951 | **780 | 1,740 |
| One family: other couple | *936 | *1,864 | *1,831 | *1,196 | **1,560 | 1,627 |
| One parent with dependent children | 1,883 | 1,866 | 1,745 | *1,850 | **1,924 | 1,858 |
| Lone person | 1,582 | *1,841 | - | - | - | 1,597 |
| Group household | **1,294 | 1,043 | *1,409 | *1,438 | **396 | 1,164 |
| Other household | **1,840 | 1,490 | 1,826 | *1,725 | **936 | 1,678 |
| All | 1,645 | 1,694 | 1,709 | 1,342 | *979 | 1,655 |

[^8]Table A2.3: Annual average amount of CRA by household income quintile and age of reference person, 1999

| Age of reference person (years) | Income quintile |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
|  | All private renters |  |  |  |  |  |
| $<25$ years | 878 | 655 | 250 | 98 | - | 390 |
| 25-34 years | 891 | 869 | 320 | 66 | 10 | 387 |
| 35-44 | 901 | 919 | 386 | 115 | 7 | 461 |
| 45-64 | 911 | 556 | 309 | 82 | 65 | 429 |
| 65+ | 746 | 790 | *58 | - | - | 688 |
| All | 864 | 785 | 315 | 87 | 18 | 431 |
|  | All CRA recipients |  |  |  |  |  |
| <25 years | 1,698 | 1,521 | 1,340 | *1,280 | - | 1,528 |
| 25-34 years | 1,661 | 1,775 | 1,775 | *1,157 | **489 | 1,696 |
| 35-44 | 1,646 | 1,707 | 1,825 | *1,607 | **936 | 1,701 |
| 45-64 | 1,677 | 1,676 | 1,781 | *1,363 | **1,580 | 1,679 |
| $65+$ | 1,546 | 1,591 | **1,820 | - | - | 1,561 |
| All | 1,645 | 1,694 | 1,709 | 1,342 | *979 | 1,655 |

Note: Income quintiles are derived from Australia-wide population.
Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A2.4: Annual rental subsidy amount (\$) by household income quintile by state/territory, 1999

| State/territory | Income quintile |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th |  |
|  | All public renters |  |  |  |  |
| New South Wales | 3,429 | 4,252 | *3,116 | **1,051 | 3,550 |
| Victoria | 2,247 | 1,917 | **1,301 | **1,559 | 2,031 |
| Queensland | 2,962 | 4,062 | *1,738 | - | 3,058 |
| Western Australia | 3,311 | *2,773 | *2,917 | - | 3,086 |
| South Australia | 1,975 | 1,340 | *509 | **127 | 1,616 |
| Tasmania | 2,118 | *2,151 | **348 | - | 1,866 |
| Australian Capital Territory | 3,602 | *3,578 | **1,118 | - | 2,834 |
| Northern Territory | *4,828 | *4,132 | **2,514 | - | 3,777 |
| All | 2,858 | 3,069 | 2,059 | **804 | 2,760 |
| Rebated public rental households |  |  |  |  |  |
| New South Wales | 4,397 | 5,179 | *4,758 | **4,680 | 4,685 |
| Victoria | 2,958 | 2,899 | **2,893 | **3,162 | 2,942 |
| Queensland | 3,180 | 4,287 | *2,904 | - | 3,539 |
| Western Australia | 3,685 | *3,789 | *3,701 | - | 3,711 |
| South Australia | 2,619 | 2,093 | *1,762 | **520 | 2,421 |
| Tasmania | 2,713 | 2,520 | **1,612 | - | 2,603 |
| Australian Capital Territory | 4,148 | *4,207 | **2,817 | - | 4,049 |
| Northern Territory | *4,828 | *5,625 | **3,536 | - | 4,935 |
| All | 3,550 | 3,990 | 3,710 | **3,325 | 3,698 |

Note: Income quintiles are derived from Australia-wide population.
Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A2.5: Annual average rental subsidy amount (\$) by household composition by household income quintile, 1999

| Household composition | Income quintile |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th |  |
|  | All public renters |  |  |  |  |
| One family: couple only | 2,414 | 2,468 | **646 | **1,933 | 2,312 |
| One family: couple with dependent children only | **511 | 2,555 | 2,389 | - | 2,325 |
| One family: other couple | **1,624 | *2,304 | *1,499 | - | 1,668 |
| One parent with dependent children | 3,838 | 4,193 | *1,443 | **1,737 | 3,799 |
| Lone person | 2,682 | *2,135 | *5,068 | - | 2,707 |
| Group household | - | *2,328 | **3,258 | - | 2,561 |
| Other household | **1,800 | 2,518 | *1,336 | - | 1,860 |
| All | 2,858 | 3,069 | 2,059 | **804 | 2,760 |
|  | Rebated public rental households |  |  |  |  |
| One family: couple only | 3,434 | 3,115 | **1,814 | **4,680 | 3,262 |
| One family: couple with dependent children only | **1,872 | 3,249 | *3,681 | - | 3,387 |
| One family: other couple | **2,769 | *3,096 | *3,421 | - | 3,166 |
| One parent with dependent children | 4,449 | 5,069 | *2,423 | **2,634 | 4,602 |
| Lone person | 3,327 | *2,880 | **8,089 | - | 3,392 |
| Group household | - | *2,328 | **3,258 | - | 2,697 |
| Other household | **1,800 | *4,540 | *3,301 | - | 3,867 |
| All | 3,550 | 3,990 | 3,710 | **3,325 | 3,698 |

[^9]Table A2.6: Annual average rental subsidy amount (\$) by age of household reference person by household income quintile, 1999

| Age of reference person (years) | Income quintile |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th |  |
|  | All public renters |  |  |  |  |
| <25 years | 3,179 | *3,934 | *2,660 | - | 3,344 |
| 25-34 years | 3,618 | 3,306 | 2,093 | **197 | 3,203 |
| 35-44 | 2,995 | 3,664 | 2,259 | *1,112 | 2,924 |
| 45-64 | 3,032 | 2,532 | 2,086 | *742 | 2,684 |
| 65+ | 2,384 | 2,318 | *722 | - | 2,282 |
| All | 2,858 | 3,069 | 2,059 | 804 | 2,760 |
|  | Rebated public rental households |  |  |  |  |
| <25 years | 3,242 | *4,384 | *3,197 | - | 3,598 |
| 25-34 years | 4,273 | 4,322 | *3,678 | **520 | 4,212 |
| 35-44 | 3,734 | 4,375 | *4,450 | **3,162 | 4,055 |
| 45-64 | 3,617 | 3,607 | *3,533 | **4,680 | 3,618 |
| 65+ | 3,229 | 3,170 | **2,104 | - | 3,194 |
| All | 3,550 | 3,990 | 3,710 | **3,325 | 3,698 |

Note: Income quintiles are derived from Australia-wide population.
Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.1: Dwelling values, debt and housing costs, Australia, 1999

|  | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| All owners |  |  |  |  |  |  |
| Income (\$ pw) | 200 | 440 | 780 | 1,200 | 2,240 | 1,050 |
| Dwelling value (\$) | 170,000 | 182,000 | 199,000 | 216,000 | 316,000 | 222,000 |
| Mortgage debt (\$) | 7,400 | 16,900 | 37,200 | 56,000 | 76,400 | 41,400 |
| Housing costs (\$ pw) | 44 | 69 | 122 | 156 | 209 | 126 |
| Housing equity (\%) | 96 | 91 | 81 | 74 | 76 | 81 |
| \% all households ${ }^{(b)}$ | 62 | 64 | 66 | 75 | 83 | 70 |
| Outright owners |  |  |  |  |  |  |
| Income (\$ pw) | 200 | 430 | 770 | 1,210 | 2,260 | 840 |
| Dwelling value (\$) | 170,000 | 193,000 | 237,000 | 242,000 | 341,000 | 225,000 |
| Mortgage debt (\$) | - | - | - | - | - |  |
| Housing costs (\$ pw) | 31 | 38 | 51 | 51 | 77 | 46 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all households ${ }^{(\text {b })}$ | 54 | 47 | 32 | 29 | 31 | 39 |
| Home purchasers |  |  |  |  |  |  |
| Income (\$ pw) | 190 | 470 | 790 | 1,200 | 2,230 | 1,320 |
| Dwelling value (\$) | 171,000 | 155,000 | 164,000 | 200,000 | 300,000 | 219,000 |
| Mortgage debt (\$) | 58,600 | 64,800 | 73,900 | 92,000 | 124,300 | 94,000 |
| Housing costs (\$ pw) | 134 | 160 | 192 | 224 | 295 | 228 |
| Housing equity (\%) | 66 | 58 | 55 | 54 | 59 | 57 |
| \% all households ${ }^{\text {(b) }}$ | 8 | 17 | 34 | 46 | 51 | 31 |

(a) Income quintiles are derived from Australia-wide population, not just owners.
(b) Gives percentage share of each tenure in relevant income category.

