Demand for SAAP accommodation by homeless people 2005–06

A report from the SAAP National Data Collection



SAAP NDCA REPORT SERIES 11

Demand for SAAP accommodation by homeless people 2005–06

A report from the SAAP National Data Collection

Australian Institute of Health and Welfare Canberra

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Preface

This publication is one of the Series 11 reports on the Supported Accommodation Assistance Program (SAAP) National Data Collection. The series provides information on people who were homeless and people who were at risk of being homeless who accessed SAAP in 2005–06. This report looks at the demand for SAAP accommodation and the ability of agencies to meet this demand.

A productive and cooperative partnership has continued between the SAAP National Data Collection Agency (managed by the Australian Institute of Health and Welfare), SAAP agencies and the SAAP Information Sub committee. Valuable support and encouragement have been provided by the SAAP Coordination and Development Committee, which is responsible for the national direction of SAAP.

The partnership is built on shared goals and mutual trust. The key is agencies' willingness to collect and provide data to the National Data Collection Agency, knowing that any personal information provided by clients is protected by the extremely strict confidentiality provisions of the *Australian Institute of Health and Welfare Act 1987*. The fact that SAAP agencies in Australia continue to provide data for this report is testimony to their collective commitment to, and confidence in, the collection.

This large and complex project has not only a high level of support but also a high level of accuracy. We are confident that we can further improve the quality of the information provided to help policy makers and the community better understand and provide for the needs of people who are homeless or at risk of being so.

Penny Allbon
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SAAP Coordination and Development Committee

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Finally, the authors acknowledge the vital role played by data providers. This report draws together a large amount of statistical material and could not have been produced without the efforts and cooperation of SAAP service providers and clients, who provided service and client information, and of the Australian Government Department of Families, Community Services and Indigenous Affairs (FaCSIA) and state and territory funding departments, which provided administrative data.

Abbreviations and symbols

Abbreviations

ABS Australian Bureau of Statistics

AIHW Australian Institute of Health and Welfare

CAP Crisis Accommodation Program

DV domestic violence

FaCSIA Department of Families, Community Services and Indigenous Affairs

NDC National Data Collection

NDCA National Data Collection Agency

No. number

SAAP Supported Accommodation Assistance Program

SLK statistical linkage key

SMART SAAP Management and Reporting Tool

Symbols

.. not applicable

nil or rounded to zero

n.a. not available

Summary

This report presents an overview of the demand for Supported Accommodation Assistance Program (SAAP) accommodation in 2005–06 by drawing together data from the Client and Demand for Accommodation Collections (see Appendix 2). While SAAP does provide non-accommodation related services, this report focuses on the demand for accommodation, as the provision of accommodation is one of the core activities of SAAP.

Does SAAP meet the accommodation needs of existing clients and accompanying children? (Chapter 3)

While SAAP agencies endeavour to meet all the needs of clients and accompanying children, people who are clients of a SAAP agency and their accompanying children may express a need for a particular service that is unable to be provided or referred on by the agency. These are termed unmet needs and are collected via the Client Collection.

Overall, SAAP or Crisis Accommodation Program (CAP) accommodation was able to be provided directly to clients in the majority of cases (in 89% of closed support periods where it was required). When it could not be provided directly, it was referred on to other organisations in 7% of cases and remained unmet in 4% of cases.

Overall, SAAP or CAP accommodation was able to be provided directly to accompanying children in the majority of cases (in 90% of closed accompanying child support periods where it was required). When it could not be provided directly, it was referred on to other organisations in 7% of cases and remained unmet in 3%.

How many requests for accommodation were received? (Chapter 4)

In addition to the data collected in the Client Collection, requests made by people who wish to receive SAAP accommodation but do not are collected in the Demand for Accommodation Collection. In the Demand for Accommodation Collection period (7–13 December 2005 and 17–23 May 2006), 9,510 request for SAAP accommodation were received. Of these, 6,960 (73%) were said to be valid and 2,550 (27%) were said to be invalid. When this is converted to a daily average number, an estimated 497 valid unmet requests for accommodation were made on an average day during the Demand for Accommodation Collection period.

What was the main reason accommodation could not be offered? (Chapter 4)

The majority of valid unmet requests occurred because there was a lack of accommodation (80%), either because insufficient accommodation was available at the agency itself (59%) or because a referral agency was unable to refer the group on because they had no vacancies on their books (21%).

How many people made a valid unmet request for accommodation? (Chapter 5)

On an average daily basis, 690 people (429 adults and unaccompanied children and 261 accompanying children) made a valid unmet request for accommodation. Note that some of these people received accommodation later on the same day as making a valid unmet request.

When did they require this accommodation? (Chapter 5)

The majority of people with a valid unmet request for accommodation required immediate accommodation, that is, accommodation within 24 hours (57%). Forty-three per cent required accommodation after 24 hours.

How many people were turned away from SAAP accommodation? (chapters 5, 6, 7, 8 and 9)

As noted above, some of the people with a valid unmet request for accommodation received accommodation later on the same day. In addition, estimates of turn-away can only be calculated for people who required immediate accommodation. Considering this, it is estimated that 356 people (consisting of just over 225 adults and unaccompanied children and 130 accompanying children) who required immediate accommodation were turned away on an average day.

This report presents two measures of turn-away. As a per cent of people requiring new and immediate accommodation, 58%, or 1 in 2 people, approaching a SAAP agency were turned away. However, SAAP accommodates a large number of people each night and, taking this into account, as a per cent of the total demand for accommodation (including those already accommodated in SAAP), 3% were turned away.

Who was turned away? (chapters 5, 6, 7, 8 and 9)

Some groups appear to experience difficulty in obtaining SAAP accommodation. Please refer to chapters 5, 6, 7, 8 and 9 for more detail.

1 Introduction

This report provides an overview of the total demand for Supported Accommodation Assistance Program (SAAP) accommodation during the financial year 2005–06. It is accompanied by a summary bulletin, *Demand for SAAP accommodation by homeless people* 2005–06: summary (AIHW 2007b).

The total demand for SAAP accommodation refers to both the requirements of people who are already receiving accommodation from SAAP (clients and accompanying children—see Appendix 2) and the requests of people who wish to receive accommodation but who are turned away. Both groups are essential when considering the demand for SAAP accommodation because, although SAAP agencies accommodate many individuals on a daily basis, there are still instances when an agency cannot provide the accommodation requested by people in crisis.

1.1 The Supported Accommodation Assistance Program

SAAP is a major part of Australia's overall response to homelessness. It was established in 1985 to consolidate a number of Australian Government and state and territory government programs designed to assist people who are homeless or at risk of being homeless, including women and children escaping domestic violence. The current program (SAAP V) is governed by the *Supported Accommodation Assistance Act 1994*.

The overall aim of SAAP is to provide transitional supported accommodation and related support services to help people who are homeless or at imminent risk of homelessness achieve the maximum possible degree of self-reliance and independence. SAAP is an important part of Australia's overall response to homelessness and represents a broader social safety net designed to assist people in crisis in the community. While various national programs and state and territory initiatives exist, SAAP is the major government response to homelessness in Australia and is often the last resort for people who find themselves without, or at risk of being without, safe, secure or adequate housing.

In 2005–06, 1,300 non-government, community and local government organisations were funded nationally under SAAP (AIHW 2007a:Table 2.3). These organisations range from small stand-alone agencies with single outlets to larger auspice bodies with multiple outlets. Each agency primarily targets a particular client group, such as young people, single men, single women, women escaping domestic violence, families, or a combination of client groups.

1.2 The SAAP National Data Collection

This report contains 2005–06 data from the SAAP National Data Collection. The SAAP National Data Collection is the main source of data about how SAAP is meeting its objectives. It consists of a number of distinct components, and each can be regarded as a separate collection. There were three components in 2005–06: the Client Collection, the Demand for Accommodation Collection, and the Administrative Data Collection (Box 1).

This report is based on the analysis of the first two of these collections. Further details about each collection are provided below and at Appendix 2 and the forms used for collecting the data can be found at Appendix 3.

Box 1: The SAAP National Data Collection

The Client Collection

The Client Collection consists of information about clients receiving SAAP accommodation or support that is of an ongoing nature or that generally lasts for more than 1 hour on a given day. The information is collected throughout the year and includes data on services required by and provided to each client, information concerning clients' situations before and after receiving SAAP support, and some basic socio demographic data. Details about accompanying children are also obtained through the Client Collection.

The main findings from the Client Collection are published in the national and state and territory SAAP NDC annual reports (see, for example, AIHW 2007a). Chapter 3 of this report contains summary information on the accommodation needs of clients and accompanying children.

The Demand for Accommodation Collection

The Demand for Accommodation Collection covers 2 weeks each year. In 2005–06 it was conducted on 7–13 December 2005 and on 17–23 May 2006.

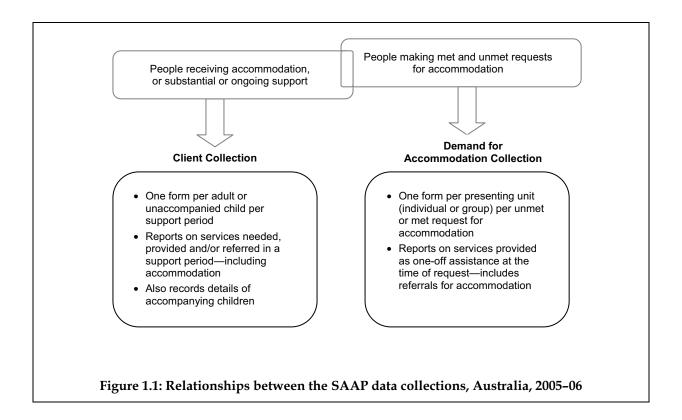
The Demand for Accommodation Collection measures the levels of met and unmet demand for SAAP accommodation by collecting information about requests for accommodation by individuals or groups. SAAP agencies were required to fill out a form every time a person or group sought accommodation. This included when a request for accommodation was met and also when the person or group was turned away. These data are used in conjunction with Client Collection data to calculate the proportion of people turned away from SAAP accommodation.

Often when a request for accommodation is not met, agencies are still able to provide one-off assistance to the person or group, for example, when an agency is unable to provide accommodation but able to provide a referral for accommodation. This information is also collected on the Demand for Accommodation form.

As there can be seasonal influences and people can have several unmet requests in a year, the daily and 2-week figures cannot be used as a basis for deriving annual figures. It should also be noted that the numbers of unmet requests, people who made those requests, and people turned away presented in this report are underestimates. This is because only data from agencies that participated in both the Client Collection and the Demand for Accommodation Collection were used to calculate the turn-away measures and provide an indication of the overall ability of SAAP to cope with the demand for accommodation (see chapters 6, 7, 8 and 9).

1.3 Relationships between the SAAP collections

As described above, SAAP data are collected via a number of different components. Figure 1.1 displays the relationships between assistance provided by SAAP agencies and the data collected related to this assistance. It is important to note that there are overlaps between the Client and Demand for Accommodation Collections but the extent to which this happens is unknown. For example, a person can be both a client and have an unmet request for accommodation if they are receiving support from a SAAP agency but have a request for accommodation unmet at either that or another agency.



1.4 New Core Data Set

In 2005–06, the SAAP Core Data Set was introduced. Changes to the collection included refined definitions and a new statistical linkage key (refer to AIHW 2007a for more detail). The changes constitute a break in the series and therefore comparisons between this and previous years are not strictly possible.

1.5 Chapter contents

The structure of this report is outlined below:

- Chapter 1 provides an introduction to the SAAP National Data Collection and gives a brief outline of the Client and Demand for Accommodation Collections and the relationships between them.
- Chapter 2 provides the context as to where SAAP fits into the larger picture of homelessness.
- Chapter 3 focuses on the requirement for and provision of accommodation to clients and accompanying children as recorded in the Client Collection.
- Chapter 4 discusses the number of unmet request for SAAP accommodation as recorded in the Demand for Accommodation Collection, examines valid and invalid requests, and when the requested accommodation was needed (required).
- As individuals and groups can make more than one request for accommodation in a day, Chapter 5 presents the number of people making a valid unmet request for accommodation.

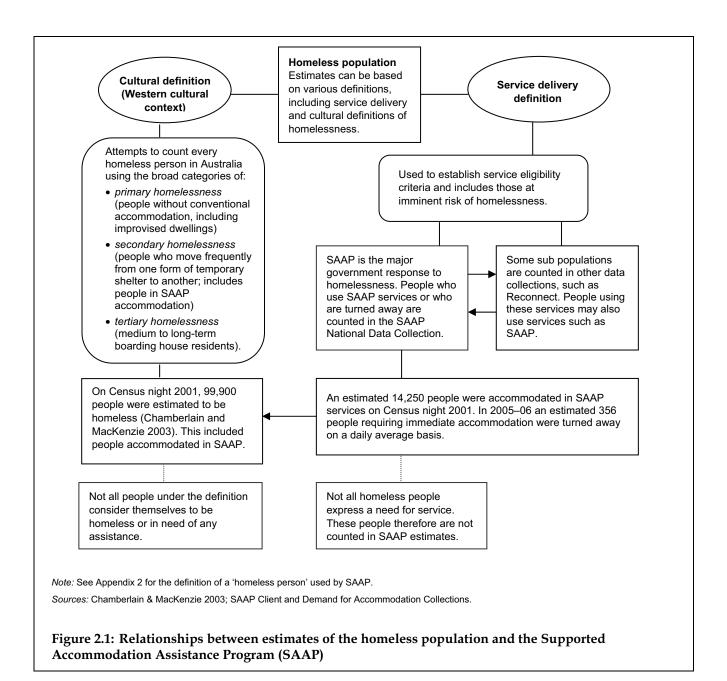
- As some of the people presented in Chapter 5 are subsequently accommodated in SAAP after making an earlier unmet request, Chapter 6 discusses how the estimates of people turned away are formed and highlights some data issues.
- Chapters 7, 8 and 9 presents the number of people who were not accommodated on an average day (turned-away) and provides two measures of the ability of SAAP to meet the demand for SAAP accommodation.
- Chapter 10 discusses how to meet the demand for SAAP accommodation.
- Appendix 1 presents a summary diagram showing how the demand for SAAP accommodation estimates are calculated.
- Appendix 2 contains an explanation of the data used in this report and includes the counting rules.
- Appendix 3 provides the collection forms used to collect the data used in this report.
 Note that agencies could also submit data via an electronic collection tool, SAAP
 Management and Reporting Tool (SMART).

2 An overview of homelessness and SAAP

It is important to point out that the estimates provided on people accessing and turned away from SAAP do not represent the total homeless population and that other methods of defining homelessness exist. This chapter provides a context for how SAAP fits into the bigger picture of homelessness, and outlines the difference between the 'service delivery' definition of homelessness, as used by SAAP, and the 'cultural' definition of homelessness.