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.2: Tax benefits by household income and tenure, Australia, 1999

|  | Income quintile |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| All owners |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,500 | 9,100 | 10,000 | 10,800 | 15,800 | 11,100 |
| Interest (\$ pa) | 500 | 1,100 | 2,500 | 3,700 | 5,000 | 2,700 |
| Net rent less interest | 6,200 | 5,500 | 3,600 | 2,700 | 4,900 | 4,500 |
| Capital gains | 5,100 | 5,500 | 6,000 | 6,500 | 9,500 | 6,700 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,100 | 700 | 1,000 | 2,400 | 1,600 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 600 | 1,200 | 2,300 | 1,200 |
| Total tax benefit | - | 1,700 | 1,300 | 2,200 | 4,700 | 2,800 |
| Benefit as \% income | - | 7 | 3 | 4 | 4 | 5 |
| Outright owners |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,500 | 9,700 | 11,900 | 12,100 | 17,100 | 11,300 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 6,900 | 7,700 | 9,200 | 9,400 | 13,000 | 8,900 |
| Capital gains | 5,100 | 5,800 | 7,100 | 7,300 | 10,200 | 6,800 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,500 | 1,800 | 3,300 | 6,300 | 3,200 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 700 | 1,300 | 2,500 | 1,200 |
| Total tax benefit | - | 2,100 | 2,500 | 4,600 | 8,800 | 4,400 |
| Benefit as \% income | - | 9 | 6 | 7 | 7 | 10 |
| Home purchasers |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,600 | 7,800 | 8,200 | 10,000 | 15,000 | 11,000 |
| Interest (\$ pa) | 3,900 | 4,300 | 4,900 | 6,100 | 8,200 | 6,200 |
| Net rent less interest | 1,600 | -600 | -1,800 | -1,600 | -300 | -900 |
| Capital gains | 5,100 | 4,700 | 4,900 | 6,000 | 9,000 | 6,600 |
| Imputed rent tax ${ }^{(a)}$ | - | -100 | -400 | -600 | -100 | -300 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 500 | 1,100 | 2,200 | 1,200 |
| Total tax benefit ${ }^{(c)}$ | - | 400 | 100 | 500 | 2,100 | 900 |
| Benefit as \% income | - | 2 | - | 1 | 2 | 1 |
| Marginal tax rate ${ }^{(d)}$ | - | 0.200 | 0.200 | 0.355 | 0.485 | 0.355 |

(a) Tax benefit based on marginal tax rate of half household income applied to non-taxed income.
(b) Tax benefit based on half of marginal tax rate applied to non-taxed gains (discount method).
(c) Weights tax expenditure for owners by proportion of owners in population.
(d) Estimated as marginal tax rate on half household income.

[^10]Table A3.3: Dwelling values, debt and housing costs, all owners by household income and age, Australia, 1999

| Age of reference person (years) | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| 25-34 years |  |  |  |  |  |  |
| Income (\$ pw) | 170 | 490 | 780 | 1,210 | 2,050 | 1,200 |
| Dwelling value (\$) | 131,000 | 141,000 | 146,000 | 183,000 | 249,000 | 185,000 |
| Mortgage debt (\$) | 49,000 | 58,000 | 74,000 | 95,000 | 129,000 | 92,000 |
| Housing costs (\$ pw) | 106 | 152 | 204 | 250 | 344 | 245 |
| Housing equity (\%) | 62 | 59 | 49 | 48 | 48 | 50 |
| $\%$ all owners ${ }^{(b)}$ | 3 | 9 | 17 | 18 | 15 | 13 |
| 35-44 years |  |  |  |  |  |  |
| Income (\$ pw) | 180 | 470 | 790 | 1,200 | 2,270 | 1,290 |
| Dwelling value (\$) | 153,000 | 164,000 | 170,000 | 210,000 | 321,000 | 226,000 |
| Mortgage debt (\$) | 44,000 | 44,000 | 52,000 | 68,000 | 98,000 | 69,000 |
| Housing costs (\$ pw) | 126 | 130 | 151 | 176 | 256 | 185 |
| Housing equity (\%) | 71 | 73 | 70 | 67 | 69 | 69 |
| $\%$ all owners ${ }^{(b)}$ | 6 | 15 | 26 | 33 | 28 | 22 |
| 45-64 years |  |  |  |  |  |  |
| Income (\$ pw) | 190 | 450 | 780 | 1,210 | 2,280 | 1,230 |
| Dwelling value (\$) | 160,000 | 174,000 | 225,000 | 227,000 | 325,000 | 242,000 |
| Mortgage debt (\$) | 10,000 | 12,000 | 23,000 | 37,000 | 55,000 | 33,000 |
| Housing costs (\$ pw) | 49 | 60 | 91 | 114 | 158 | 107 |
| Housing equity (\%) | 94 | 93 | 90 | 84 | 83 | 86 |
| $\%$ all owners ${ }^{\text {(b) }}$ | 28 | 31 | 39 | 40 | 53 | 39 |
| 65+ years |  |  |  |  |  |  |
| Income (\$ pw) | 210 | 410 | 770 | 1,170 | 2,200 | 480 |
| Dwelling value (\$) | 178,000 | 203,000 | 252,000 | 285,000 | 437,000 | 211,000 |
| Mortgage debt (\$) | 1,000 | 1,000 | 1,000 | 2,000 | 8,000 | 1,000 |
| Housing costs (\$ pw) | 32 | 37 | 52 | 49 | 80 | 39 |
| Housing equity (\%) | 99 | 100 | 100 | 99 | 98 | 99 |
| $\%$ all owners ${ }^{(b)}$ | 64 | 44 | 15 | 7 | 4 | 25 |

Table A3.3 (continued): Dwelling values, debt and housing costs, all owners by household income and age, Australia, 1999

|  | Income quintile ${ }^{(\text {a) }}$ |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 1st | 2nd | 3rd | 4th | 5th | Total |
| All owners |  |  |  |  |  |  |
| Income (\$ pw) | 200 | 440 | 780 | 1,200 | 2,240 | 1,050 |
| Dwelling value (\$) | 170,000 | 182,000 | 199,000 | 216,000 | 316,000 | 222,000 |
| Mortgage debt (\$) | 7,400 | 16,900 | 37,200 | 56,000 | 76,400 | 41,400 |
| Housing costs (\$ pw) | 44 | 69 | 122 | 156 | 209 | 126 |
| Housing equity (\%) | 96 | 91 | 81 | 74 | 76 | 81 |
| \% all owners ${ }^{(\text {b })}$ | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all households ${ }^{(\text {c })}$ | 62 | 64 | 66 | 75 | 83 | 70 |

(a) Income quintiles are derived from Australia-wide population, not just owners.
(b) Gives contribution to home ownership of each age group in relevant income category.
(c) Gives proportion of owners in relevant income category.