2.1 Estimating the number of homeless people

A key issue for estimating the extent of homelessness lies in defining it. Different definitions of homelessness have been proposed to accommodate the extensive range of circumstances that could be considered to be a homeless experience—from a person having no shelter at all, to a person occupying a shelter that compromises their health or safety (AIHW 2005b: Chapter 7). Figure 1.1 illustrates where SAAP fits into the bigger picture of homelessness, and how different definitions of homelessness produce different estimates of the homeless population.



The definition of a 'homeless person' underpinning the SAAP National Data Collection (see Appendix 2) is a 'service delivery' definition that establishes criteria for the provision of assistance. It includes people who have no shelter at all, as well as people who are at risk of homelessness because their living situation and/or housing places them in circumstances that adversely affect the adequacy, safety, security or affordability of that housing. The estimates of the number of homeless people or people at imminent risk of homelessness accessing SAAP services are an important indicator of the performance of SAAP as the major program assisting those people.

In contrast, the Australian Bureau of Statistics (ABS) applied the 'cultural definition' of homelessness devised by Chamberlain and MacKenzie in the 2001 Census of Population and Housing homeless enumeration strategy (Chamberlain and MacKenzie 2003). Cultural definitions of homelessness suggest that homelessness should be defined by reference to the community standards for housing of the place and time where the definition is to be used.

The Census used a household-based collection methodology, which would under-count highly mobile people with no permanent residence, but include in its count people who were inadequately housed but had not sought assistance from a homelessness program. The ABS count of homeless people includes a total of 14,250 people (adults or unaccompanied children) in SAAP accommodation on Census night 2001. Using this method, the 2001 Census results showed that there were 99,900 homeless people in Australia on Census night 2001.

There are difficulties with directly comparing the number of people in SAAP accommodation with the 2001 Census because of the different definitions. The major service delivery count (that is, SAAP clients) will be smaller than the cultural definition because there are people who need services but do not seek them. Also, there are people who are defined as homeless under the cultural definition, but do not consider themselves as homeless (for example, some people living in boarding houses). Further, the cultural definition proposed by Chamberlain and MacKenzie does not include the 22,868 people marginally housed in caravan parks who are acknowledged to be at least as badly off as the tertiary homeless in boarding houses, and worse off than the secondary homeless. It is clear that marginal residents of caravan parks do not meet the stated culturally acceptable minimum community standards of housing. For this reason the Australian Institute of Health and Welfare (AIHW) proposed another estimate of the number of people experiencing homelessness, 122,770, which included marginal residents of caravan parks (AIHW 2005b:325). The use of the cultural definition to estimate the total homeless population is examined in more detail in *Australia's welfare* 2005 (AIHW 2005b:Chapter 7).

Given the above difficulties in determining which of these people experiencing homelessness need the type of support that SAAP offers, the daily counts of people turned-away from immediate SAAP accommodation are important in providing policy makers, program developers and advocates evidence of the minimum response required to support people needing accommodation from SAAP or similar homelessness programs.

3 Meeting the accommodation needs of clients and accompanying children

This chapter provides a summary of the accommodation required by clients and accompanying children during their support period and whether this accommodation was provided, referred, or neither provided nor referred (unmet).

It must be noted that SAAP provides services other than accommodation and that not all clients or accompanying children require SAAP accommodation. The diverse nature of the needs of clients and accompanying children is reflected in the considerable range of services SAAP agencies provide to people who are homeless or at imminent risk of becoming homeless. A detailed discussion of the support, including accommodation, given to SAAP clients and accompanying children is contained in the 2005–06 national annual report (AIHW 2007a). This chapter focuses on the requirement for SAAP or Crisis Accommodation Program (CAP) accommodation.

While SAAP agencies endeavour to meet all the needs of clients and accompanying children, people who are clients of a SAAP agency and their accompanying children may express a need for a particular service that is unable to be provided or referred on by the agency. These are termed unmet needs. It must be noted that the number of occasions on which an unmet need for accommodation occurs for existing clients and their accompanying children is not reported in the Client Collection. For example, a client may have required accommodation three times within a support period but the Client Collection only records that an unmet need occurred at some time during that period of support. As a result, the unmet need for accommodation reported in the Client Collection is discussed here and unmet demand for accommodation as reported in the Demand for Accommodation Collection is discussed in subsequent chapters.

3.1 Clients

In 2005–06, clients had 180,000 periods of support (support periods) (AIHW 2007a:Table 3.1). Forty-three per cent of these involved one or more periods of accommodation, while the remaining 57% involved support services only.

The ability of SAAP agencies to meet the needs of their clients can be measured only after a client has finished receiving support. For this reason, it is necessary to look at closed support periods when examining the provision of the accommodation required by clients. In 2005–06, clients had 158,600 support periods that finished on or before 30 June 2006 (closed support periods) (AIHW 2007a:Chapter 7). In 154,200 of these, agencies recorded that clients required support or accommodation services. In particular, SAAP or CAP accommodation was required in 76,900 closed support periods (or 50%).

Overall, SAAP or CAP accommodation was able to be provided directly to clients in the majority of cases (in 89% of closed support periods where it was required) (Table 3.1). When it could not be provided directly, it was referred on to other organisations in 7% of cases and remained unmet in 4%.

State and territory

All states and territories were able to directly provide SAAP or CAP accommodation in the majority of cases in which it was required (Table 3.1). The Northern Territory had the highest level of direct provision of SAAP or CAP accommodation (provided directly in 97% of closed support periods in which it was required). New South Wales also provided SAAP or CAP accommodation in 97% of cases.

South Australia and Victoria reported the lowest direct provision of SAAP or CAP accommodation (71% and 75%, respectively, compared with 90% or over in the other jurisdictions). South Australia also reported the highest level of unmet need (13%) and the second highest level of referral to other organisations (16%).

Client group

All client groups had SAAP or CAP accommodation provided directly in the majority of cases in which it was required (Figure 3.1). Individual(s) who presented without children had the highest level of direct provision (92%), followed by individual(s) with children (82%) and couples without children (81%). Couples with children had the lowest level of direct provision of SAAP or CAP accommodation (71%). This client group also had the highest level of unmet need (20%) and the second lowest level of referral (9%).

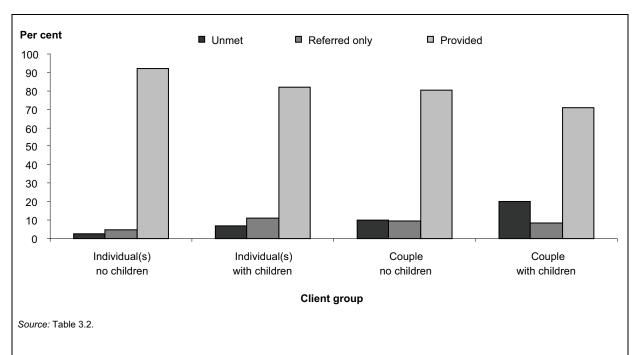


Figure 3.1: SAAP/CAP accommodation required by clients, client group by provision, Australia, 2005–06 (per cent)

This data suggests that family groups—individual(s) with children, couples without children and couples with children—find it harder to obtain SAAP or CAP accommodation. One reason that family groups may find it harder to get into accommodation is that once they are accommodated, these groups, particularly couples with children, tend to stay longer (see Chapter 10).

Primary target group of agency

All types of agencies were able to directly provide SAAP or CAP accommodation to clients in the majority of cases in which it was required (Table 3.3). Reflecting the client groups most likely to attend these agencies, those targeted primarily at supporting single men and single women had the highest level of direct provision of SAAP or CAP accommodation (99% and 94%, respectively). Family agencies had the lowest proportion of direct provision (65%), the highest proportion remaining unmet (25%), and the second highest proportion of referrals (11%).

3.2 Accompanying children

In 2005–06, children accompanying SAAP clients had 81,700 periods of support (accompanying child support periods) (AIHW 2007a:Table 3.2). Based on whether or not their parent or guardian was accommodated, 46% of accompanying child support periods involved one or more periods of accommodation while in the remaining 54% their parent or guardian was supported only. While the provision of SAAP or CAP accommodation to accompanying children is collected in the Client Collection, details of that accommodation, such as dates, are not collected. It can, however, be reasonably assumed that children are accommodated at the same time as their parent or guardian.

The ability of SAAP agencies to meet the needs of their accompanying children can be measured only after support has finished. For this reason, it is necessary to look at closed accompanying child support periods when examining the provision of the accommodation required by accompanying children. In 2005–06, accompanying children had 69,500 support periods that finished on or before 30 June 2006 (closed accompanying child support periods) (AIHW 2007a:Chapter 7). In 38,700 of these, agencies recorded that the accompanying child required support or accommodation services. In particular, SAAP or CAP accommodation was required in 27,900 (or 71%) closed support periods.

Overall, SAAP or CAP accommodation was able to be provided directly to accompanying children in the majority of cases (in 90% of closed accompanying child support periods where it was required) (Table 3.4). When it could not be provided directly, it was referred on to other organisations in 7% of cases. It remained unmet in 3%.

State and territory

In all states and territories, accompanying children had SAAP or CAP accommodation provided directly in the majority of cases in which it was required. Western Australia reported the highest level of direct provision (99%) and South Australia the lowest (55%) (Table 3.4). South Australia also reported the highest proportion of unmet need for SAAP or CAP accommodation (12%) and the highest proportion of referral on to other organisations (33%).

Requesting group

Children accompanying individual(s) who were not a couple were slightly more likely to be accommodated in SAAP than children accompanying a couple. Children accompanying individual(s) had SAAP or CAP accommodation provided directly in 90% of closed

accompanying child support periods in which it was required and children accompanying couples in 88% (Figure 3.2). Individual(s) with children had a requirement for SAAP or CAP accommodation unmet in 3% of closed accompanying child support periods and children accompanying a couple in 5%.

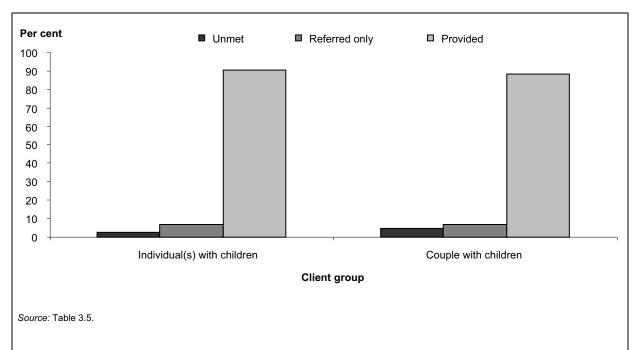


Figure 3.2: SAAP/CAP accommodation required by accompanying children, client group by provision, Australia, 2005–06 (per cent)

Primary target group of agency

Reflecting the situation for their parent or guardian, children who attended agencies primarily targeted at families were the least likely to have SAAP or CAP accommodation provided directly when it was requested (82% compared with between 87% and 99%). This type of agency also had the highest proportion of unmet need (9%).

3.3 Tables

Table 3.1: SAAP/CAP accommodation required by clients in closed support periods: state and territory by provision, Australia, 2005–06 (per cent)

		Referred			Closed support periods
State/territory	Unmet	only	Provided	Total	Number
NSW	1.3	1.8	96.9	100.0	21,900
Vic	6.9	18.0	75.0	100.0	15,800
Qld	3.3	1.8	94.8	100.0	15,300
WA	4.8	1.0	94.2	100.0	9,000
SA	12.5	16.4	71.0	100.0	7,600
Tas	0.7	3.5	95.8	100.0	2,600
ACT	2.8	7.0	90.2	100.0	1,700
NT	1.6	1.1	97.3	100.0	3,000
Total	4.4	6.6	88.9	100.0	76,900

Notes

Source: SAAP Client Collection.

Table 3.2: SAAP/CAP accommodation required by clients in closed support periods: client group by provision, Australia, 2005–06 (per cent)

		Referred			Closed support periods		
Requesting group	Unmet	only	Provided	Total	Number		
Individual(s) no children	2.7	4.9	92.3	100.0	54,800		
Individual(s) with children	6.7	11.2	82.1	100.0	18,100		
Couple no children	9.8	9.6	80.5	100.0	1,400		
Couple with children	20.3	8.6	71.1	100.0	2,600		
Total	4.4	6.6	88.9	100.0	76,900		

Notes

Source: SAAP Client Collection.

Number excluded due to errors and omissions (weighted): 3,631 (closed support periods with no information on service requirements or provision).

^{2.} Figures have been weighted to adjust for agency non-participation.

Number excluded due to errors and omissions (weighted): 3,631 (closed support periods with no information on service requirements or provision).

^{2.} Figures have been weighted to adjust for agency non-participation.

Table 3.3: SAAP/CAP accommodation required by clients in closed support periods: primary target group of agency by provision, Australia, 2005–06 (per cent)

		Referred			Closed support periods
Primary target group	Unmet only		Provided	Total	Number
Young people	4.2	5.8	90.0	100.0	15,000
Single men only	0.7	0.5	98.8	100.0	18,100
Single women only	2.1	4.2	93.8	100.0	2,700
Families	24.6	10.9	64.5	100.0	4,500
Women escaping domestic violence	2.4	11.0	86.7	100.0	19,000
Cross-target/multiple/general	5.8	8.2	86.0	100.0	17,600
Total	4.4	6.6	88.9	100.0	76,900

Source: SAAP Client Collection.

Table 3.4: SAAP/CAP accommodation required for accompanying children in closed accompanying child support periods: state and territory by provision, Australia, 2005–06 (per cent)

		Referred			Closed accompanying child support periods
State/territory	Unmet	only	Provided	Total	Number
NSW	1.5	0.8	97.6	100.0	5,900
Vic	2.0	11.6	86.4	100.0	5,600
Qld	0.9	1.7	97.4	100.0	4,800
WA	0.7	0.3	99.1	100.0	5,500
SA	12.2	32.9	54.8	100.0	3,200
Tas	1.1	2.5	96.5	100.0	900
ACT	1.7	11.8	86.4	100.0	600
NT	4.2	1.2	94.6	100.0	1,400
Total	2.7	7.0	90.2	100.0	27,900

Notes

Source: SAAP Client Collection.

^{1.} Number excluded due to errors and omissions (weighted): 3,631 (closed support periods with no information on service requirements or provision).

^{2.} Figures have been weighted to adjust for agency non-participation.

Number excluded due to errors and omissions (weighted): 29,955 (closed accompanying child support periods with no information on service requirements or provision or where 'no assistance' indicated).

^{2.} Figures have been weighted to adjust for agency non-participation.

Table 3.5: SAAP/CAP accommodation required for accompanying children in closed accompanying child support periods: client group by provision, Australia, 2005–06 (per cent)

		Referred			Closed accompanying child support periods
Requesting group	Unmet	only	Provided	Total	Number
Individual(s) with children	2.6	7.0	90.4	100.0	26,000
Couple with children	4.6	7.1	88.3	100.0	2,000
Total	2.7	7.0	90.2	100.0	27,900

- Number excluded due to errors and omissions (weighted): 29,955 (closed accompanying child support periods with no information on service requirements or provision or where 'no assistance' indicated).
- 2. Figures have been weighted to adjust for agency non-participation.