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.4: Dwelling values, debt and housing costs, outright owners by household income and age, Australia, 1999

| Age of reference person (years) | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| 25-34 years |  |  |  |  |  |  |
| Income (\$ pw) | 187 | 463 | 788 | 1,228 | 2,044 | 1,018 |
| Dwelling value (\$) | 135,000 | 151,000 | 191,000 | 213,000 | 209,000 | 186,000 |
| Mortgage debt (\$) | - | - | - | - | - | - |
| Housing costs (\$ pw) | 51 | 51 | 53 | 102 | 156 | 85 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all outright owners ${ }^{(\text {b })}$ | 1 | 3 | 4 | 6 | 4 | 3 |
| 35-44 years |  |  |  |  |  |  |
| Income (\$ pw) | 171 | 456 | 790 | 1,209 | 2,499 | 1,233 |
| Dwelling value (\$) | 156,000 | 164,000 | 187,000 | 237,000 | 339,000 | 234,000 |
| Mortgage debt (\$) | - | - | - | - | - | - |
| Housing costs (\$ pw) | 52 | 47 | 60 | 54 | 116 | 69 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all outright owners ${ }^{(\text {b })}$ | 3 | 8 | 15 | 20 | 17 | 11 |
| 45-64 years |  |  |  |  |  |  |
| Income (\$ pw) | 187 | 442 | 768 | 1,216 | 2,233 | 1,078 |
| Dwelling value (\$) | 151,000 | 180,000 | 244,000 | 233,000 | 335,000 | 239,000 |
| Mortgage debt (\$) | - | - | - | - | - | - |
| Housing costs (\$ pw) | 32 | 38 | 48 | 46 | 64 | 47 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all outright owners ${ }^{(\text {b })}$ | 26 | 32 | 51 | 56 | 69 | 43 |
| 65+ years |  |  |  |  |  |  |
| Income (\$ pw) | 209 | 409 | 766 | 1,176 | 2,089 | 470 |
| Dwelling value (\$) | 178,000 | 204,000 | 256,000 | 288,000 | 440,000 | 212,000 |
| Mortgage debt (\$) | - | - | - | - | - | - |
| Housing costs (\$ pw) | 30 | 36 | 51 | 46 | 66 | 36 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all outright owners ${ }^{(\text {b })}$ | 70 | 57 | 29 | 18 | 10 | 42 |

Table A3.4 (continued): Dwelling values, debt and housing costs, outright owners by household income and age, Australia, 1999

|  | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| All outright owners |  |  |  |  |  |  |
| Income (\$ pw) | 200 | 430 | 770 | 1,210 | 2,260 | 840 |
| Dwelling value (\$) | 170,000 | 193,000 | 237,000 | 242,000 | 341,000 | 225,000 |
| Mortgage debt (\$) | - | - | - | - | - | - |
| Housing costs (\$ pw) | 31 | 38 | 51 | 51 | 77 | 46 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all outright owners ${ }^{(b)}$ | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all household ${ }^{(c)}$ | 54 | 47 | 32 | 29 | 31 | 39 |

(a) Income quintiles are derived from Australia-wide population, not just outright owners.
(b) Gives contribution to home ownership of each age group in relevant income category.
(c) Gives proportion of owners in relevant income category.

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.5: Dwelling values, debt and housing costs, purchasers by household income and age, Australia, 1999

| Age of reference person (years) | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| 25-34 years |  |  |  |  |  |  |
| Income (\$ pw) | 162 | 492 | 782 | 1,203 | 2,055 | 1,233 |
| Dwelling value (\$) | 129,000 | 138,000 | 139,000 | 179,000 | 253,000 | 185,000 |
| Mortgage debt (\$) | 82,000 | 76,000 | 84,000 | 108,000 | 142,000 | 107,000 |
| Housing costs (\$ pw) | 144 | 181 | 224 | 271 | 365 | 271 |
| Housing equity (\%) | 31 | 44 | 40 | 39 | 44 | 41 |
| $\%$ all purchasers ${ }^{\left({ }^{(b)}\right.}$ | 12 | 26 | 30 | 26 | 22 | 25 |
| 35-44 years |  |  |  |  |  |  |
| Income (\$ pw) | 183 | 478 | 790 | 1,199 | 2,195 | 1,305 |
| Dwelling value (\$) | 151,000 | 165,000 | 164,000 | 201,000 | 315,000 | 223,000 |
| Mortgage debt (\$) | 81,000 | 73,000 | 73,000 | 90,000 | 129,000 | 96,000 |
| Housing costs (\$ pw) | 187 | 182 | 187 | 213 | 301 | 229 |
| Housing equity (\%) | 46 | 56 | 55 | 55 | 59 | 57 |
| $\%$ all purchasers ${ }^{\left({ }^{(b)}\right.}$ | 25 | 34 | 37 | 42 | 34 | 36 |
| 45-64 years |  |  |  |  |  |  |
| Income (\$ pw) | 194 | 460 | 804 | 1,208 | 2,324 | 1,459 |
| Dwelling value (\$) | 198,000 | 156,000 | 193,000 | 220,000 | 315,000 | 247,000 |
| Mortgage debt (\$) | 55,000 | 52,000 | 65,000 | 82,000 | 111,000 | 87,000 |
| Housing costs (\$ pw) | 124 | 135 | 167 | 197 | 256 | 205 |
| Housing equity (\%) | 71 | 66 | 65 | 62 | 64 | 64 |
| $\%$ all purchasers ${ }^{\left({ }^{(b)}\right.}$ | 41 | 29 | 29 | 30 | 43 | 34 |
| 65+ years |  |  |  |  |  |  |
| Income (\$ pw) | 218 | 418 | 781 | 1,099 | 3,648 | 598 |
| Dwelling value (\$) | 168,000 | 163,000 | 176,000 | 213,000 | 396,000 | 183,000 |
| Mortgage debt (\$) | 28,000 | 22,000 | 23,000 | 42,000 | 121,000 | 32,000 |
| Housing costs (\$ pw) | 86 | 71 | 83 | 130 | 259 | 94 |
| Housing equity (\%) | 83 | 86 | 87 | 80 | 70 | 82 |
| $\%$ all purchasers ${ }^{\left({ }^{\text {b }} \text { ) }\right.}$ | 22 | 7 | 1 | 0 | 0 | 3 |

Table A3.5 (continued): Dwelling values, debt and housing costs, purchasers by household income and age, Australia, 1999

|  | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| All purchasers |  |  |  |  |  |  |
| Income (\$ pw) | 190 | 470 | 790 | 1,200 | 2,230 | 1,320 |
| Dwelling value (\$) | 171,000 | 155,000 | 164,000 | 200,000 | 300,000 | 219,000 |
| Mortgage debt (\$) | 58,600 | 64,800 | 73,900 | 92,000 | 124,300 | 94,000 |
| Housing costs (\$ pw) | 134 | 160 | 192 | 224 | 295 | 228 |
| Housing equity (\%) | 66 | 58 | 55 | 54 | 59 | 57 |
| $\%$ all purchasers ${ }^{(\text {b }}$ | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all households ${ }^{(c)}$ | 8 | 17 | 34 | 46 | 51 | 31 |

(a) Income quintiles are derived from Australia-wide population, not just purchasers.
(b) Gives contribution to home ownership of each age group in relevant income category.
(c) Gives proportion of owners in relevant income category.

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.6: Tax benefits by household income and age, all owners, Australia, 1999

| Age of reference person (years) | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| 25-34 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 6,600 | 7,100 | 7,300 | 9,200 | 12,500 | 9,300 |
| Interest (\$ pa) | 3,200 | 3,800 | 4,900 | 6,300 | 8,500 | 6,100 |
| Net rent less interest | 1,100 | -900 | -3,300 | -3,900 | -5,400 | -3,500 |
| Capital gains | 3,900 | 4,200 | 4,400 | 5,500 | 7,500 | 5,600 |
| Imputed rent tax ${ }^{(a)}$ | - | -200 | -700 | -1,400 | -2,600 | -1,200 |
| Capital gains tax ${ }^{(b)}$ | - | 400 | 400 | 1,000 | 1,800 | 1,000 |
| Total tax benefit | - | 200 | -300 | -400 | -800 | -200 |
| Benefit as \% income | - | 1 | -1 | -1 | -1 | - |
| 35-44 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,700 | 8,200 | 8,500 | 10,500 | 16,100 | 11,300 |
| Interest (\$ pa) | 2,900 | 2,900 | 3,400 | 4,500 | 6,500 | 4,600 |
| Net rent less interest | 1,100 | 1,500 | 700 | 1,400 | 2,800 | 1,700 |
| Capital gains | 4,600 | 4,900 | 5,100 | 6,300 | 9,600 | 6,800 |
| Imputed rent tax ${ }^{(a)}$ | - | 300 | 100 | 500 | 1,300 | 600 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 500 | 1,100 | 2,300 | 1,200 |
| Total tax benefit | - | 800 | 600 | 1,600 | 3,600 | 1,800 |
| Benefit as \% income | - | 3 | 2 | 3 | 3 | 3 |
| 45-64 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,000 | 8,700 | 11,300 | 11,400 | 16,300 | 12,100 |
| Interest (\$ pa) | 700 | 800 | 1,500 | 2,400 | 3,600 | 2,200 |
| Net rent less interest | 5,400 | 5,600 | 6,500 | 5,400 | 8,100 | 6,500 |
| Capital gains | 4,800 | 5,200 | 6,800 | 6,800 | 9,800 | 7,300 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,100 | 1,300 | 1,900 | 3,900 | 2,300 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 700 | 1,200 | 2,400 | 1,300 |
| Total tax benefit | - | 1,600 | 2,000 | 3,100 | 6,300 | 3,600 |
| Benefit as \% income | - | 7 | 5 | 5 | 5 | 6 |
| 65+ years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,900 | 10,200 | 12,600 | 14,300 | 21,900 | 10,600 |
| Interest (\$ pa) | 100 | 100 | 100 | 100 | 500 | 100 |
| Net rent less interest | 7,200 | 8,200 | 9,900 | 11,700 | 17,700 | 8,500 |
| Capital gains | 5,300 | 6,100 | 7,600 | 8,600 | 13,100 | 6,300 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,600 | 2,000 | 4,100 | 8,600 | 3,000 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 800 | 1,500 | 3,200 | 1,100 |
| Total tax benefit | - | 2,200 | 2,800 | 5,600 | 11,800 | 4,100 |
| Benefit as \% income | - | 11 | 7 | 9 | 10 | 17 |

Table A3.6 (continued): Tax benefits by household income and age, all owners, Australia, 1999

|  | Income quintile ${ }^{(\text {a })}$ |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 1st | 2nd | 3rd | 4th | 5th | Total |
| All households |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,500 | 9,100 | 10,000 | 10,800 | 15,800 | 11,100 |
| Interest (\$ pa) | 500 | 1,100 | 2,500 | 3,700 | 5,000 | 2,700 |
| Net rent less interest | 6,200 | 5,500 | 3,600 | 2,700 | 4,900 | 4,500 |
| Capital gains | 5,100 | 5,500 | 6,000 | 6,500 | 9,500 | 6,700 |
| Imputed rent tax ${ }^{(\text {a })}$ | - | 1,100 | 700 | 1,000 | 2,400 | 1,600 |
| Capital gains tax ${ }^{(\text {b })}$ | - | 500 | 600 | 1,200 | 2,300 | 1,200 |
| Total tax benefit | - | 1,600 | 1,300 | 2,200 | 4,700 | 2,800 |
| Benefit as \% income | - | 7 | 3 | 3 | 4 | 5 |

(a) Tax benefit based on marginal tax rate of half household income applied to non-taxed income.
(b) Tax benefit based on half of marginal tax rate applied to non-taxed gains (discount method).

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.7: Tax benefits by household income and age, outright owners, Australia, 1999

| Age of reference person (years) | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| 25-34 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 6,800 | 7,600 | 9,600 | 10,700 | 10,500 | 9,300 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 4,100 | 4,900 | 6,800 | 5,300 | 2,300 | 4,900 |
| Capital gains | 4,100 | 4,500 | 5,700 | 6,400 | 6,300 | 5,600 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,000 | 1,400 | 1,900 | 1,100 | 1,700 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 600 | 1,100 | 1,500 | 1,000 |
| Total tax benefit | - | 1,500 | 2,000 | 3,000 | 2,600 | 2,700 |
| Benefit as \% income | - | 6 | 5 | 5 | 3 | 5 |
| 35-44 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,800 | 8,200 | 9,400 | 11,900 | 17,000 | 11,700 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 5,100 | 5,800 | 6,200 | 9,100 | 10,900 | 8,100 |
| Capital gains | 4,700 | 4,900 | 5,600 | 7,100 | 10,200 | 7,000 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 1,200 | 1,200 | 3,200 | 5,300 | 2,900 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 600 | 1,300 | 2,500 | 1,200 |
| Total tax benefit | - | 1,700 | 1,800 | 4,500 | 7,800 | 4,100 |
| Benefit as \% income | - | 7 | 4 | 7 | 6 | 6 |
| 45-64 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,600 | 9,000 | 12,200 | 11,700 | 16,800 | 12,000 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 5,900 | 7,000 | 9,700 | 9,200 | 13,400 | 9,500 |
| Capital gains | 4,500 | 5,400 | 7,300 | 7,000 | 10,100 | 7,200 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 1,400 | 1,900 | 3,300 | 6,500 | 3,400 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 700 | 1,200 | 2,400 | 1,300 |
| Total tax benefit | - | 1,900 | 2,600 | 4,500 | 8,900 | 4,700 |
| Benefit as \% income | - | 8 | 7 | 7 | 8 | 8 |
| 65+ years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,900 | 10,200 | 12,800 | 14,400 | 22,000 | 10,600 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 7,400 | 8,300 | 10,200 | 12,000 | 18,600 | 8,700 |
| Capital gains | 5,300 | 6,100 | 7,700 | 8,600 | 13,200 | 6,400 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 1,700 | 2,000 | 4,300 | 9,000 | 3,100 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 800 | 1,500 | 3,200 | 1,100 |
| Total tax benefit | - | 2,300 | 2,800 | 5,800 | 12,200 | 4,200 |
| Benefit as \% income | - | 11 | 7 | 9 | 11 | 17 |

Table A3.7 (continued): Tax benefits by household income and age, outright owners, Australia, 1999

|  | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| All outright owners |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,500 | 9,700 | 11,900 | 12,100 | 17,100 | 11,300 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 6,900 | 7,700 | 9,200 | 9,400 | 13,000 | 8,900 |
| Capital gains | 5,100 | 5,800 | 7,100 | 7,300 | 10,200 | 6,800 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 1,500 | 1,800 | 3,400 | 6,300 | 3,100 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 700 | 1,300 | 2,500 | 1,200 |
| Total tax benefit | - | 2,100 | 2,500 | 4,700 | 8,800 | 4,300 |
| Benefit as \% income | - | 9 | 6 | 7 | 7 | 10 |

(a) Tax benefit based on marginal tax rate of half household income applied to non-taxed income.
(b) Tax benefit based on half of marginal tax rate applied to non-taxed gains (discount method).

[^11]Table A3.8: Tax benefits by household income and age, purchasers, Australia, 1999

| Age of reference person (years) | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| 25-34 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 6,500 | 6,900 | 7,000 | 9,000 | 12,700 | 9,300 |
| Interest (\$ pa) | 5,400 | 5,000 | 5,500 | 7,100 | 9,400 | 7,100 |
| Net rent less interest | -1,000 | -2,500 | -4,700 | -5,100 | -6,300 | -4,800 |
| Capital gains | 3,900 | 4,100 | 4,200 | 5,400 | 7,600 | 5,600 |
| Imputed rent tax ${ }^{(a)}$ | - | -500 | -900 | -1,800 | -3,100 | -1,700 |
| Capital gains tax ${ }^{(b)}$ | - | 400 | 400 | 1,000 | 1,800 | 1,000 |
| Total tax benefit | - | -100 | -500 | -800 | -1,300 | -700 |
| Benefit as \% income | - | - | -1 | -1 | -1 | -1 |
| 35-44 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,600 | 8,300 | 8,200 | 10,100 | 15,800 | 11,200 |
| Interest (\$ pa) | 5,300 | 4,800 | 4,800 | 5,900 | 8,500 | 6,300 |
| Net rent less interest | -2,200 | -1,200 | -1,500 | -1,000 | 100 | -800 |
| Capital gains | 4,500 | 5,000 | 4,900 | 6,000 | 9,500 | 6,700 |
| Imputed rent ta ${ }^{(a)}$ | - | -200 | -300 | -400 | - | -300 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 500 | 1,100 | 2,300 | 1,200 |
| Total tax benefit | - | 300 | 200 | 700 | 2,300 | 900 |
| Benefit as \% income | - | 1 | - | 1 | 2 | 1 |
| 45-64 years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 9,900 | 7,800 | 9,700 | 11,000 | 15,800 | 12,400 |
| Interest (\$ pa) | 3,600 | 3,400 | 4,300 | 5,400 | 7,300 | 5,700 |
| Net rent less interest | 3,400 | 800 | 1,000 | 700 | 2,500 | 1,700 |
| Capital gains | 5,900 | 4,700 | 5,800 | 6,600 | 9,500 | 7,400 |
| Imputed rent tax ${ }^{(a)}$ | - | 200 | 200 | 300 | 1,200 | 600 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 600 | 1,200 | 2,300 | 1,300 |
| Total tax benefit | - | 700 | 800 | 1,500 | 3,500 | 1,900 |
| Benefit as \% income | - | 3 | 2 | 2 | 3 | 3 |
| 65+ years |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,400 | 8,200 | 8,800 | 10,700 | 19,800 | 9,200 |
| Interest (\$ pa) | 1,800 | 1,500 | 1,500 | 2,800 | 8,000 | 2,100 |
| Net rent less interest | 3,900 | 4,500 | 4,500 | 3,900 | 6,400 | 4,300 |
| Capital gains | 5,000 | 4,900 | 5,300 | 6,400 | 11,900 | 5,500 |
| Imputed rent tax ${ }^{(a)}$ | - | 900 | 900 | 1,400 | 3,100 | 1,500 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 500 | 1,100 | 2,900 | 1,000 |
| Total tax benefit | - | 1,400 | 1,400 | 2,500 | 6,000 | 2,500 |
| Benefit as \% income | - | 6 | 3 | 4 | 3 | 8 |