Source: SAAP Client Collection.

Table 3.6: SAAP/CAP accommodation required for accompanying children in closed accompanying child support periods: primary target group of agency by provision, Australia, 2005–06 (per cent)

	Referred				Closed accompanying child support periods
Primary target group	Unmet	only	Provided	Total	Number
Young people	2.9	10.5	86.6	100.0	900
Single men only	0.7	_	99.3	100.0	200
Single women only	1.5	9.3	89.3	100.0	300
Families	8.9	8.6	82.4	100.0	3,900
Women escaping domestic violence	1.6	7.2	91.2	100.0	18,300
Cross-target/multiple/general	2.2	4.2	93.6	100.0	4,400
Total	2.7	7.0	90.2	100.0	27,900

Notes

Source: SAAP Client Collection.

Number excluded due to errors and omissions (weighted): 29,955 (closed accompanying child support periods with no information on service requirements or provision or where 'no assistance' indicated).

^{2.} Figures have been weighted to adjust for agency non-participation.

4 Unmet requests for SAAP accommodation

This chapter focuses on the number of unmet requests for SAAP accommodation made by individuals and groups during the Demand for Accommodation Collection. Note that a person or group may make more than one request for accommodation in a day and that the number of people making requests is discussed in Chapter 5.

People may be turned away from a SAAP agency for a variety of reasons and these reasons are classified to determine whether a request for accommodation is valid or invalid (see Appendix 2). The separation between valid and invalid unmet requests is made because some of the requests for accommodation were made at inappropriate agencies or the offered accommodation was refused by the person or group who requested it. Consequently, the number of valid unmet requests is a more useful measure of unmet demand than using all unmet requests.

Valid requests are then further divided into requests for immediate accommodation — that is, accommodation required within 24 hours — and accommodation required after 24 hours. This is because, in the context of homelessness, requests for immediate accommodation are of particular importance.

4.1 Invalid unmet requests

Invalid unmet requests for accommodation include people requesting assistance from an agency with the wrong target group (for example, a married couple approaching a single men's agency); when a person or group was inappropriate for the agency (for example, an intoxicated or violent person); when there was no fee-free accommodation available; or when the offer of accommodation was refused by the requesting person or group. All other requests for accommodation are said to be valid.

Out of the 9,510 unmet requests for accommodation made during the collection period, 27% (2,550) were invalid requests (Table 4.1).

Main reason request not met

The most common reasons why an invalid request could not be met were because the person or group was in the wrong target group for the agency they approached (in 42% of invalid requests for SAAP accommodation) and because the person or group refused an offer of accommodation (in 31%).

4.2 Valid unmet requests

Valid unmet requests for accommodation accounted for 73% (6,960) of the 9,510 unmet requests for SAAP accommodation made during the collection period (Table 4.1). When this is converted to a daily average number, an estimated 497 valid unmet requests for accommodation were made on an average day during the Demand for Accommodation Collection period (Table 4.4).

Main reason request not met

The majority of valid unmet requests occurred because there was a lack of accommodation (80%), either because insufficient accommodation was available at the agency itself (59%) or because a referral agency was unable to refer the group on because they had no vacancies on their books (21%) (Table 4.1).

In 8% of valid unmet requests the agency did not offer accommodation because the type of accommodation the group required, such as longer term or independent accommodation, was not able to be provided by the agency.

Immediacy of need of accommodation

Sixty-one per cent of all valid unmet requests for accommodation were for immediate accommodation (Table 4.4). The remaining 39% were for accommodation required after 24 hours.

State and territory

On a state and territory basis, Victoria accounted for the largest proportion of valid unmet requests for accommodation (26%), followed by Queensland (25%) and New South Wales (23%) (Table 4.1). The Northern Territory reported the smallest (2%).

Main reason request not met

Across the states and territories, the predominant reason why valid requests for SAAP accommodation could not be met was because of a lack of accommodation, either because insufficient accommodation was available at the agency itself or because a referral agency was unable to refer the group on because they had no vacancies on their books. This ranged from a low of 64% in the Northern Territory to a high of 90% in the Australian Capital Territory (Figure 4.1).

All other reasons for not offering accommodation generally accounted for a small proportion of valid unmet requests, with the exception of the Northern Territory where a relatively high proportion of requests were not met because the type of accommodation requested by the individual or group could not be provided (23% compared with between 2% and 10% in the other jurisdictions) (Table 4.1).

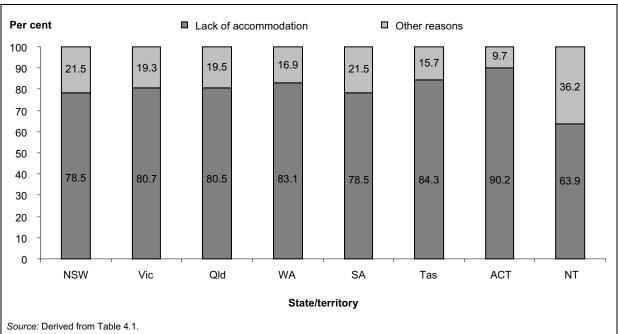


Figure 4.1: Valid unmet requests for SAAP accommodation: main reason why request was not met, by state and territory, Australia, 7-13 December 2005 and 17-23 May 2006 (per cent daily average)

Immediacy of need of accommodation

In the nearly all of the states and territories, the majority of valid requests for accommodation were for immediate accommodation (Table 4.4). The exception to this was South Australia, where slightly more requests were for accommodation after 24 hours (51%).

Tasmania and Western Australia had the highest proportion of requests for immediate accommodation (78% and 77% respectively).

Requesting group

According to the group requesting accommodation, individual(s) who presented without children accounted for the largest proportion of valid unmet requests for accommodation (60%), followed by individual(s) who presented with children (33%) (Table 4.2). Couples with and without children accounted for only a small proportion of valid unmet requests for accommodation (5% and 2%, respectively).

Main reason request not met

Across all requesting groups, the predominant reason why valid requests for SAAP accommodation could not be met was because of a lack of accommodation, either because insufficient accommodation was available at the agency itself or because a referral agency was unable to refer the group on because they had no vacancies on their books. This was higher for people who presented with children and ranged from a low of 72% for couples without children to a high of 88% for couples with children (Figure 4.2).

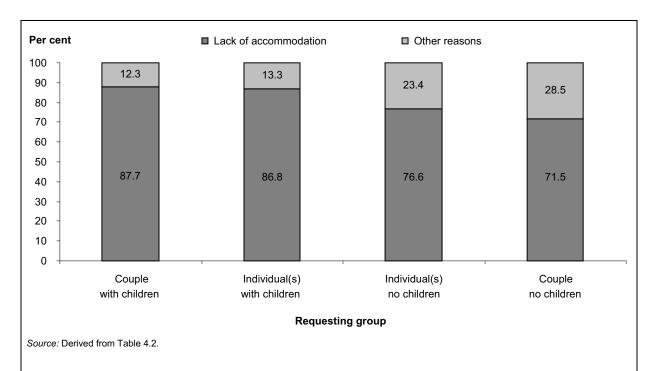


Figure 4.2: Valid unmet requests for SAAP accommodation: main reason why request was not met, by requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

All other reasons for not offering accommodation generally accounted for a small proportion of valid unmet request. Couples without children were the exception to this. For this client group, the type of accommodation requested not being able to be provided accounted for 21% of their valid unmet request, compared with between 5% and 8% for the other groups (Table 4.2).

Immediacy of need of accommodation

People without children were more likely than people with children to request immediate accommodation. Individual(s) without children and couples without children requested immediate accommodation in 67% and 58% of their valid unmet requests, compared with 53% for individual(s) with children and 48% for couples with children (Table 4.5). Couples with children were the only group who more often requested accommodation after 24 hours (in 52% of their valid unmet request for accommodation).

Primary target group of agency

Agencies set up to support a range of client groups (cross-target, multiple or general agencies) accounted for the highest proportion of valid unmet requests (29%), closely followed by youth agencies (27%) (Table 4.3). Agencies set up to primarily support family groups made up 15% of valid unmet requests, women and children escaping domestic violence 13% and single men 12%. Agencies that mainly support single women had the lowest proportion (just under 5%).

Main reason request not met

Across all types of agencies, the predominant reason why valid requests for SAAP accommodation could not be met was because of a lack of accommodation, either because insufficient accommodation was available at the agency itself or because a referral agency was unable to refer the group on because they had no vacancies on their books. This ranged from a low of 73% for agencies that support a wide range of client groups to a high of 92% for agencies set up to primarily support families (Figure 4.3).

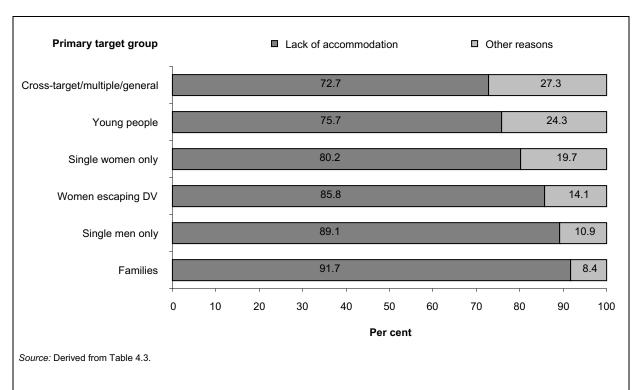


Figure 4.3: Valid unmet requests for SAAP accommodation: main reason why request was not met, by primary target group of agency, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

Immediacy of need of accommodation

Agencies that were primarily set up to support single women were the only type of agency where groups more often requested accommodation after 24 hours (67%) (Table 4.6). In all other types of agencies, accommodation was more likely to be requested within 24 hours, particularly in agencies that mainly support single men (84%).

4.3 Referrals for accommodation

In order to inform the discussion in Chapter 10 regarding the capacity of SAAP to deal with the demand for SAAP accommodation, it is necessary to examine whether attempts were made to secure accommodation at another source when people were turned away. As it is not possible to determine whether a referral for accommodation was made for all or part of a requesting group, and accommodation that was required within 24 hours is of particular concern in the context of homelessness, referrals are examined based on valid unmet requests for immediate SAAP accommodation.

While not all people requesting immediate SAAP accommodation were able to be accommodated, SAAP agencies were able to make a referral for accommodation at an alternative source in 52% of valid unmet requests (Table 4.7). This means that individuals or groups whose request for accommodation was not able to be met directly by that SAAP agency were helped to find accommodation at another source in just over half of cases (for example, in another SAAP agency, a hostel, a caravan park, etc.). It must be noted that outcomes from referrals are not recorded so it is not known how many of the people who were referred on for accommodation actually secured that accommodation or whether the quality of the referred accommodation is comparable to that offered by SAAP.

State territory

When accommodation could not be offered, a referral for accommodation at another source was made in close to half to three quarters of the valid unmet requests for accommodation across the states and territories (Table 4.7). The lowest proportion of referrals were recorded in Tasmania and Western Australia (both 48%) and the most in the Northern Territory (74%).

Requesting group

Referrals for accommodation were made slightly more often for family groups (Table 4.8). Couples without children had a referral for accommodation arranged in 57% of their valid unmet requests for immediate accommodation, followed by individual(s) with children (in 53%) and couples with children (in 53%). Individual(s) without children had a referral for accommodation arranged in 51% of their valid unmet requests for immediate accommodation.

Primary target group of agency

Referrals for accommodation were most often made in agencies primarily set up to support single men (in 65% of their valid unmet requests for immediate accommodation) (Table 4.9). The lowest level of referrals were made in family agencies (38%) and agencies that primarily support young people (44%).

4.4 Tables

Table 4.1: Unmet requests for SAAP accommodation: main reason why request was not met, by state and territory, Australia, 7-13 December 2005 and 17-23 May 2006 (per cent)

										Total
Main reason	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	%	Number
Valid requests										
Insufficient accommodation available	54.9	61.1	66.1	49.8	38.1	71.6	80.4	57.9	59.2	4,120
Referral agency with no vacancies on books	23.6	19.6	14.4	33.3	40.4	12.7	9.8	6.0	21.2	1,480
Type of accommodation requested is not provided	8.3	9.9	4.8	4.3	8.9	5.4	2.0	22.6	7.5	520
Insufficient staff to provide support	2.8	0.6	1.2	0.9	_	1.2	_	1.5	1.2	90
Facilities for special needs not available	1.3	0.6	1.0	3.1	0.8	0.6	1.2	6.8	1.2	80
Other ^(a)	9.1	8.2	12.5	8.6	11.8	8.5	6.5	5.3	9.7	680
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	22.7	25.6	24.8	8.0	8.7	4.8	3.5	1.9	100.0	
Total (number)	1,580	1,790	1,730	560	600	330	250	130		6,960
Invalid requests										
Agency inappropriate—wrong target group	40.2	39.7	54.9	41.2	31.0	33.3	33.8	38.8	42.3	1,080
Person/group inappropriate for agency	24.8	17.7	14.8	32.5	29.9	19.4	35.0	16.4	22.3	570
No fee-free accommodation available	1.3	9.0	5.4	1.8	6.0	15.1	_	5.2	4.6	120
Person/group refused offer of accommodation	33.6	33.7	24.9	24.5	33.2	32.3	31.3	39.7	30.8	790
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	30.3	18.4	21.9	10.8	7.2	3.6	3.1	4.6	100.0	
Total (number)	770	470	560	270	180	90	80	120		2,550
Total requests for accommodation (number)	2,360	2,250	2,280	830	790	420	330	250		9,510

⁽a) In a small number of cases, requests for SAAP accommodation were unmet because of the age of a male child (applicable to domestic violence agencies only). To ensure confidentiality, these cases are not presented separately but are included in the 'other' valid request category.

Notes

- 1. Number excluded due to errors and omissions: 0.
- Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Table 4.2: Unmet requests for SAAP accommodation: main reason why request was not met, by requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent)

	Individual(s)	Individual(s)	Couple no	Couple with		Γotal
Main reason	no children	with children	children	children	%	Number
Valid requests						
Insufficient accommodation available	56.5	63.0	56.9	68.1	59.2	4,120
Referral agency with no vacancies on books	20.1	23.8	14.6	19.6	21.2	1,480
Type of accommodation requested is not provided	8.3	5.3	20.8	7.1	7.5	520
Insufficient staff to provide support	1.7	0.5	0.7	_	1.2	90
Facilities for special needs not available	1.7	0.5	0.7	_	1.2	80
Other ^(a)	11.7	7.0	6.3	5.2	9.7	680
Total	100.0	100.0	100.0	100.0	100.0	
Total (row %)	60.2	33.0	2.1	4.7	100.0	
Total (number)	4,190	2,300	140	330		6,960
Invalid requests						
Agency inappropriate— wrong target group	40.1	45.5	53.7	53.8	42.3	1,080
Person/group inappropriate for agency	25.8	14.3	15.9	13.8	22.3	570
No fee-free accommodation available	5.2	2.2	11.0	6.2	4.6	120
Person/group refused offer of accommodation	28.9	38.1	19.5	26.2	30.8	790
Total	100.0	100.0	100.0	100.0	100.0	
Total (row %)	68.8	25.5	3.2	2.6	100.0	
Total (number)	1,750	650	80	70		2,550
Total requests for accommodation (number)	5,940	2,950	230	390		9,510

⁽a) In a small number of cases, requests for SAAP accommodation were unmet because of the age of a male child (applicable to domestic violence agencies only). To ensure confidentiality, these cases are not presented separately but are included in the 'other' valid request category.