Table A3.8 (continued): Tax benefits by household income and age, purchasers, Australia, 1999

|  | Income quintile ${ }^{(\text {a) }}$ |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
|  | 1st | 2nd | 3rd | 4th | 5th | Total |
| All purchasers |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,600 | 7,800 | 8,200 | 10,000 | 15,000 | 11,000 |
| Interest (\$ pa) | 3,900 | 4,300 | 4,900 | 6,100 | 8,200 | 6,200 |
| Net rent less interest | 1,600 | -600 | $-1,800$ | $-1,600$ | -300 | -900 |
| Capital gains | 5,100 | 4,700 | 4,900 | 6,000 | 9,000 | 6,600 |
| Imputed rent tax ${ }^{(\text {a }}$ | - | -100 | -400 | -600 | -200 | -300 |
| Capital gains tax ${ }^{(\text {b })}$ | - | 500 | 500 | 1,100 | 2,200 | 1,200 |
| Total tax benefit | - | 400 | 100 | 500 | 2,000 | 900 |
| Benefit as \% income | - | 1 | - | 1 | 2 | 1 |

(a) Tax benefit based on marginal tax rate of half household income applied to non-taxed income.
(b) Tax benefit based on half of marginal tax rate applied to non-taxed gains (discount method).

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.9: Dwelling values, debt and housing costs, all owners by household income and state/territory, Australia, 1999


Table A3.9 (continued): Dwelling values, debt and housing costs, all owners by household income and state/territory, Australia, 1999

| State/territory | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| ACT |  |  |  |  |  |  |
| Income (\$ pw) | 210 | 430 | 790 | 1,230 | 2,240 | 1,300 |
| Dwelling value (\$) | 178,000 | 165,000 | 161,000 | 195,000 | 219,000 | 192,000 |
| Mortgage debt (\$) | 9,900 | 16,800 | 49,100 | 58,500 | 69,200 | 50,000 |
| Housing costs (\$ pw) | 40 | 66 | 139 | 182 | 210 | 156 |
| Housing equity (\%) | 94 | 90 | 70 | 70 | 68 | 74 |
| NT |  |  |  |  |  |  |
| Income (\$ pw) | 190 | 460 | 790 | 1,220 | 2,350 | 1,480 |
| Dwelling value (\$) | 219,000 | 198,000 | 176,000 | 200,000 | 249,000 | 218,000 |
| Mortgage debt (\$) | 15,800 | 53,800 | 32,500 | 82,100 | 103,500 | 75,200 |
| Housing costs (\$ pw) | 81 | 193 | 70 | 202 | 235 | 190 |
| Housing equity (\%) | 93 | 73 | 82 | 59 | 58 | 65 |
| All owners |  |  |  |  |  |  |
| Income (\$ pw) | 200 | 440 | 780 | 1,200 | 2,240 | 1,050 |
| Dwelling value (\$) | 170,000 | 182,000 | 199,000 | 216,000 | 316,000 | 222,000 |
| Mortgage debt (\$) | 7,400 | 16,900 | 37,200 | 56,000 | 76,400 | 41,400 |
| Housing costs (\$ pw) | 44 | 69 | 122 | 156 | 209 | 126 |
| Housing equity (\%) | 96 | 91 | 81 | 74 | 76 | 81 |
| \% all households | 62 | 64 | 66 | 75 | 83 | 70 |

[^12](b) Gives proportion of owners in relevant income category.

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.10: Tax benefits by household income and state/territory, all owners, Australia, 1999


Table A3.10 (continued): Tax benefits by household income and state/territory, all owners, Australia, 1999

| State/territory | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| SA |  |  |  |  |  |  |
| Gross rent (\$ pa) | 5,700 | 6,400 | 6,900 | 7,400 | 11,200 | 7,400 |
| Interest (\$ pa) | 400 | 1,100 | 2,500 | 2,700 | 3,100 | 1,900 |
| Net rent less interest | 3,800 | 3,000 | 1,200 | 1,000 | 2,600 | 2,300 |
| Capital gains | 3,400 | 3,800 | 4,100 | 4,400 | 6,700 | 4,400 |
| Imputed rent tax ${ }^{(a)}$ | - | 600 | 200 | 400 | 1,300 | 800 |
| Capital gains tax ${ }^{(b)}$ | - | 400 | 400 | 800 | 1,600 | 800 |
| Total tax benefit | - | 1,000 | 600 | 1,200 | 2,900 | 1,600 |
| Benefit as \% income | - | 4 | 1 | 2 | 2 | 3 |
| Tas |  |  |  |  |  |  |
| Gross rent (\$ pa) | 5,200 | 5,000 | 6,700 | 7,100 | 8,400 | 6,300 |
| Interest (\$ pa) | 300 | 1,000 | 1,900 | 2,300 | 3,400 | 1,600 |
| Net rent less interest | 3,000 | 1,600 | 1,700 | 600 | -200 | 1,500 |
| Capital gains | 3,100 | 3,000 | 4,000 | 4,200 | 5,000 | 3,800 |
| Imputed rent tax ${ }^{(a)}$ | - | 300 | 300 | 200 | -100 | 500 |
| Capital gains tax ${ }^{(b)}$ | - | 300 | 400 | 700 | 1,200 | 700 |
| Total tax benefit | - | 600 | 700 | 900 | 1,100 | 1,200 |
| Benefit as \% income | - | 3 | 2 | 1 | 1 | 3 |
| ACT |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,900 | 8,300 | 8,100 | 9,800 | 11,000 | 9,600 |
| Interest (\$ pa) | 700 | 1,100 | 3,200 | 3,900 | 4,600 | 3,300 |
| Net rent less interest | 6,800 | 4,800 | 800 | 300 | - | 1,500 |
| Capital gains | 5,300 | 5,000 | 4,800 | 5,900 | 6,600 | 5,800 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,000 | 200 | 100 | - | 500 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 500 | 1,000 | 1,600 | 1,000 |
| Total tax benefit | - | 1,500 | 700 | 1,100 | 1,600 | 1,500 |
| Benefit as \% income | - | 7 | 2 | 2 | 1 | 2 |
| NT |  |  |  |  |  |  |
| Gross rent (\$ pa) | 11,000 | 9,900 | 8,800 | 10,000 | 12,500 | 10,900 |
| Interest (\$ pa) | 1,000 | 3,600 | 2,100 | 5,400 | 6,800 | 5,000 |
| Net rent less interest | 6,800 | -100 | 5,200 | -500 | 200 | 1,000 |
| Capital gains | 6,600 | 5,900 | 5,300 | 6,000 | 7,500 | 6,500 |
| Imputed rent tax ${ }^{(a)}$ | - | - | 1,000 | -200 | 100 | 400 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 500 | 1,100 | 1,800 | 1,200 |
| Total tax benefit | - | 600 | 1,500 | 900 | 1,900 | 1,600 |
| Benefit as \% income | - | 3 | 4 | 1 | 2 | 2 |

Table A3.10 (continued): Tax benefits by household income and state/territory, all owners, Australia, 1999

|  | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| All households |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,500 | 9,100 | 10,000 | 10,800 | 15,800 | 11,100 |
| Interest (\$ pa) | 500 | 1,100 | 2,500 | 3,700 | 5,000 | 2,700 |
| Net rent less interest | 6,200 | 5,500 | 3,600 | 2,700 | 4,900 | 4,500 |
| Capital gains | 5,100 | 5,500 | 6,000 | 6,500 | 9,500 | 6,700 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,100 | 700 | 1,000 | 2,400 | 1,600 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 600 | 1,200 | 2,300 | 1,200 |
| Total tax benefit | - | 1,600 | 1,300 | 2,200 | 4,700 | 2,800 |
| Benefit as \% income | - | 7 | 3 | 3 | 4 | 5 |

(a) Tax benefit based on marginal tax rate of half household income applied to non-taxed income.
(b) Tax benefit based on half of marginal tax rate applied to non-taxed gains (discount method).

Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.11: Dwelling values, debt and housing costs, purchasers by household income and state/territory, Australia, 1999


Table A3.11 (continued): Dwelling values, debt and housing costs, purchasers by household income and state/territory, Australia, 1999

| State/territory | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| ACT |  |  |  |  |  |  |
| Income (\$ pw) | 210 | 480 | 790 | 1,240 | 2,250 | 1,480 |
| Dwelling value (\$) | 202,000 | 140,000 | 143,000 | 182,000 | 206,000 | 182,000 |
| Mortgage debt (\$) | 54,500 | 65,600 | 79,300 | 90,000 | 109,600 | 93,100 |
| Housing costs (\$ pw) | 95 | 141 | 199 | 241 | 292 | 243 |
| Housing equity (\%) | 73 | 53 | 45 | 51 | 47 | 49 |
| NT |  |  |  |  |  |  |
| Income (\$ pw) | 180 | 490 | 780 | 1,230 | 2,360 | 1,620 |
| Dwelling value (\$) | 400,000 | 216,000 | 140,000 | 181,000 | 246,000 | 215,000 |
| Mortgage debt (\$) | 59,100 | 92,400 | 66,000 | 108,300 | 142,200 | 116,100 |
| Housing costs (\$ pw) | 212 | 293 | 107 | 220 | 290 | 251 |
| Housing equity (\%) | 85 | 57 | 53 | 40 | 42 | 46 |
| All purchasers |  |  |  |  |  |  |
| Income (\$ pw) | 190 | 470 | 790 | 1,200 | 2,230 | 1,320 |
| Dwelling value (\$) | 171,000 | 155,000 | 164,000 | 200,000 | 300,000 | 219,000 |
| Mortgage debt (\$) | 58,600 | 64,800 | 73,900 | 92,000 | 124,300 | 94,000 |
| Housing costs (\$ pw) | 134 | 160 | 192 | 224 | 295 | 228 |
| Housing equity (\%) | 66 | 58 | 55 | 54 | 59 | 57 |
| \% all households | 8 | 17 | 34 | 46 | 51 | 31 |

[^13](b) Gives proportion of owners in relevant income category.

[^14]Table A3.12: Tax benefits by household income and state/territory, purchasers, Australia, 1999

| State/territory | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| NSW |  |  |  |  |  |  |
| Gross rent (\$ pa) | 12,800 | 9,800 | 10,500 | 13,200 | 19,200 | 14,800 |
| Interest (\$ pa) | 5,300 | 4,700 | 5,700 | 7,200 | 9,900 | 7,700 |
| Net rent less interest | 5,500 | 1,100 | -800 | -600 | 2,200 | 1,000 |
| Capital gains | 7,700 | 5,900 | 6,300 | 7,900 | 11,500 | 8,900 |
| Imputed rent tax ${ }^{(a)}$ | - | 200 | -200 | -200 | 1,100 | 400 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 600 | 1,400 | 2,800 | 1,600 |
| Total tax benefit | - | 800 | 400 | 1,200 | 3,900 | 2,000 |
| Benefit as \% income | - | 3 | 1 | 2 | 3 | 3 |
| Vic |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,300 | 7,800 | 7,800 | 9,500 | 14,300 | 10,300 |
| Interest (\$ pa) | 3,200 | 4,300 | 4,500 | 5,700 | 7,000 | 5,500 |
| Net rent less interest | 600 | -1,000 | -2,400 | -700 | -800 | -1,000 |
| Capital gains | 4,400 | 4,700 | 4,700 | 5,700 | 8,600 | 6,200 |
| Imputed rent tax ${ }^{(a)}$ | - | -200 | -500 | -200 | -400 | -400 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 500 | 1,000 | 2,100 | 1,100 |
| Total tax benefit | - | 300 | - | 800 | 1,700 | 700 |
| Benefit as \% income | - | 1 | - | 1 | 1 | 1 |
| Qld |  |  |  |  |  |  |
| Gross rent (\$ pa) | 6,200 | 7,300 | 7,900 | 8,400 | 10,700 | 8,700 |
| Interest (\$ pa) | 3,200 | 4,100 | 5,100 | 6,000 | 7,800 | 6,000 |
| Net rent less interest | -1,000 | -2,200 | -2,500 | -3,400 | -3,600 | -3,000 |
| Capital gains | 3,700 | 4,400 | 4,700 | 5,000 | 6,400 | 5,200 |
| Imputed rent tax ${ }^{(a)}$ | - | -400 | -500 | -1,200 | -1,700 | -1,100 |
| Capital gains tax ${ }^{(b)}$ | - | 400 | 500 | 900 | 1,600 | 900 |
| Total tax benefit | - | - | - | -300 | -100 | -200 |
| Benefit as \% income | - | - | - | - | - | - |
| WA |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,200 | 7,000 | 7,400 | 9,100 | 13,200 | 9,700 |
| Interest (\$ pa) | 4,800 | 4,500 | 4,300 | 5,700 | 7,200 | 5,700 |
| Net rent less interest | - | 500 | -1,500 | -2,200 | -800 | -1,300 |
| Capital gains | 4,900 | 4,200 | 4,400 | 5,400 | 7,900 | 5,800 |
| Imputed rent tax ${ }^{(a)}$ | - | 100 | -300 | -800 | -400 | -500 |
| Capital gains tax ${ }^{(b)}$ | - | 400 | 400 | 1,000 | 1,900 | 1,000 |
| Total tax benefit | - | 500 | 100 | 200 | 1,500 | 500 |
| Benefit as \% income | - | 2 | - | - | 1 | 1 |

Table A3.12 (continued): Tax benefits by household income and state/territory, purchasers, Australia, 1999


Table A3.12 (continued): Tax benefits by household income and state/territory, purchasers, Australia, 1999


[^15]Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A3.13: Dwelling values, debt and housing costs, outright owners by household income and state/territory, Australia, 1999


Table A3.13 (continued): Dwelling values, debt and housing costs, outright owners by household income and state/territory, Australia, 1999

| State/territory | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| NT |  |  |  |  |  |  |
| Income (\$ pw) | 180 | 490 | 780 | 1,230 | 2,360 | 1,620 |
| Dwelling value (\$) | 400,000 | 216,000 | 140,000 | 181,000 | 246,000 | 215,000 |
| Mortgage debt (\$) | 59,100 | 92,400 | 66,000 | 108,300 | 142,200 | 116,100 |
| Housing costs (\$ pw) | 212 | 293 | 107 | 220 | 290 | 251 |
| Housing equity (\%) | 85 | 57 | 53 | 40 | 42 | 46 |
| ACT |  |  |  |  |  |  |
| Income (\$ pw) | 210 | 420 | 800 | 1,220 | 2,210 | 1,070 |
| Dwelling value (\$) | 173,000 | 174,000 | 191,000 | 220,000 | 244,000 | 204,000 |
| Mortgage debt (\$) | - | - | - | - | - | - |
| Housing costs (\$ pw) | 29 | 38 | 42 | 76 | 53 | 49 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| All outright owners |  |  |  |  |  |  |
| Income (\$ pw) | 200 | 430 | 770 | 1,210 | 2,260 | 840 |
| Dwelling value (\$) | 170,000 | 193,000 | 237,000 | 242,000 | 341,000 | 225,000 |
| Mortgage debt (\$) | - | - | - | - | - | - |
| Housing costs (\$ pw) | 31 | 38 | 51 | 51 | 77 | 46 |
| Housing equity (\%) | 100 | 100 | 100 | 100 | 100 | 100 |
| \% all households | 54 | 47 | 32 | 29 | 31 | 39 |

[^16](b) Gives proportion of owners in relevant income category.