- 1. Number excluded due to errors and omissions: 0.
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- Figures are unweighted.

Table 4.3: Unmet requests for SAAP accommodation: main reason why request was not met, by primary target group of agency, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent)

		. .			Women	Cross-	٦	Γotal
Main reason	Young people	Single men only			escaping domestic violence	target/ multiple/ general	%	Number
Valid requests								
Insufficient accommodation available	51.8	70.1	48.1	62.8	61.6	60.3	59.2	4,120
Referral agency with no vacancies on books	23.9	19.0	32.1	28.9	24.2	12.4	21.2	1,480
Type of accommodation requested is not provided	10.6	2.4	11.1	4.0	3.6	9.7	7.5	520
Insufficient staff to provide support	2.0	1.0	0.6	0.6	1.1	1.1	1.2	90
Facilities for special needs not available	1.3	2.3	2.8	0.3	1.3	0.8	1.2	80
Other ^(a)	10.4	5.2	5.2	3.5	8.1	15.7	9.7	680
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	26.5	11.8	4.7	15.4	12.9	28.8	100.0	
Total (number)	1,850	820	320	1,070	900	2,000		6,960
Invalid requests								
Agency inappropriate— wrong target group	50.0	23.4	34.0	71.2	37.0	33.8	42.3	1,080
Person/group inappropriate for agency	23.6	31.1	27.4	12.4	20.9	21.2	22.3	570
No fee-free accommodation available	1.4	6.3	4.7	2.1	1.0	11.7	4.6	120
Person/group refused offer of accommodation	25.0	39.2	34.0	14.2	41.1	33.3	30.8	790
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	33.0	8.7	4.2	9.1	19.1	25.9	100.0	
Total (number)	840	220	110	230	490	660		2,550
Total requests for accommodation (number)	2,690	1,040	430	1,300	1,380	2,660		9,510

⁽a) In a small number of cases, requests for SAAP accommodation were unmet because of the age of a male child (applicable to domestic violence agencies only). To ensure confidentiality, these cases are not presented separately but are included in the 'other' valid request category.

- 1. Number excluded due to errors and omissions: 0.
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Table 4.4: Valid unmet requests for SAAP accommodation: when accommodation was required by state and territory, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

When									Total	
accommodation required	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	%	Number
Within 24 hours	64.1	50.2	63.9	77.3	49.2	78.2	67.8	72.9	61.2	304.4
After 24 hours	35.9	49.8	36.1	22.7	50.8	21.8	32.2	27.1	38.8	192.9
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	22.7	25.6	24.8	8.0	8.7	4.8	3.5	1.9	100.0	
Total (number)	113.0	127.5	123.2	39.7	43.1	23.6	17.5	9.5		497.2

- 1. Number excluded due to errors and omissions: 0.
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Source: SAAP Demand for Accommodation Collection.

Table 4.5: Valid unmet requests for SAAP accommodation: when accommodation was required by requesting group, Australia, 7-13 December 2005 and 17-23 May 2006 (per cent daily average)

When	Individual(s)	Individual(s)	Couple no	Couple with	Total	
accommodation required	no children	with children	children	children	%	Number
Within 24 hours	66.8	53.0	58.3	47.9	61.2	304.4
After 24 hours	33.2	47.0	41.7	52.1	38.8	192.9
Total	100.0	100.0	100.0	100.0	100.0	
Total (row %)	60.2	33.0	2.1	4.7	100.0	
Total (number)	299.4	164.3	10.3	23.3		497.2

Notes

- 1. Number excluded due to errors and omissions: 0.
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Table 4.6: Valid unmet requests for SAAP accommodation: when accommodation was required by primary target group of agency, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

		o: .	6 : 1		Women	Cross-	Total	
When accommodation required	Young people	Single men only	Single women only	Families	escaping domestic violence	target/ multiple/ general	%	Number
Within 24 hours	51.1	84.1	32.7	50.9	76.9	64.2	61.2	304.4
After 24 hours	48.9	15.9	67.3	49.1	23.1	35.8	38.8	192.9
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	26.5	11.8	4.7	15.4	12.9	28.8	100.0	
Total (number)	131.8	58.7	23.1	76.4	64.0	143.1		497.2

- 1. Number excluded due to errors and omissions: 0.
- Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Source: SAAP Demand for Accommodation Collection.

Table 4.7: Referrals for accommodation made in valid unmet requests for immediate SAAP accommodation, by state and territory, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	Referrals for accommodation (a)		Valid unmet red immediate accor (b)	•	Referrals for accommodatio as a percentage of vali unmet requests for immediat accommodatio (a÷b*100		
State/territory	%	Number	%	Number	%		
NSW	22.6	35.5	23.8	72.4	49.0		
Vic	21.6	33.9	21.0	64.0	53.0		
Qld	24.6	38.6	25.9	78.7	49.1		
WA	9.4	14.7	10.1	30.7	47.9		
SA	8.0	12.6	7.0	21.2	59.3		
Tas	5.6	8.8	6.1	18.5	47.5		
ACT	5.0	7.9	3.9	11.9	66.9		
NT	3.3	5.1	2.3	6.9	74.2		
Total	100.0	157.2	100.0	304.4	51.7		

Notes

- 1. Number excluded due to errors and omissions: 0.
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Table 4.8: Referrals for accommodation made in valid unmet requests for immediate SAAP accommodation, by requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

Requesting	Referrals for accommodation (a)		Valid unmet red immediate accor (b)	•	Referrals for accommodation as a percentage of valid unmet requests for immediate accommodation (a÷b*100		
group	%	Number	%	Number	%		
Individual(s) no children	64.6	101.6	65.7	200.1	50.8		
Individual(s) with children	29.5	46.4	28.6	87.1	53.2		
Couple no children	2.2	3.4	2.0	6.0	57.1		
Couple with children	3.7	5.9	3.7	11.1	52.6		
Total	100.0	157.2	100.0	304.4	51.7		

- 1. Number excluded due to errors and omissions: 0.
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Source: SAAP Demand for Accommodation Collection.

Table 4.9: Referrals for accommodation made in valid unmet requests for immediate SAAP accommodation, by primary target group of agency, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

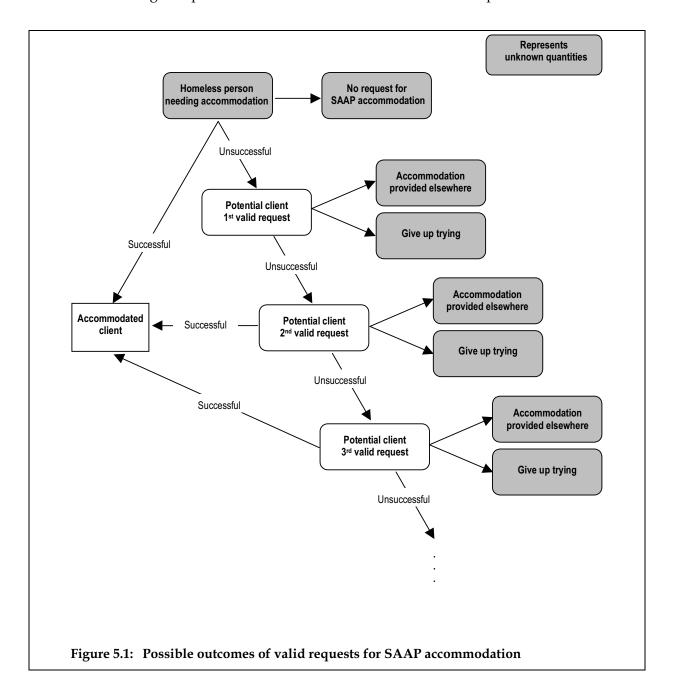
Referrals for accommodation (a)		dation	Valid unmet re immediate acco (b)	•	Referrals for accommodation as a percentage of valid unmet requests for immediate accommodation (a+b*100)
Primary target group	%	Number	%	Number	%
Young people	18.6	29.3	22.1	67.4	43.5
Single men only	20.4	32.0	16.2	49.4	64.8
Single women only	2.7	4.2	2.5	7.6	55.7
Families	9.5	14.9	12.8	38.9	38.3
Women escaping domestic violence	18.3	28.8	16.2	49.2	58.5
Cross-target/ multiple/general	30.5	48.0	30.2	91.9	52.2
Total	100.0	157.2	100.0	304.4	51.7

Notes

- 1. Number excluded due to errors and omissions: 0.
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. A person or group may make more than one request for accommodation in a day.
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

5 People making a valid unmet request for SAAP accommodation

People can make more than one request for SAAP accommodation in a day. Figure 5.1 shows that people who make a request for SAAP accommodation can either be successful on the first attempt, make subsequent requests until they are accommodated, have their needs met elsewhere, or give up trying altogether. How often people have their needs met by other means and no longer require SAAP assistance cannot be measured at present.



This chapter presents the estimated daily average number of people who made a valid unmet request for SAAP accommodation. As people can make more than one unmet request in a day, to estimate the number of people making those requests as distinct from the number of requests themselves, each valid unmet request presented in Chapter 4 has been attributed to an estimated number of individuals (see Appendix 2).

The tables in this chapter generally present data firstly for adults and unaccompanied children, then for accompanying children, and finally for total people (adults, unaccompanied children and accompanying children combined).

5.1 Adults and unaccompanied children

On an average daily basis, 429 adults and unaccompanied children made a valid unmet request for accommodation (Table 5.1). Adults and unaccompanied children accounted for 62% of all people with a valid unmet request for accommodation (derived from Table 5.1).

Immediacy of need for accommodation

Sixty per cent of adults and unaccompanied children with a valid unmet request for accommodation requested immediate accommodation and 40% requested it after 24 hours (Table 5.1).

State and territory

On an average daily basis, Victoria and New South Wales accounted for the highest number of adults and unaccompanied children with a valid unmet request for accommodation (both 102 or 24%), followed by Queensland (99 or 23%) (Table 5.1). The Northern Territory reported the lowest number (10 or 2%).

Immediacy of need for accommodation

In almost all states and territories, the majority of adults and unaccompanied children requested accommodation within 24 hours (between 62% in New South Wales and 81% in Western Australia). The exceptions to this were Victoria and South Australia, where the majority requested accommodation after 24 hours (54% and 53%, respectively).

Requesting group

On an average daily basis, individual(s) without children accounted for the largest number of adults and unaccompanied children with a valid unmet request for accommodation (247 or 58%), followed by individual(s) with children (134 or 31%), couples with children (33 or 8%) and couples without children (14 or 3%) (Table 5.2).

Immediacy of need for accommodation

Individual(s) with children were the most likely group to request immediate accommodation (66%), followed by couples without children (59%) and individual(s) with children (53%). Couples with children were the only group who more often requested accommodation after 24 hours (56%).

Primary target group of agency

On an average daily basis, cross-targeted or general agencies accounted for the highest number of adults and unaccompanied children with a valid unmet request for accommodation (131 or 31%), followed by youth agencies (113 or 26%) and family agencies (61 or 14%) (Table 5.3). The smallest number approached agencies primarily targeted at single women (19 or 4%).

Immediacy of need for accommodation

In most types of agencies, adults and unaccompanied children who made a valid unmet request for accommodation most often requested immediate accommodation. The exceptions to this were single women's agencies and youth agencies.

Sex

There were more female (56%) than male (44%) adults and unaccompanied children who had a valid unmet request for SAAP accommodation (Table 5.4).

Immediacy of need for accommodation

Both male and female adults and unaccompanied children most often requested immediate accommodation. Males, however, were more likely to do so than females, with 67% of males requesting immediate accommodation compared with 55% of females.

Age

The majority of adults and unaccompanied children who made a valid unmet request for accommodation were aged 20–44 years (62%) (Table 5.5). Thirty per cent were aged under 20 years, 8% were aged 45–64 years and less than 1% were aged 65 years and older.

Immediacy of need for accommodation

The majority of adults and unaccompanied children in all the age groups requested immediate accommodation.

5.2 Accompanying children

On an average daily basis, 261 children accompanied a parent(s) or guardian(s) who had a valid unmet request for accommodation (Table 5.1). Accompanying children accounted for 38% of all people who had a valid unmet request for accommodation (derived from Table 5.1).

Immediacy of need for accommodation

Fifty-two per cent of accompanying children required immediate accommodation (Table 5.1). The remaining 48% required it after 24 hours.

State and territory

On an average day during the collection period, Queensland reported the highest number of accompanying children who had a valid unmet request for accommodation (78 or 30%), followed by New South Wales (55 or 21%) and Victoria (42 or 16%) (Table 5.1). The Australian Capital Territory reported the lowest (6 or 2%).

Immediacy of need for accommodation

In most states and all territories, the majority of accompanying children required immediate accommodation, however, accompanying children in Victoria and South Australia most often required accommodation after 24 hours.

Requesting group

The majority of accompanying children with a valid unmet request for accommodation (87%) presented with an individual or individuals who were not a couple (individual(s) with children) (Table 5.2). Thirteen per cent accompanied a couple.

Immediacy of need for accommodation

Children who accompanied an individual or individuals who were not a couple most often required immediate accommodation (54%). The opposite was true for children accompanying a couple, of whom 59% required accommodation after 24 hours.

Primary target group of agency

Thirty-four per cent of accompanying children were with a parent(s) or guardian(s) who tried to get accommodation from a family targeted agency. Twenty-six per cent presented to agencies primarily targeted at supporting women and children escaping domestic violence and to cross-targeted agencies (Table 5.3).

Immediacy of need for accommodation

Children accompanying a parent(s) or guardian(s) who made a valid unmet request for accommodation at agencies primarily targeted at young people, single men, single women and families most often required immediate accommodation. Children accompanying a parent or guardian to agencies that primarily targeted women and children escaping domestic violence and to cross-targeted agencies most often required accommodation after 24 hours.

Sex

Fifty-three per cent of children who accompanied a parent or guardian who made a valid unmet request for accommodation were female, 47% were male (Table 5.4).

Age

The majority (73%) of accompanying children with a valid unmet request for accommodation were aged under 12 years (AIHW unpublished data). Sixteen per cent were aged 12–17 years and 11% were of unknown age.

5.3 Total people

On an average day during the collection period, 690 people (429 adults, unaccompanied children and 261 accompanying children) had a valid unmet request for accommodation (Table 5.1).

Immediacy of need for accommodation

Fifty-seven per cent of all people with a valid unmet request for accommodation requested immediate accommodation. Forty-three per cent requested it after 24 hours.

State and territory

Queensland accounted for a quarter of all people with a valid unmet request for accommodation (25% or 177 on an average day), primarily due to the relatively high number of accompanying children (see section on accompanying children) (Table 5.1). Twenty-three per cent of all people with a valid unmet request for accommodation were in New South Wales and 21% in Victoria. The Northern Territory reported the smallest number (3% or 17).

Immediacy of need for accommodation

In almost all states and territories, the majority of people requested immediate accommodation (ranging from 57% in Queensland to 82% in Western Australia). The exceptions to this were Victoria and South Australia, where accommodation was most often requested after 24 hours.

Requesting group

The majority of all people with a valid unmet request for accommodation presented as an individual(s) with children (53%) (Table 5.2). People presenting as an individual(s) without children accounted for 36%, couples with children for 10% and couples without children for 2%.

Immediacy of need for accommodation

Family groups, particularly couples with children, were less likely to request immediate accommodation than individual(s) who presented without children. Sixty-six per cent of individual(s) without children requested immediate accommodation compared with 42% of couples with children, 54% of individual(s) with children and 58% of couples without children. Couples with children were the only group who more often requested accommodation after 24 hours (56%).

Primary target group of agency

Twenty-nine per cent of people with a valid unmet request for accommodation tried to get accommodation from a cross-targeted agency, 22% tried at family agencies, 19% tried at youth agencies, and 18% tried agencies that primarily support women and children escaping domestic violence (Table 5.3). The remaining 13% tried at single men's or single women's agencies (derived from Table 5.3).

Immediacy of need for accommodation

People who made a valid unmet request for accommodation in single men's agencies, domestic violence agencies and cross-targeted agencies, most often requested immediate accommodation (Table 5.3). In contrast, people with a valid unmet request for accommodation who tried to get accommodation from single women's agencies, youth agencies and family agencies most often requested accommodation after 24 hours.

Sex

The majority of people with a valid unmet request for accommodation were female (55%) (Table 5.4). Forty-five per cent were male.

Immediacy of need for accommodation

Both males and females most often requested immediate accommodation. However, males were slightly more likely to do so than females (60% compared with 55%).

Age

Over half (58%) of all people with a valid unmet request for accommodation were aged under 20 years. Thirty-seven per cent were aged 20–44 years, 5% were aged 45–64 years and less than 1% were aged 65 years and over.

Immediacy of need for accommodation

Across all the age groups, the majority of people with a valid unmet request for accommodation requested immediate accommodation.

Country of birth

Note that it is not possible to report the country of birth of adults and unaccompanied children separately from accompanying children as it is collected via a single question on the collection form (see Appendix 3 for a copy of the form). Note also that there was a large amount of missing or unknown data in relation to country of birth. Of the 690 people who made a valid unmet request for accommodation on an average day, 77% (528) provided data on their country of birth and it was missing or unknown for 23% (derived from tables 5.6 and 5.1). No imputation was done to adjust for missing data on country of birth (see Appendix 2).

The vast majority (92%) of people with a valid unmet request for accommodation were born in Australia (Table 5.6). Six per cent were born overseas in a predominantly non-English-

speaking country and the remaining 2% were born overseas in predominantly English-speaking country.

Immediacy of need for accommodation

People with a valid unmet request for accommodation who were born in Australia or overseas in predominantly English-speaking countries most often requested immediate accommodation (54% and 57%, respectively). People born in non-English-speaking countries were more likely to request accommodation after 24 hours (59% requested accommodation after 24 hours).

Aboriginal and Torres Strait Islander status

Note that it is not possible to report the Aboriginal and Torres Strait Islander status of adults and unaccompanied children separately from accompanying children as it is collected via a single question on the collection form (see Appendix 3 for a copy of the form). Note also that there was a large amount of missing or unknown data in relation to Aboriginal and Torres Strait Islander status. Of the 690 people who made a valid unmet request for accommodation, 69% (473) provided data on their Aboriginal and Torres Strait Islander status and it was missing or unknown for 31% (derived from tables 5.7 and 5.1). No imputation was done to adjust for missing data on Aboriginal and Torres Strait Islander status (see Appendix 2).

The majority (73%) of people with a valid unmet request for accommodation were 'other Australians', that is, they did not identify as Aboriginal and Torres Strait Islander. It must be noted, however, that Aboriginal and Torres Strait Islander peoples were overrepresented in comparison to their population size. At 30 June 2005, an estimated 2% of the Australian population were Aboriginal and Torres Strait Islander peoples, yet 27% of people with a valid unmet request for accommodation were Indigenous (Table 5.7 and ABS 2004).

Immediacy of need for accommodation

According to the Aboriginal and Torres Strait Islander status of people with a valid unmet request for accommodation, Indigenous people were more likely than other Australians to request immediate accommodation (62% compared with 50%).

5.4 Tables

Table 5.1: People with a valid unmet request for SAAP accommodation, by when accommodation was required and state and territory, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

When									1	Total
accommodation required	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	%	Number
			1	Adults an	d unacco	mpanied o	hildren			
Within 24 hours	62.4	46.5	63.4	81.0	47.1	77.7	69.5	70.9	60.2	258.3
After 24 hours	37.6	53.5	36.6	19.0	52.9	22.3	30.5	29.1	39.8	170.4
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	23.8	23.9	23.0	9.7	9.9	4.7	2.9	2.2	100.0	
Total (number)	101.9	102.3	98.6	41.4	42.4	20.1	12.4	9.6		428.7
				Acc	ompanyii	ng childre	n			
Within 24 hours	58.7	28.1	48.8	83.5	42.3	75.5	54.5	55.3	52.3	136.5
After 24 hours	41.3	71.9	51.2	16.5	57.7	24.5	45.5	44.7	47.7	124.5
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	21.2	15.9	30.0	11.6	12.2	4.2	2.1	2.8	100.0	
Total (number)	55.2	41.5	78.3	30.4	31.7	11.1	5.5	7.4		261.0
					Total po	eople				
Within 24 hours	61.1	41.2	56.9	82.1	45.1	76.9	64.9	64.1	57.2	394.8
After 24 hours	38.9	58.8	43.1	17.9	54.9	23.1	35.1	35.9	42.8	294.9
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	22.8	20.8	25.6	10.4	10.7	4.5	2.6	2.5	100.0	
Total (number)	157.1	143.8	176.9	71.8	74.1	31.2	17.9	16.9		689.7

Notes

^{1.} Number excluded due to errors and omissions: 0.

^{2.} Adjustments have been made for missing data (see Appendix 2).

^{3.} People may make more than one request for accommodation in a day. Data are based on the first valid unmet request for accommodation made (see Appendix 2).

^{4.} Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.

^{5.} Figures are unweighted.

Table 5.2: People with a valid unmet request for SAAP accommodation, by when accommodation was required and requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

When	Individual(s)	Individual(s)	Couple no	Couple with	Total		
accommodation required	no children	with children	children	children	%	Number	
		Adults	and unaccomp	anied children			
Within 24 hours	66.3	53.3	58.9	43.8	60.2	258.3	
After 24 hours	33.7	46.7	41.1	56.3	39.8	170.4	
Total	100.0	100.0	100.0	100.0	100.0		
Total (row %)	57.5	31.4	3.4	7.7	100.0		
Total (number)	246.7	134.4	14.4	33.1		428.7	
			Accompanying	children			
Within 24 hours		53.9		41.1	52.3	136.5	
After 24 hours		46.1		58.9	47.7	124.5	
Total		100.0		100.0	100.0		
Total (row %)		87.4		12.6	100.0		
Total (number)		228.0		33.0		261.0	
			Total peop	ole			
Within 24 hours	66.3	53.7	58.9	42.4	57.2	394.8	
After 24 hours	33.7	46.3	41.1	57.6	42.8	294.9	
Total	100.0	100.0	100.0	100.0	100.0		
Total (row %)	35.8	52.5	2.1	9.6	100.0		
Total (number)	246.7	362.4	14.4	66.1		689.7	

^{1.} Number excluded due to errors and omissions: 0.

^{2.} Adjustments have been made for missing data (see Appendix 2).

^{3.} People may make more than one request for accommodation in a day. Data are based on the first valid unmet request for accommodation made (see Appendix 2).

Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.

^{5.} Figures are unweighted.

Table 5.3: People with a valid unmet request for SAAP accommodation, by when accommodation was required and primary target group of agency, Australia, 7–13 December 2005 and 17–23 May (per cent daily average)

					Women	Cross-	7	Γotal
When accommodation required	Young people	Single men only	Single women only	Families	escaping domestic violence	target/ multiple/ general	%	Number
			Adults	and unacco	mpanied ch	ildren		
Within 24 hours	49.7	81.4	26.0	51.0	77.3	63.3	60.2	258.3
After 24 hours	50.3	18.6	74.0	49.0	22.7	36.7	39.8	170.4
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	26.3	11.5	4.4	14.2	13.1	30.5	100.0	
Total (number)	112.9	49.4	18.7	60.8	56.3	130.6		428.7
			А	ccompanyi	ng children			
Within 24 hours	31.2	8.7	12.9	45.6	75.9	53.9	52.3	136.5
After 24 hours	68.8	91.3	87.1	54.4	24.1	46.1	47.7	124.5
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	7.6	1.3	5.7	33.5	26.4	25.5	100.0	
Total (number)	19.9	3.3	14.9	87.4	68.9	66.6		261.0
				Total p	eople			
Within 24 hours	46.9	76.8	20.2	47.8	76.5	60.1	57.2	394.8
After 24 hours	53.1	23.2	79.8	52.2	23.5	39.9	42.8	294.9
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	
Total (row %)	19.3	7.6	4.9	21.5	18.1	28.6	100.0	
Total (number)	132.8	52.7	33.6	148.1	125.1	197.3		689.7

^{1.} Number excluded due to errors and omissions: 0.

^{2.} Adjustments have been made for missing data (see Appendix 2).

^{3.} People may make more than one request for accommodation in a day. Data are based on the first valid unmet request for accommodation made (see Appendix 2).

Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.

^{5.} Figures are unweighted.

Table 5.4: People with a valid unmet request for SAAP accommodation, by when accommodation was required and sex, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

When			1	Γotal
accommodation required	Male	Female	%	Number
	Ac	dults and unaccompanie	ed children	
Within 24 hours	66.9	55.0	60.2	258.3
After 24 hours	33.1	45.0	39.8	170.4
Total	100.0	100.0	100.0	
Total (row %)	44.1	55.9	100.0	
Total (number)	189.0	239.7		428.7
		Accompanying chil	dren	
Within 24 hours	50.0	54.4	52.3	136.5
After 24 hours	50.0	45.6	47.7	124.5
Total	100.0	100.0	100.0	
Total (row %)	47.2	52.8	100.0	
Total (number)	123.1	137.9		261.0
		Total people		
Within 24 hours	60.2	54.8	57.2	394.8
After 24 hours	39.8	45.2	42.8	294.9
Total	100.0	100.0	100.0	
Total (row %)	45.3	54.7	100.0	
Total (number)	312.1	377.6		689.7

^{1.} Number excluded due to errors and omissions: 0.

^{2.} Adjustments have been made for missing data (see Appendix 2).

^{3.} People may make more than one request for accommodation in a day. Data are based on the first valid unmet request for accommodation made (see Appendix 2).

Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.

Figures are unweighted.

Table 5.5: People with a valid unmet request for SAAP accommodation, by when accommodation was required and age, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

When	Under 20	20–44	45–64	65+		Total
accommodation required	years ^(a)	years	years	years	%	Number
		Adults	and unaccomp	anied children		
Within 24 hours	53.5	59.8	57.3	57.1	57.7	224.4
After 24 hours	46.5	40.2	42.7	42.9	42.3	164.6
Total	100.0	100.0	100.0	100.0	100.0	
Total (row %)	30.1	61.5	7.8	0.6	100.0	
Total (number)	117.0	239.1	30.4	2.5		389.0
			Accompanying	children		
Within 24 hours	52.3				52.3	136.5
After 24 hours	47.7				47.7	124.5
Total	100.0				100.0	
Total (row %)	100.0				100.0	
Total (number)	261.0					261.0
			Total peo	ple		
Within 24 hours	52.7	59.8	57.3	57.1	55.5	360.9
After 24 hours	47.3	40.2	42.7	42.9	44.5	289.1
Total	100.0	100.0	100.0	100.0	100.0	
Total (row %)	58.2	36.8	4.7	0.4	100.0	
Total (number)	378.0	239.1	30.4	2.5		650.0

⁽a) Note that accompanying children are aged 17 years and under. For the 'Accompanying children' section of this table, the age group 'Under 20 years' is all accompanying children, including those of 'unknown' age. For the 'Total people' section of this table, the age group 'Under 20 years' includes all accompanying children, including those of 'unknown' age.

- 1. Number excluded due to errors and omissions: 39.7 adults and unaccompanied children, 0 accompanying children and 39.7 people of unknown age (daily average).
- 2. Adjustments have been made for missing data (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Data are based on the first valid unmet request for accommodation made (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Table 5.6: People with a valid unmet request for SAAP accommodation, by when accommodation was required and country of birth, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

		Other English-	Non-English	7	Total				
When accommodation required	Australia	speaking countries	speaking countries	%	Number				
	Total people								
Within 24 hours	53.7	57.4	40.9	53.0	279.9				
After 24 hours	46.3	42.6	59.1	47.0	248.4				
Total	100.0	100.0	100.0	100.0					
Total (row %)	91.8	1.9	6.3	100.0					
Total (number)	484.9	10.1	33.4		528.4				

- 1. Number excluded due to errors and omissions: 161.3 of unknown or missing country of birth.
- 2. Adjustments have been made for missing data (see Appendix 2). However, adjustments could not be made for missing country of birth.
- 3. People may make more than one request for accommodation in a day. Data are based on the first valid unmet request for accommodation made (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

Source: SAAP Demand for Accommodation Collection.

Table 5.7: People with a valid unmet request for SAAP accommodation, by when accommodation was required and Aboriginal and Torres Strait Islander status, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average)

When	Aboriginal and/or	Other	7	Total	
accommodation required	Torres Strait Islander	Australians	%	Number	
		Total people			
Within 24 hours	61.7	50.1	53.2	251.5	
After 24 hours	38.3	49.9	46.8	221.0	
Total	100.0	100.0	100.0		
Total (row %)	26.8	73.2	100.0		
Total (number)	126.6	345.9		472.5	

Notes

- 1. Number excluded due to errors and omissions: 217.2 of unknown or missing Aboriginal and Torres Strait Islander status.
- Adjustments have been made for missing data (see Appendix 2). However, adjustments could not be made for missing Aboriginal and Torres Strait Islander status.
- 3. People may make more than one request for accommodation in a day. Data are based on the first valid unmet request for accommodation made (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 5. Figures are unweighted.

6 Estimating the number of people turned away without receiving SAAP accommodation

Some of the people discussed in Chapter 5 subsequently received SAAP accommodation later on the same day as making a valid unmet request for accommodation. For this reason, when estimating how many people were turned away, it is essential to distinguish between people who made a valid unmet request for accommodation but could not be accommodated in SAAP at all and those who eventually found SAAP accommodation by the end of each day (see Appendix 2).

Chapters 7, 8 and 9 present two measures of the ability of SAAP to meet the demand for SAAP accommodation. The first measure is the turn-away for people requiring new SAAP accommodation, that is, the average daily percentage of people who could not be accommodated relative to all people requiring new and immediate accommodation. This provides an indication of a person's likelihood of obtaining SAAP accommodation on an average day during the collection period.

However, SAAP accommodates large numbers of clients on any given day, including clients who are continuing their accommodation from a previous day. For this reason simply examining the daily request turn-away without acknowledging the number of people already in SAAP accommodation may provide an incomplete picture. Therefore, it is important to consider the level of unmet demand for SAAP accommodation in relation to the total expressed demand for SAAP accommodation. This is calculated as the average daily percentage of people who could not be accommodated relative to people who required new and immediate SAAP accommodation and who were continuing their accommodation from the previous day. It provides a measure of the overall ability of SAAP to meet the demand for accommodation on an average day during the collection period.

It is important to note that neither of these provide a measure of the additional capacity required in SAAP, only a measure of the undersupply of SAAP accommodation (in terms of people) on an average day during the Demand for Accommodation Collection period. Measuring the additional capacity required to accommodate the expressed demand for SAAP accommodation, as well as a discussion of hidden need for SAAP accommodation, are contained in Chapter 10.

Please refer to the Appendixes for more detail of how the estimates are calculated.

6.1 Data issues

It must be noted that there are some data issues that must be considered when analysing the estimated turn-away measures, as listed below:

• It is possible to estimate the number of people turned away only for those who requested immediate accommodation, that is, accommodation required within 24 hours. This means that the measures might underestimate the turn-away for groups who are more likely to request accommodation after 24 hours.

• Dates of support and accommodation are not collected for accompanying children in the Client Collection. For the purposes of calculating the turn-away measures, accompanying children are assumed to have the same periods of accommodation as the parent or guardian. Note that accompanying children are recorded on only one parent's or guardian's record when clients present as a couple.

The next chapters present the measures of turn-away by state, requesting group and primary target group of the agency but do not present turn-away by age, sex, country of birth or Aboriginal and Torres Strait Islander status. There are several reasons for this, as listed below:

- On occasions, only part of a group requesting accommodation was able to be accommodated. While the Demand for Accommodation Collection collects demographic information—such as age, sex, country of birth and Aboriginal and Torres Strait Islander status—on the group making the request for accommodation, it does not break down the number of people who were accommodated out of that group by demographics. Only the total number accommodated is collected. For example, if a group of male and female friends make a request but only some of that group is able to be accommodated, the Collection cannot distinguish how many of the males or how many of the females in the group were accommodated. Analysis suggests that the accommodation of a partial group is not common. However, for this reason, estimates of turn-away by demographics cannot be calculated.
- Age, country of birth and Aboriginal and Torres Strait Islander status are collected only
 for clients who provided informed consent in the Client Collection but collected for all
 people who request accommodation in the Demand for Accommodation Collection.

7 Adults and unaccompanied children turned away without receiving SAAP accommodation

This chapter presents the number of adults and unaccompanied children turned away from SAAP accommodation on an average day, as well as two measures of the ability of SAAP to meet the expressed demand for accommodation (see Chapter 6).

The analysis in this chapter excludes counts of accompanying children. An analysis of accompanying children is contained in Chapter 8, which together with the data presented in this chapter on adults and unaccompanied children enables an analysis of all people in Chapter 10.

7.1 Turn-away as a per cent of people requiring new SAAP accommodation

Table 7.1 shows the number of adults and unaccompanied children requesting immediate SAAP accommodation on a daily basis, and the percentage turned away without being accommodated. On average, of the 420 requiring new and immediate accommodation, 54% (225) were unable to be accommodated by the end of the day. This equates to a little more than 1 in every 2 adults and unaccompanied children who required immediate accommodation being turned away.

State and territory

On an average day in the majority of justifications, more adults and unaccompanied children were turned away than could be accommodated (Table 7.1). The exceptions to this were New South Wales, where 44% of adults and unaccompanied children were turned away, and the Northern Territory, where 49% of adults and unaccompanied children were turned away.

The highest turn-away as a percentage of adults and unaccompanied children requiring new accommodation was recorded in the Australian Capital Territory (71%), followed by Tasmania (67%) and Western Australia (62%).

Requesting group

The turn-away rates for the different groups who requested immediate accommodation suggest that, overall, SAAP is more likely to be able to provide accommodation for individual(s) who presented without children. This group had the lowest daily turn-away rate nationally (47%) (Figure 7.1). This is despite the fact that individual(s) without children made up the largest number of adults and unaccompanied children seeking immediate SAAP accommodation (Table 7.2). Individual(s) without children was also the only group more likely to be accommodated than not, on an average day. All other requesting groups were more likely not to find accommodation in SAAP, with 78% of couples with children (or

around 4 in every 5 people), 74% of couples without children (or just under 3 in every 5 people), and 68% of individual(s) with children (or just over 2 in every 3) being turned away each day.

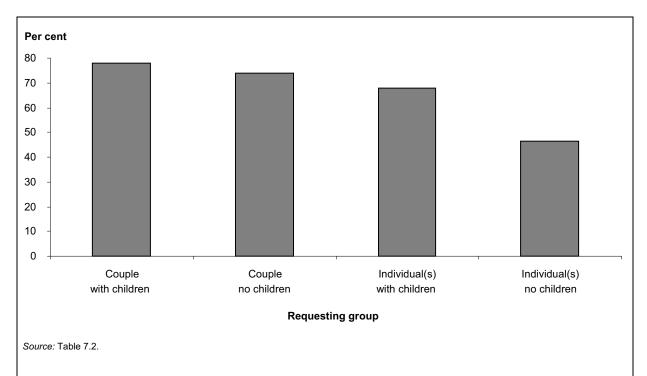


Figure 7.1: Turn-away for adults and unaccompanied children who required immediate accommodation, by requesting group, Australia, 7-13 December 2005 and 17-23 May 2006 (per cent daily average number of adults and unaccompanied children requiring new accommodation)

Primary target group of agency

Agencies primarily targeted at supporting single men had by far the lowest turn-away as a proportion of adults and unaccompanied children requiring new and immediate accommodation (22%), followed by agencies that primarily support single women (48%) (Table 7.3). These two types of agencies were also the only agency types that were more likely to be able to provide accommodation than not. In contrast, family targeted agencies had by far the highest turn-away (81%), followed by cross-targeted agencies (66%). This supports the data on turn-away by requesting group presented above which suggests that family groups have more difficulty than individuals in obtaining accommodation.

7.2 Turn-away as a per cent of total expressed demand for SAAP accommodation

On an average day during the Demand for Accommodation Collection period, 7,593 adults and unaccompanied children either requested SAAP accommodation or were already accommodated (Table 7.1). Of this total:

 225 made a valid request for immediate accommodation and did not obtain SAAP accommodation by the end of the day • 7,368 were accommodated in SAAP (195 were newly accommodated and 7,173 were continuing their accommodation from the previous day and into the next day).

This means that 225 (or 3% of) adults and unaccompanied children were unable to be accommodated out of the 7,593 who requested new SAAP accommodation or who were already in SAAP accommodation.

As can be seen from the data presented above, SAAP does accommodate a large number of adults and accompanying children each day. It is important to note that adults and unaccompanied children requiring new SAAP accommodation made up only 6% (420) of the total daily demand for accommodation (7,593) on an average day, with 3% (195) obtaining accommodation and 3% (225) being turned away (Figure 7.2).

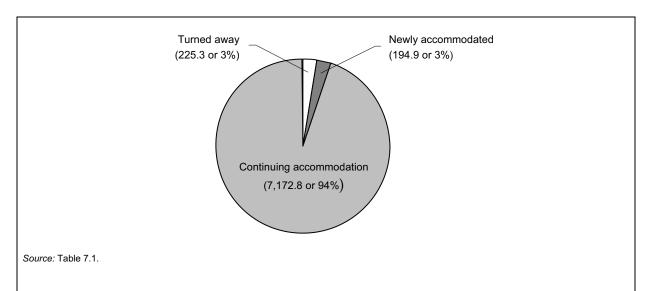


Figure 7.2: Demand for immediate SAAP accommodation for adults and unaccompanied children, Australia, 7-13 December 2005 and 17-23 May 2006 (daily average number and per cent of total demand for accommodation)

State and territory

Tasmania had the highest turn-away as a proportion of total demand for accommodation (7%), followed by Western Australia 5% (Table 7.1). Victoria and New South Wales reported the lowest, at 2%.

Requesting group

Although couples without children accounted for the smallest number of adults and unaccompanied children requesting new accommodation and the smallest number already accommodated in SAAP on an average day, they had the highest turn-away as a percentage of the total demand for accommodation (5%) (Table 7.2). This suggests that SAAP has less ability to meet the demand for accommodation for couples without children than for the other client groups. All other requesting groups had a turn-away of around 3%.

Primary target group of agency

As a percentage of the total demand for accommodation, cross-targeted agencies reported the highest turn-away for adults and unaccompanied children (5%), followed by agencies that primarily support women and children escaping domestic violence (4%) (Table 7.3). Agencies that primarily support single men or single women reported the lowest turn-away, at 1% each.

7.3 Tables

Table 7.1: Adults and unaccompanied children turned away by state and territory, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Total
	Adults	and una	ccompani	ed childr	en requi	ring new	accomm	odation (number)
Not accommodated (turned away) (A)	56.9	43.1	46.8	32.6	17.6	14.6	8.1	5.4	225.3
Newly accommodated (B)	72.0	31.0	41.4	19.8	14.3	7.4	3.3	5.7	194.9
Successful first request	65.4	26.6	25.7	18.8	11.9	6.4	2.8	4.4	161.9
Accommodated in subsequent request(s)	6.6	4.4	15.7	1.0	2.4	1.0	0.5	1.4	33.0
Total requiring new accommodation (C) (A + B)	128.9	74.1	88.2	52.4	31.9	22.0	11.4	11.1	420.1
			Clients	already	accomm	odated (number)		
Accommodation ending	71.8	34.9	43.2	20.0	12.9	7.4	3.4	6.1	199.6
Continuing accommodation (D)	2,344.6	1,877.3	1,194.2	545.3	684.4	202.9	181.8	142.4	7,172.8
Total accommodated (B + D)	2,416.6	1,908.3	1,235.6	565.1	698.6	210.2	185.1	148.1	7,367.6
Total demand for accommodation (E) (A + B + D)	2,473.5	1,951.4	1,282.4	597.6	716.3	224.9	193.2	153.6	7,592.9
				Proportio	on turned	l away (%	%)		
Turn-away (A ÷ C * 100) (% requiring new accommodation)	44.2	58.2	53.0	62.2	55.3	66.6	71.2	48.7	53.6
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.3	2.2	3.6	5.4	2.5	6.5	4.2	3.5	3.0

Notes

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 78.5 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. The accommodation status of a client on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Table 7.2: Adults and unaccompanied children turned away by requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	Individual(s) no children	Individual(s) with children	Couple no children	Couple with children	Total
	Adults and una	accompanied chil	dren requiring r	new accommodatio	n (number)
Not accommodated (turned away) (A)	135.4	68.4	7.6	13.9	225.3
Newly accommodated (B)	155.8	32.4	2.7	3.9	194.9
Successful first request	127.5	29.2	1.9	3.3	161.9
Accommodated in subsequent request(s)	28.3	3.2	0.9	0.6	33.0
Total requiring new accommodation (C) (A + B)	291.1	100.9	10.4	17.8	420.1
		Clients alread	y accommodate	ed (number)	
Accommodation ending	156.9	35.0	3.8	4.0	199.6
Continuing accommodation (D)	4,429.4	2,045.6	156.6	541.2	7,172.8
Total accommodated (B + D)	4,585.1	2,078.1	159.3	545.1	7,367.6
Total demand for accommodation (E) (A + B + D)	4,720.5	2,146.5	166.9	559.0	7,592.9
		Propor	tion turned awa	y (%)	
Turn-away (A ÷ C * 100) (% requiring new accommodation)	46.5	67.8	73.8	77.9	53.6
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.9	3.2	4.6	2.5	3.0

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 78.5 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. The accommodation status of a client on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Table 7.3: Adults and unaccompanied children turned away by primary target group of agency, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	Young people	Single men only	Single women only	Families	Women escaping domestic violence	Cross- target/ multiple/ general	Total
	Adults and	d unaccom	panied chil	dren requir	ing new acco	ommodation	(number)
Not accommodated (turned away) (A)	52.2	21.6	4.6	30.2	41.3	75.4	225.3
Newly accommodated (B)	32.3	74.9	4.9	7.1	36.1	39.5	194.9
Successful first request	28.4	56.4	4.6	6.3	33.9	32.2	161.9
Accommodated in subsequent request(s)	3.9	18.6	0.3	0.8	2.2	7.3	33.0
Total requiring new accommodation (C) (A + B)	84.5	96.6	9.5	37.3	77.4	114.9	420.1
		Cli	ents alread	ly accommo	odated (numi	ber)	
Accommodation ending	34.4	74.7	4.9	6.8	41.1	37.7	199.6
Continuing accommodation (D)	1,966.7	1,404.9	331.8	987.4	1,066.7	1,415.2	7,172.8
Total accommodated (B + D)	1,999.0	1,479.9	336.7	994.5	1,102.9	1,454.7	7,367.6
Total demand for accommodation (E) (A + B + D)	2,051.2	1,501.5	341.3	1,024.7	1,144.1	1,530.1	7,592.9
			Propor	tion turned	away (%)		
Turn-away (A ÷ C * 100) (% requiring new accommodation)	61.8	22.4	48.1	81.0	53.3	65.6	53.6
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.5	1.4	1.3	2.9	3.6	4.9	3.0

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 78.5 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. The accommodation status of a client on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Table 74: Adults and unaccompanied children furned away each day Australia 7-13 December 2005 and 17-23 May 2006

Table 7.4: Adults and unaccompanied children turned away each day, Australia, 7–13 December 2005 and 17–23 May 2006	d childrei	າ turned	away e	ach day,	, Austral	lia, 7-13	Decem	per 200	5 and I7	-23 May	7 2006				
	Wed	Thu	Fri	Sat	Sun	Mon	Tue	Wed	Thu	Fri	Sat	Sun	Mon	Tue	:
	7 Dec	B Dec	9 Dec	10 Dec	11 Dec	12 Dec	13 Dec	17 May	18 May	19 May	20 May	21 May	22 May	23 May	Daily average
					Tota	ı people ı	requiring	new acc	Total people requiring new accommodation (number)	on (numk	oer)				
Not accommodated (turned away) (A)	307	229	274	114	108	313	206	353	275	258	က	80	361	273	225.3
Newly accommodated (B)	206	234	209	125	103	221	224	226	233	227	146	106	255	213	194.9
Successful first request	163	191	184	119	26	182	125	200	212	204	19	100	233	195	161.9
Accommodated in subsequent request(s)	43	43	25	9	9	39	66	26	21	23	85	9	22	18	33.0
Total requiring new accommodation (C) (A + B)	513	463	483	239	211	534	430	579	508	485	149	186	616	486	420.1
				CII	ents and	accompa	nying ch	ildren alre	Clients and accompanying children already accommodated (number)	mmodate	qunu) pa	er)			
Accommodation ending	204	223	218	111	122	217	190	245	255	234	135	174	255	212	199.6
Continuing accommodation (D)	7,459	7,447	7,457	7,552	7,556	7,449	7,472	6,882	6,863	6,849	6,932	906'9	6,779	6,816	7,172.8
Total accommodated (B + D)	7,665	7,681	7,666	7,677	7,659	7,670	7,696	7,108	7,096	7,076	7,078	7,012	7,034	7,029	7,367.6
Total demand for accommodation (E) (A + B + D)	7,972	7,910	7,940	7,791	7,767	7,983	7,902.0	7,461	7,371.0	7,334	7,081	7,092	7,395	7,302	7,592.9
						-	Proportic	Proportion turned away (%)	away (%)						
Turn-away (A + C * 100) (% requiring new accommodation)	59.8	49.5	56.7	47.7	51.2	58.6	47.9	61.0	54.1	53.2	2.0	43.0	58.6	56.2	53.6
Turn-away (A ÷ E * 100) (% total demand for accommodation)	3.9	2.9	3.5	1.5	1.4	3.9	2.6	4.7	3.7	3.5	I	1.1	4.9	3.7	3.0

- Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 78.5 Client Collection (daily average).
- Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- The accommodation status of a client on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.
- 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- Figures are unweighted.

8 Accompanying children turned away without receiving SAAP accommodation

This chapter presents the number of accompanying children turned away from SAAP accommodation on an average day, as well as two measures of the ability of SAAP to meet the expressed demand for accommodation for these children (see Chapter 6).

8.1 Turn-away as a per cent of people requiring new SAAP accommodation

Table 8.1 shows the number of accompanying children requesting immediate SAAP accommodation on an average day, and the percentage turned away without being accommodated. Of the 199 requiring new and immediate accommodation, 66% (130) were unable to be accommodated by the end of the day. This equates to 2 in every 3 accompanying children who required immediate accommodation being turned away. Given the higher turn-away reported for family groups reported in Chapter 7, it is not surprising that the turn-away for accompanying children is higher than that for adults and unaccompanied children.

State and territory

The only jurisdiction where accompanying were more likely to be accommodated than not was in Victoria, where a turn-away of 46% was recorded (Table 8.1). Note that despite being one of the larger states, Victoria accounted for only 11% of the total number of accompanying children requiring new accommodation (derived from Table 8.1). In all other states and territories, accompanying children were more likely to be turned away than accommodated. In particular, accompanying children in South Australia were the least likely to be able to be accommodated on an average day (Table 8.1). In this state, 82% of accompanying children in were turned away. Next highest was Queensland (69%), followed by Western Australia and the Australian Capital Territory (both 67%).

Requesting group

Children accompanying a couple were more likely to be turned away than children accompanying an individual(s) (72% compared with 65%) (Table 8.2). This is despite the fact that, in terms of numbers, more children accompanied an individual(s).

Primary target group of agency

Some agencies do accept a limited number of people outside of their primary target group. This explains why a small number of people with accompanying children tried to get accommodation from agencies that primarily support single women. While, for example, a woman with children might be acceptable to this type of agency, accommodating people with children is not their primary focus. It is therefore not surprising that people with

children would have difficulty finding accommodation at this type of agency and partly explains why agencies set up to primarily support single women had the highest percentage of accompanying children turned away as a proportion of accompanying children requiring new accommodation (87%) (Table 8.3). Family targeted agencies had the second highest turn-away (77%). The lowest turn-away was at agencies primarily targeted at supporting single men only (29%).

8.2 Turn-away as a per cent of total expressed demand for SAAP accommodation

On an average day during the Demand for Accommodation Collection period, 5,122 accompanying children required new and immediate SAAP accommodation or were already accommodated (Table 8.1). Of this total:

- 130 accompanied a parent(s) or guardian(s) who made a valid request for immediate accommodation and who did not obtain SAAP accommodation by the end of the day
- 4,992 were accommodated in SAAP (68 were newly accommodated and 4,924 were continuing their accommodation from the previous day and into the next day).

This means that 130 (or 3% of) accompanying children were unable to be accommodated out of the 5,122 who required or were already in SAAP accommodation (Figure 8.1).

SAAP does accommodate a large number of accompanying children on any day and it is important to note that accompanying children who required new SAAP accommodation made up only 4% of the total daily demand for accommodation by accompanying children on an average day.

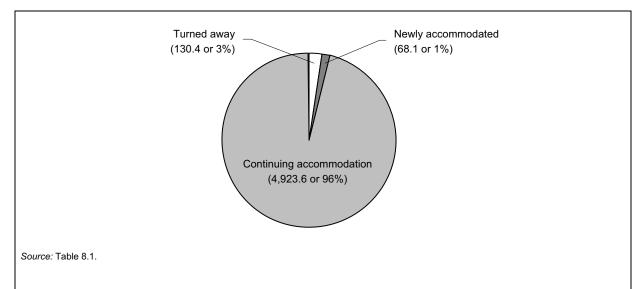


Figure 8.1: Demand for immediate SAAP accommodation for accompanying children, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average number and per cent of total demand for accommodation)

State and territory

The ability of SAAP agencies to accommodate accompanying children was lower in Western Australia than in the other states and territories (Table 8.1). This state reported the highest turn-away as a proportion of the total demand for SAAP accommodation by accompanying children (6%), followed by Tasmania (5%), the Northern Territory (4%) and Queensland (4%). The lowest turn-away was reported in Victoria (less than 1%).

Requesting group

When the turn-away is expressed as the percentage of accompanying children who could not be accommodated relative to the total demand for accommodation by accompanying children, it shows that SAAP is slightly better able to accommodate children who accompany an individual(s) than those who accompany a couple (Table 8.2). Three per cent of children who accompanied an individual(s) were turned away compared with 2% who accompanied a couple. This is the reverse of the proportion of children turned away relative to the number requiring new accommodation presented in the previous section.

Primary target group of agency

Agencies that primarily support women and children escaping domestic violence and cross-targeted agencies had a lower ability to accommodate accompanying children than other types of agencies (Table 8.3). These types of agencies reported a 3% turn-away as a proportion of the total demand for accommodation, compared with between 1% and 2% at the other types of agencies.

8.3 Tables

Table 8.1: Accompanying children turned away by state and territory, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Total
	A	ccompany	ying child	dren requ	uiring nev	v accom	modation	(numb	er)
Not accommodated (turned away) (A)	30.7	10.3	36.5	24.9	13.1	8.1	3.0	3.9	130.4
Newly accommodated (B)	16.6	12.1	16.2	12.2	2.9	4.4	1.5	2.4	68.1
Successful first request	14.9	10.7	14.5	11.8	2.5	4.1	1.5	2.1	62.1
Accommodated in subsequent request(s)	1.7	1.4	1.7	0.4	0.4	0.3	_	0.2	6.1
Total requiring new accommodation (C) (A + B)	47.3	22.4	52.7	37.1	15.9	12.4	4.5	6.2	198.6
		Accomp	panying o	:hildren a	already a	ccommo	dated (nu	mber)	
Accommodation ending	16.9	18.4	17.0	12.7	3.7	4.0	0.6	3.0	76.2
Continuing accommodation (D)	1,193.6	1,470.9	929.2	405.2	520.6	150.2	168.1	85.6	4,923.6
Total accommodated (B + D)	1,210.2	1,483.0	945.4	417.4	523.4	154.6	169.6	88.0	4,991.7
Total demand for accommodation (E) (A + B + D)	1,240.9	1,493.3	981.9	442.4	536.5	162.6	172.6	91.9	5,122.1
			P	roportio	n turned	away (%)			
Turn-away (A ÷ C * 100) (% requiring new accommodation)	65.0	46.0	69.2	67.1	82.1	64.9	66.7	62.1	65.7
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.5	0.7	3.7	5.6	2.4	5.0	1.7	4.2	2.5

Notes

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 52.6 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. Dates of support and accommodation are not collected for accompanying children in the Client Collection, however, it can be reasonably assumed that an accompanying child is accommodated when their parent or guardian has been accommodated. For this reason, figures are based on the support periods with accommodation of the child's parent or guardian. The accommodation status of a client on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to children accompanying people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- Figures are unweighted.

Table 8.2: Accompanying children turned away by requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	Individual(s) with children	Couple with children	Total
	Accompanying children	requiring new accommodatio	n (number)
Not accommodated (turned away) (A)	117.4	13.1	130.4
Newly accommodated (B)	62.9	5.2	68.1
Successful first request	57.4	4.7	62.1
Accommodated in subsequent request(s)	5.6	0.5	6.1
Total requiring new accommodation (C) (A + B)	180.3	18.3	198.6
	Accompanying child	ren already accommodated (n	number)
Accommodation ending	71.1	5.1	76.2
Continuing accommodation (D)	4,163.6	760.0	4,923.6
Total accommodated (B + D)	4,226.5	765.2	4,991.7
Total demand for accommodation (E) (A + B + D)	4,343.9	778.3	5,122.1
	Propo	ortion turned away (%)	
Turn-away (A ÷ C * 100) (% requiring new accommodation)	65.1	71.5	65.7
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.7	1.7	2.5

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 52.6 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. Dates of support and accommodation are not collected for accompanying children in the Client Collection, however, it can be reasonably assumed that an accompanying child is accommodated when their parent or guardian has been accommodated. For this reason, figures are based on the support periods with accommodation of the child's parent or guardian. The accommodation status of a client on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to children accompanying people with a valid unmet request for immediate accommodation (see Appendix 2).
- 6. Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Table 8.3: Accompanying children turned away by primary target group of agency, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	Young people	Single men only	Single women only	Families	Women escaping domestic violence	Cross- target/ multiple/ general	Total
	Acco	mpanying o	children re	quiring new	accommoda	ation (numb	er)
Not accommodated (turned away) (A)	5.6	0.3	1.9	38.7	49.5	34.4	130.4
Newly accommodated (B)	2.0	0.7	0.3	11.4	40.2	13.5	68.1
Successful first request	1.4	0.7	0.3	10.3	37.4	11.9	62.1
Accommodated in subsequent request(s)	0.6	_	_	1.1	2.8	1.6	6.1
Total requiring new accommodation (C) (A + B)	7.6	1.0	2.2	50.1	89.7	47.9	198.6
	A	ccompanyi	ng childrei	n already ac	commodate	d (number)	
Accommodation ending	2.4	0.1	1.6	9.7	49.3	13.1	76.2
Continuing accommodation (D)	423.6	16.5	194.4	1,715.0	1,525.5	1,048.6	4,923.6
Total accommodated (B + D)	425.6	17.2	194.6	1,726.4	1,565.7	1,062.1	4,991.7
Total demand for accommodation (E) (A + B + D)	431.2	17.5	196.6	1,765.1	1,615.2	1,096.5	5,122.1
			Proporti	on turned a	way (%)		
Turn-away (A ÷ C * 100) (% requiring new accommodation)	73.8	28.6	87.1	77.2	55.2	71.8	65.7
Turn-away (A ÷ E * 100) (% total demand for accommodation)	1.3	1.6	1.0	2.2	3.1	3.1	2.5

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 52.6 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. Dates of support and accommodation are not collected for accompanying children in the Client Collection, however, it can be reasonably assumed that an accompanying child is accommodated when their parent or guardian has been accommodated. For this reason, figures are based on the support periods with accommodation of the child's parent or guardian. The accommodation status of a client on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.
- 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to children accompanying people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Table 8.4: Accompanying children turned away each day, Australia, 7-13 December 2005 and 17-23 May 2006

rabie o.4: Accompanying children turneu away each day,	ILIIEU AWA	y each d		tralla, 7-	Australia, /-13 December 2003 and 1/-23 May 2000	ember 2	oos and	N C7-/1	1ay 2001	•					
	Wed 7 Dec	Thu 8 Dec	Fri 9 Dec	Sat 10 Dec	Sun 11 Dec	Mon 12 Dec	Tue 13 Dec	Wed 17 Mav	Thu 18 Mav	Fri 19 Mav	Sat 20 Mav	Sun 21 Mav	Mon 22 Mav	Tue 23 Mav	Daily
					Tota	l people i	reauirina	Total people requiring new accommodation (number)	mmodati	on (numb	er)			,	
Not accommodated (turned away) (A)	154	137	136	34	24	217	187	<u>4</u>	133	167	20	21	221	191	130.4
Newly accommodated (B)	78	107	86	46	35	65	117	77	78	82	21	23	2	63	68.1
Successful first request	72	101	94	45	35	52	109	69	64	20	20	23	26	29	62.1
Accommodated in subsequent request(s)	9	9	4	1	I	13		80	14	12	1	I	80	4	6.1
Total requiring new accommodation (C) $(A + B)$	232	244	234	80	29	282	304	261	211	249	14	44	285	254	198.6
				Ö	Clients and accompanying children already accommodated (number)	accompai	nying chi	ldren alre	ady acco	mmodate	qunu) p	er)			
Accommodation ending	66	85	116	48	29	106	69	06	83	98	36	45	88	98	76.2
Continuing accommodation (D)	5,321	5,314	5,306	5,354	5,371	5,298	5,292	4,540	4,535	4,532	4,571	4,548	4,485	4,463	4,923.6
Total accommodated (B + D)	5,399	5,421	5,404	5,400	5,406	5,363	5,409	4,617	4,613	4,614	4,592	4,571	4,549	4,526	4,991.7
Total demand for accommodation (E) (A + B + D)	5,553	5,558	5,540	5,434	5,430	5,580	5,596	4,801	4,746	4,781	4,612	4,592	4,770	4,717	5,122.1
							Proportio	Proportion turned away (%)	away (%)						
Turn-away (A ÷ C * 100) (% requiring new accommodation)	66.4	56.1	58.1	42.5	40.7	77.0	61.5	70.5	63.0	67.1	48.8	47.7	77.5	75.2	65.7
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.8	2.5	2.5	9.0	9.0	3.9	3.3	3.8	2.8	3.5	9.0	0.5	4.6	4.0	2.5
Notes															

- Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 52.6 Client Collection (daily average).
- People may make more than one request for accommodation in a day. Demand Collection data are based on the first valid unmet request for accommodation made (see Appendix 2). Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2)
- the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be Dates of support and accommodation are not collected for accompanying children in the Client Collection, however, it can be reasonably assumed that an accompanying child is accommodated when their parent or guardian. The accommodation status of a client on a particular day is based on guardian has been accommodated. For this reason, figures are based on the support periods with accommodation of the child's parent or guardian. The accommodated. For this reason, figures are based on the support periods with accommodation of the child's parent or guardian. reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day.

 - Not accommodated' and 'Accommodated in subsequent request(s)' refer to children accompanying people with a valid unmet request for immediate accommodation (see Appendix 2). Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
 - 5.

9 Total people turned away without receiving SAAP accommodation

This chapter presents the total number of people (adults, unaccompanied children and accompanying children) turned away from SAAP accommodation on an average day, as well as two measures of the ability of SAAP to meet the expressed demand for accommodation (see Chapter 6).

9.1 Turn-away as a per cent of people requiring new SAAP accommodation

Table 9.1 shows the total number of people requesting immediate SAAP accommodation on an average daily basis, and the percentage turned away without being accommodated. On average, of the 619 people requesting immediate accommodation, 58% (356) were unable to be accommodated by the end of the day. This equates to a little more than 1 in every 2 people who requested immediate accommodation being turned away. Data presented in Chapter 4 show that the most likely reason for this was that there was a lack of accommodation available.

State and territory

New South Wales was the only jurisdiction where people were slightly more likely to obtain SAAP accommodation than not, with a turn-away of just under 50% (Table 9.1). People in the Australian Capital Territory were the least likely to obtain SAAP accommodation, with a turn-away of 70%. A relatively high turn-away was also reported in Tasmania (66%), South Australia (64%) and Western Australia (64%).

Requesting group

Individual(s) without children were the only group more likely than not to obtain SAAP accommodation, with 47% of people in this group being turned away and just under 54% finding accommodation (Figure 9.1). Family groups, particularly couples both with and without children, were the groups least likely to obtain SAAP accommodation. Agencies turned away 75% of couples with children, 74% of couples without children and 66% of individual(s) with children who required new accommodation.

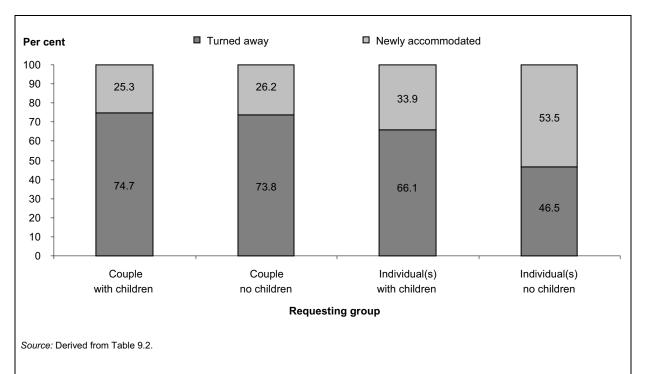


Figure 9.1: Turn-away for people who required immediate accommodation, by requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (per cent daily average number of people requiring new accommodation)

Primary target group of agency

Family targeted agencies were the most likely type of agency to turn people away, with 79% of people who required new and immediate accommodation being turned away on an average day (Table 9.3). Cross-targeted agencies turned away 67% of people, youth agencies turned away 63%, single women's agencies turned away 56% and domestic violence agencies turned away 54%. Agencies that primarily support single men were the only agency type more likely to be able to accommodate people than not, with 23% of people requiring new accommodation being turned away and 78% able to be accommodated.

9.2 Turn-away as a per cent of total expressed demand for SAAP accommodation

On an average day during the Demand for Accommodation Collection period, 12,715 people either required new SAAP accommodation or were already accommodated (Table 9.1). Of this total:

- 356 people made a valid request for immediate accommodation and did not obtain SAAP accommodation by the end of the day
- 12,359 were accommodated in SAAP (263 were newly accommodated and 12,096 were continuing their accommodation from the previous day and into the next day).

This means that 356 people (or 3%) were unable to be accommodated out of the 12,715 people who requested or were already in SAAP accommodation.

It is important to note that people requiring new SAAP accommodation made up only 5% (619) of the total daily demand for accommodation (12,715) on an average day, with 2% (263) obtaining accommodation and 3% (356) being turned away (Figure 9.2).

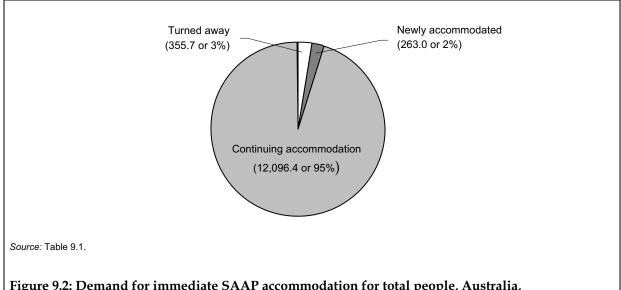


Figure 9.2: Demand for immediate SAAP accommodation for total people, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average number and per cent of total demand for accommodation)

State and territory

The overall ability of SAAP to accommodate people was lowest in Tasmania and Western Australia, where 6% of people as a proportion of total demand for accommodation were not able to be accommodated. All other states and territories reported between 2% and 3%.

Requesting group

When the turn-away is expressed as the percentage of people who could not be accommodated relative to the total demand for accommodation, couples without children had the highest turn-away (5%), followed by individual(s) with and without children (both 3%) and couples with children (2%) (Table 9.2).

Primary target group of agency

As a percentage of the total demand for accommodation, cross-targeted agencies reported the highest turn-away (4%), followed by agencies that primarily support women and children escaping domestic violence and family agencies (both 3%) (Table 9.3). Agencies that primarily support single men or single women reported the lowest turn-away, at 1% each.

9.3 Tables

Table 9.1: Total people turned away by state and territory, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	NSW	Vic	Qld	WA	SA	Tas	ACT	NT	Total
		Tota	al people	requirin	g new acc	commoda	ation (nu	mber)	
Not accommodated (turned away) (A)	87.6	53.4	83.3	57.5	30.7	22.7	11.1	9.3	355.7
Newly accommodated (B)	88.6	43.1	57.6	32.0	17.1	11.7	4.8	8.1	263.0
Successful first request	80.2	37.3	40.2	30.6	14.4	10.4	4.3	6.5	223.9
Accommodated in subsequent request(s)	8.4	5.8	17.4	1.4	2.7	1.3	0.5	1.6	39.1
Total requiring new accommodation (C) (A + B)	176.2	96.5	140.9	89.5	47.9	34.4	15.9	17.4	618.7
	Cli	ents and	accomp	anying cl	hildren alı	eady acc	commoda	ated (nur	nber)
Accommodation ending	88.6	53.2	60.2	32.7	16.6	11.4	3.9	9.1	275.9
Continuing accommodation (D)	3,538.2	3,348.2	2,123.4	950.5	1,204.9	353.1	349.9	228.1	12,096.4
Total accommodated (B + D)	3,626.8	3,391.3	2,181.1	982.5	1,222.1	364.8	354.7	236.1	12,359.4
Total demand for accommodation (E) (A + B + D)	3,714.4	3,444.7	2,264.4	1,040.0	1,252.8	387.5	365.9	245.4	12,715.1
				Proporti	ion turned	l away (%	%)		
Turn-away (A ÷ C * 100) (% requiring new accommodation)	49.7	55.4	59.1	64.2	64.2	66.0	70.0	53.5	57.5
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.4	1.6	3.7	5.5	2.5	5.9	3.0	3.8	2.8

Notes

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 131.1 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. The accommodation status of a client or accompanying child on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day. Note that dates of support and accommodation are not collected for accompanying children, however, it can be reasonably assumed that an accompanying child is accommodated when their parent or guardian has been accommodated.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).
- 6. Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Table 9.2: Total people turned away by requesting group, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	Individual(s) no children	Individual(s) with children	Couple no children	Couple with children	Total
	Tot	al people requiri	ng new accomr	modation (number	·)
Not accommodated (turned away) (A)	135.4	185.8	7.6	26.9	355.7
Newly accommodated (B)	155.8	95.4	2.7	9.1	263.0
Successful first request	127.5	86.6	1.9	8.0	223.9
Accommodated in subsequent request(s)	28.3	8.8	0.9	1.1	39.1
Total requiring new accommodation (C) (A + B)	291.1	281.1	10.4	36.1	618.7
	Clients and	accompanying o	children already	y accommodated	(number)
Accommodation ending	156.9	106.1	3.8	9.1	275.9
Continuing accommodation (D)	4,429.4	6,209.2	156.6	1,301.2	12,096.4
Total accommodated (B + D)	4,585.1	6,304.6	159.3	1,310.4	12,359.4
Total demand for accommodation (E) (A + B + D)	4,720.5	6,490.4	166.9	1,337.3	12,715.1
		Propor	tion turned awa	ay (%)	
Turn-away (A ÷ C * 100) (% requiring new accommodation)	46.5	66.1	73.8	74.7	57.5
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.9	2.9	4.6	2.0	2.8

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 131.1 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. The accommodation status of a client or accompanying child on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day. Note that dates of support and accommodation are not collected for accompanying children, however, it can be reasonably assumed that an accompanying child is accommodated when their parent or guardian has been accommodated.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Table 9.3: Total people turned away by primary target group of agency, Australia, 7–13 December 2005 and 17–23 May 2006 (daily average)

	Young people	Single men only	Single women only	Families	Women escaping domestic violence	Cross- target/ multiple/ general	Total
		Total peo	ple requiri	ng new acc	ommodation	(number)	
Not accommodated (turned away) (A)	57.9	21.9	6.5	68.9	90.8	109.7	355.7
Newly accommodated (B)	34.3	75.6	5.2	18.5	76.4	53.0	263.0
Successful first request	29.9	57.1	4.9	16.6	71.4	44.1	223.9
Accommodated in subsequent request(s)	4.4	18.6	0.3	1.9	5.0	8.9	39.1
Total requiring new accommodation (C) (A + B)	92.1	97.6	11.7	87.4	167.1	162.7	618.7
	Client	s and acco	mpanying (children alre	eady accomr	modated (nu	mber)
Accommodation ending	36.8	74.8	6.6	16.5	90.4	50.9	275.9
Continuing accommodation (D)	2,390.3	1,421.4	526.1	2,702.4	2,592.2	2,463.9	12,096.4
Total accommodated (B + D)	2,424.6	1,497.1	531.4	2,720.9	2,668.6	2,516.9	12,359.4
Total demand for accommodation (E) (A + B + D)	2,482.4	1,519.0	537.9	2,789.9	2,759.4	2,626.6	12,715.1
			Propor	tion turned	away (%)		
Turn-away (A ÷ C * 100) (% requiring new accommodation)	62.8	22.5	55.5	78.8	54.3	67.4	57.5
Turn-away (A ÷ E * 100) (% total demand for accommodation)	2.3	1.4	1.2	2.5	3.3	4.2	2.8

Notes

- 1. Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 131.1 Client Collection (daily average).
- 2. Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
- 3. People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).
- 4. The accommodation status of a client or accompanying child on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation and start another on the same day at the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day. Note that dates of support and accommodation are not collected for accompanying children, however, it can be reasonably assumed that an accompanying child is accommodated when their parent or guardian has been accommodated.
- 5. 'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).
- Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies.
- 7. Figures are unweighted.

Sources: SAAP Demand for Accommodation and Client Collections.

Table 9.4: Total people turned away each day, Australia, 7-13 December 2005 and 17-23 May 2006

	Wed 7 Dec	Thu 8 Dec	Fri 9 Dec	Sat 10 Dec	Sun 11 Dec	Mon 12 Dec	Tue 13 Dec	Wed 17 May	Thu 18 May	Fri 19 May	Sat 20 May	Sun 21 May	Mon 22 May	Tue 23 May	Daily average
					Tota	ıl people r	əquiring ı	Total people requiring new accommodation (number)	nmodatio	ו (number	(
Not accommodated (turned away) (A)	461	366	410	148	132	530	393	537	408	425	23	101	582	464	355.7
Newly accommodated (B)	284	341	307	171	138	286	341	303	311	309	167	129	319	276	263.0
Successful first request	235	292	278	164	132	234	234	269	276	274	81	123	289	254	223.9
Accommodated in subsequent request(s)	49	49	29	7	9	52	107	34	35	35	98	9	30	22	39.1
Total requiring new accommodation (C) (A + B)	745	707	717	319	270	816	734	840	719	734	190	230	901	740	618.7
				CI	ents and	accompan	ying chil	Clients and accompanying children already accommodated (number)	dy accom	modated (number)				
Accommodation ending	303	308	334	159	151	323	259	335	338	320	171	219	344	298	275.9
Continuing accommodation (D)	12,780	12,761	12,763	12,906	12,927	12,747	12,764	11,422	11,398	11,381	11,503	11,454	11,264	11,279	12,096.4
Total accommodated (B + D)	13,064	13,102	13,070	13,077	13,065	13,033	13,105	11,725	11,709	11,690	11,670	11,583	11,583	11,555	12,359.4
Total demand for accommodation (E) (A + B + D)	13,525	13,468	13,480	13,225	13,197	13,563	13,498	12,262	12,117	12,115	11,693	11,684	12,165.0	12,019	12,715.1
						Ь	roportior	Proportion turned away (%)	иау (%)						
Turn-away (A ÷ C * 100) (% requiring new accommodation)	61.9	51.8	57.2	46.4	48.9	65.0	53.5	63.9	56.7	57.9	12.1	43.9	64.6	62.7	57.5
Turn-away (A ÷ E * 100) (% total demand for accommodation)	3.4	2.7	3.0	7:	1.0	3.9	2.9	4.4	3.4	3.5	0.2	0.9	4.8	3.9	2.8

Notes

Number excluded due to errors and omissions: 0 Demand for Accommodation Collection; 131.1 Client Collection (daily average).

Adjustments have been made for missing data from the Demand for Accommodation Collection (see Appendix 2).
People may make more than one request for accommodation in a day. Demand for Accommodation Collection data are based on the first valid unmet request for accommodation made (see Appendix 2).

'Not accommodated' and 'Accommodated in subsequent request(s)' refer to people with a valid unmet request for immediate accommodation (see Appendix 2).

Only data from agencies that participated in both the Client and Demand for