[^17]Table A3.14: Tax benefits by household income and state/territory, outright owners, Australia, 1999

| State/territory | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| NSW |  |  |  |  |  |  |
| Gross rent (\$ pa) | 11,400 | 12,700 | 16,500 | 15,900 | 21,300 | 14,900 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 9,500 | 10,500 | 13,500 | 13,000 | 16,600 | 12,100 |
| Capital gains | 6,800 | 7,600 | 9,900 | 9,500 | 12,800 | 8,900 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 2,100 | 2,700 | 4,600 | 8,100 | 4,300 |
| Capital gains tax ${ }^{(b)}$ | - | 800 | 1,000 | 1,700 | 3,100 | 1,600 |
| Total tax benefit | - | 2,900 | 3,700 | 6,300 | 11,200 | 5,900 |
| Benefit as \% income | - | 13 | 9 | 10 | 9 | 13 |
| Vic |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,500 | 8,700 | 10,300 | 10,800 | 14,000 | 10,100 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 6,100 | 7,000 | 8,000 | 8,300 | 10,600 | 7,900 |
| Capital gains | 4,500 | 5,200 | 6,200 | 6,500 | 8,400 | 6,000 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,400 | 1,600 | 2,900 | 5,100 | 2,800 |
| Capital gains tax ${ }^{(\text {b }}$ | - | 500 | 600 | 1,200 | 2,000 | 1,100 |
| Total tax benefit | - | 1,900 | 2,200 | 4,100 | 7,100 | 3,900 |
| Benefit as \% income | - | 8 | 5 | 7 | 6 | 8 |
| Qld |  |  |  |  |  |  |
| Gross rent (\$ pa) | 6,500 | 7,800 | 9,100 | 10,500 | 13,500 | 8,600 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 4,800 | 5,600 | 6,000 | 7,900 | 9,200 | 6,200 |
| Capital gains | 3,900 | 4,700 | 5,400 | 6,300 | 8,100 | 5,200 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 1,100 | 1,200 | 2,800 | 4,500 | 2,200 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 500 | 1,100 | 2,000 | 900 |
| Total tax benefit | - | 1,600 | 1,700 | 3,900 | 6,500 | 3,100 |
| Benefit as \% income | - | 8 | 4 | 6 | 6 | 9 |
| SA |  |  |  |  |  |  |
| Gross rent (\$ pa) | 5,500 | 6,700 | 7,600 | 8,100 | 12,100 | 7,300 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 4,200 | 4,600 | 5,600 | 6,100 | 9,200 | 5,400 |
| Capital gains | 3,300 | 4,000 | 4,600 | 4,900 | 7,300 | 4,400 |
| Imputed rent tax ${ }^{(a)}$ | - | 900 | 1,100 | 2,200 | 4,500 | 1,900 |
| Capital gains tax ${ }^{(b)}$ | - | 400 | 500 | 900 | 1,800 | 800 |
| Total tax benefit | - | 1,300 | 1,600 | 3,100 | 6,300 | 2,700 |
| Benefit as \% income | - | 6 | 4 | 5 | 5 | 7 |

Table A3.14 (continued): Tax benefits by household income and state/territory, outright owners, Australia, 1999

| State/territory | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| WA |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,700 | 8,900 | 11,800 | 11,300 | 19,800 | 11,000 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 6,100 | 7,200 | 8,800 | 8,500 | 16,300 | 8,600 |
| Capital gains | 4,600 | 5,300 | 7,100 | 6,800 | 11,900 | 6,600 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 1,400 | 1,800 | 3,000 | 7,900 | 3,100 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 700 | 1,200 | 2,900 | 1,200 |
| Total tax benefit | - | 1,900 | 2,500 | 4,200 | 10,800 | 4,300 |
| Benefit as \% income | - | 8 | 6 | 7 | 9 | 10 |
| Tas |  |  |  |  |  |  |
| Gross rent (\$ pa) | 5,200 | 5,200 | 7,300 | 7,500 | 9,500 | 6,300 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 3,800 | 3,500 | 5,200 | 5,000 | 5,800 | 4,300 |
| Capital gains | 3,100 | 3,100 | 4,400 | 4,500 | 5,700 | 3,800 |
| Imputed rent tax ${ }^{(a)}$ | - | 700 | 1,000 | 1,800 | 2,800 | 1,500 |
| Capital gains tax ${ }^{(b)}$ | - | 300 | 400 | 800 | 1,400 | 700 |
| Total tax benefit | - | 1,000 | 1,400 | 2,600 | 4,200 | 2,200 |
| Benefit as \% income | - | 4 | 3 | 4 | 4 | 6 |
| NT |  |  |  |  |  |  |
| Gross rent (\$ pa) | 7,300 | 8,500 | 10,600 | 13,200 | 12,800 | 11,100 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 6,200 | 4,700 | 8,300 | 5,600 | 8,700 | 7,200 |
| Capital gains | 4,400 | 5,100 | 6,300 | 7,900 | 7,700 | 6,700 |
| Imputed rent tax ${ }^{(a)}$ | - | 900 | 1,700 | 2,000 | 4,200 | 2,600 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 600 | 1,400 | 1,900 | 1,200 |
| Total tax benefit | - | 1,400 | 2,300 | 3,400 | 6,100 | 3,800 |
| Benefit as \% income | - | 7 | 6 | 5 | 5 | 6 |
| ACT |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,700 | 8,700 | 9,600 | 11,000 | 12,200 | 10,200 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 7,100 | 6,700 | 7,400 | 7,000 | 9,400 | 7,700 |
| Capital gains | 5,200 | 5,200 | 5,700 | 6,600 | 7,300 | 6,100 |
| Imputed rent tax ${ }^{(a)}$ | - | 1,300 | 1,500 | 2,500 | 4,600 | 2,700 |
| Capital gains tax ${ }^{(b)}$ | - | 500 | 600 | 1,200 | 1,800 | 1,100 |
| Total tax benefit | - | 1,800 | 2,100 | 3,700 | 6,400 | 3,800 |
| Benefit as \% income | - | 8 | 5 | 6 | 6 | 7 |

Table A3.14 (continued): Tax benefits by household income and state/territory, outright owners, Australia, 1999

|  | Income quintile ${ }^{(a)}$ |  |  |  |  | Total |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1st | 2nd | 3rd | 4th | 5th |  |
| All outright owners |  |  |  |  |  |  |
| Gross rent (\$ pa) | 8,500 | 9,700 | 11,900 | 12,100 | 17,100 | 11,300 |
| Interest (\$ pa) | - | - | - | - | - | - |
| Net rent less interest | 6,900 | 7,700 | 9,200 | 9,400 | 13,000 | 8,900 |
| Capital gains | 5,100 | 5,800 | 7,100 | 7,300 | 10,200 | 6,800 |
| Imputed rent tax ${ }^{(\mathrm{a})}$ | - | 1,500 | 1,800 | 3,400 | 6,300 | 3,100 |
| Capital gains tax ${ }^{(b)}$ | - | 600 | 700 | 1,300 | 2,500 | 1,200 |
| Total tax benefit | - | 2,100 | 2,500 | 4,700 | 8,800 | 4,300 |
| Benefit as \% income | - | 9 | 6 | 7 | 7 | 10 |

[^18]Source: Australian Housing Survey, 1999, confidentialised unit record files.

Table A4.1: Total government assistance by assistance type (\$ billion), 2001-02

|  | Total government assistance |
| :---: | :---: |
| Direct—CRA benefits for private renters | 1.8 |
| Direct-public rental rebate | 1.4 |
| Direct-FHOG for first home buyers | 1 |
| Indirect-tax benefits through CGT exemption for home owners | 13 |
| Indirect-tax benefits through imputed rent for home owners | 8 |

Sources: Yates 2002b, SCRCSSP 2002.

Table A4.2: Average dollar amount (\$) of government assistance by assistance type, 2001-02

|  | Per household in <br> the tenure group | Per recipient <br> household |
| :--- | :---: | ---: |
| Direct—CRA benefits for <br> private renters | 1,224 | 2,483 |
| Direct—public rental <br> subsidy | 3,817 | 4,146 |
| Direct—FHOG for first <br> home buyers | 200 | 7,000 |
| Indirect—tax benefits for <br> home owners | 4,200 | - |

Note: the population data used to work out average benefit for public housing and private renter households are obtained from the 2001 census.

Source: http://www.abs.gov.au/ausstats/abscensus2.nsf

Table A4.3: Distribution of government assistance in income quintile by assistance type, 1999

|  | CRA benefits <br> for private <br> renters | Public rental <br> rebate | FHOG for <br> first home <br> buyers | tax benefits <br> for | tax benefits for <br> outright home <br> owners |
| :--- | ---: | ---: | ---: | ---: | ---: |
| 1st | 34.5 | 57.3 | 6.4 | 0.0 | 0.0 |
| 2nd | 42.6 | 33.1 | 12.2 | 16.9 | 4.9 |
| 3rd | 18.2 | 8.8 | 31.9 | 13.8 | 2.4 |
| 4th | 4.0 | 0.8 | 31.1 | 22.5 | 16.3 |
| 5th | 0.6 | 0.0 | 18.4 | 46.8 | 76.4 |
| Total | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ |

Notes:

1. Since the FHOG was only introduced in 2000, the figures shown here are the estimate of what would have been the distribution of this benefit had the scheme in 2000 been in place in 1999.
2. Income quintiles are derived from Australia-wide population.

Source: Australian Housing survey, 1999.

Table A4.4: Distribution of government assistance in state/territory by assistance type, 1999

|  | NSW | Vic | Qld | WA | SA | Tas | ACT | NT Australia |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| CRA benefits for <br> private renters | 2.6 | 3.9 | 10.6 | 3.9 | 7.6 | 11.8 | 0.6 | 2.6 | 4.3 |
| Public rental rebate | 5.7 | 3.7 | 7.9 | 9.1 | 10.5 | 10.1 | 42.0 | 20.3 | 6.4 |
| Tax benefits for <br> home owners | 91.6 | 92.5 | 81.4 | 87.0 | 81.9 | 78.1 | 57.4 | $\mathbf{7 7 . 1}$ | 89.2 |
| Total | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ | $\mathbf{1 0 0 . 0}$ |

[^19]
[^0]:    ${ }^{22}$ Use of existing tax scales presumes that these would remain unaffected by the inclusion of currently untaxed income. Issues arising from assessing tax expenditures at the disaggregate level will be covered in the following section.
    ${ }^{23}$ Data on average taxable income have been taken from Australian Taxation Statistics for various years (www.ato.gov.au). Because of an increasing share of households not in the work force and a changing share of households with no person employed, these income data provide an over-estimate of population-wide average per capita incomes. The breadth of the tax bracket that applies at this level of income, however, suggests that some considerable variation can occur in average income before there is a change in the marginal tax rate that applies.

[^1]:    ${ }^{24}$ Consider, for example, the case where capital gain for the year is $\$ 10,000$ ( $5 \%$ of a $\$ 200,000$ dwelling) and the marginal tax rate is $30 \%$. If gains were taxed on an accrued basis using the discount method, there would be a tax liability of $\$ 1,500$. If this tax liability is deferred because gains are taxed on realisation, the individual gains from retaining access to the funds that would have been used to pay it (or from not having to borrow to pay it). An approximation of this benefit is the current market rate of interest on the amount owed. In the short run, ignoring the 'grandfathering' effect of the CGT will provide an over-estimate of the size of tax expenditures if this is regarded as being a part of the tax benchmark. One possible effect of the grandfathering clause is that it has created a lock-in effect with the result that landlords who owned rental dwellings before 1985 have been encouraged to hold on to these. It is possible that this limits the extent of upward pressure on market rents and so is reflected in lower estimates of the tax expenditures that arise from the non-taxation of imputed rent. However, the limited evidence that does exist suggests that an increasing proportion of landlords have entered the market since 1985. Only 13.7\% of investors first rented their property before 1988 (ABS 1998b:18) Consideration of this, however, is beyond the scope of this paper.

[^2]:    ${ }^{25}$ The downturn in the real value of both housing wealth and gross rental value in 2001 can be attributed to a once-off spike in the consumer price index as a result of the introduction of the GST in 2000.

[^3]:    ${ }^{26}$ Yates (2000) provides evidence that shows the overall homeownership rate has remained stable despite declining homeownership rates amongst younger households because of the ageing of the population. Because of the relatively slow growth in the number of households, the pattern of tax expenditures on a per household basis is more or less the same as illustrated in Figure A1.

[^4]:    ${ }^{27}$ The time series estimates were $\$ 2.28$ billion for total tax expenditures in 1985 dollars (Flood \& Yates, 1987:10). Flood and Yates also reported an estimate of $\$ 3.7$ billion based on survey data for 1984-85 to allow for the much lower interest costs reported in the Household Expenditure Survey used for the distributional analysis (Flood \& Yates, 1987:42). Scaling the aggregate results by the number of households (as recorded in the 1984 Household Expenditure Survey) implies a per owner household estimate of $\$ 633$ for the lower estimate and $\$ 900$ for the higher. The real values in 2001 dollars of these estimates are, respectively, $\$ 1,215$ and $\$ 1,727$ per household. These are lower than the per household figures presented in the report and in the 1993 update (Industry Commission 1993) because the latter include subsidies from all sources, not just from the tax expenditures reported here.

[^5]:    ${ }^{28}$ It was only with the advent of World War I that the Commonwealth introduced an income tax although the states had first introduced income taxes during the late 19th century. Imputed rent was incorporated in the Commonwealth's income tax base from 1915 to 1923. An historical overview of Australia's experience with imputed rent taxation can be found in Harris (2002) and Reece (1985). As recently as 1975 , its reintroduction was proposed, with gross rental value being assessed at $7.5 \%$ of capital value (Priorities Review Staff 1975).
    ${ }^{29}$ Less than $10 \%$ of investors reported a gross return of less than $5 \%$. Almost $50 \%$ reported a gross return of 7 per cent or more. The survey data also suggest there is an inverse relationship between gross rents and dwelling value. The higher returns on lower value dwellings are likely to be offset by lower capital gains. These differences are taken into account by assuming a constant combined rental return plus capital gain for all dwellings. One possible rationale for employing a conservative assessment is that it compensates for ignoring structure depreciation. However, since maintenance costs are fully accounted for in operating expenses and depreciation is accounted for in observed capital gains, this explanation is unnecessary.

[^6]:    ${ }^{30}$ Data from the 1998-99 Household Expenditure Survey (cat. no. 6536.0) suggest repayments of principal are of the same order of magnitude as interest repayments.

[^7]:    Note: Income quintiles are derived from the Australian-wide population.
    Source: Australian Housing Survey, 1999, confidentialised unit record files.

[^8]:    Note: Income quintiles are derived from the Australian-wide population.
    Source: Australian Housing Survey, 1999, confidentialised unit record files.

[^9]:    Note: Income quintiles are derived from Australia-wide population.
    Source: Australian Housing Survey, 1999, confidentialised unit record files.

[^10]:    Source: Australian Housing Survey, 1999, confidentialised unit record files.

[^11]:    Source: Australian Housing Survey, 1999, confidentialised unit record files.

[^12]:    (a) Income quintiles are derived from Australia-wide population, not just owners.

[^13]:    (a) Income quintiles are derived from Australia-wide population, not just purchasers

[^14]:    Source: Australian Housing Survey, 1999, confidentialised unit record files.

[^15]:    (a) Tax benefit based on marginal tax rate of half household income applied to non-taxed income.
    (b) Tax benefit based on half of marginal tax rate applied to non-taxed gains (discount method).

[^16]:    (a) Income quintiles are derived from Australia-wide population, not just outright owners

[^17]:    Source: Australian Housing Survey, 1999, confidentialised unit record files.

[^18]:    (a) Tax benefit based on marginal tax rate of half household income applied to non-taxed income.
    (b) Tax benefit based on half of marginal tax rate applied to non-taxed gains (discount method).

[^19]:    Source: Australian Housing Survey, 1999.

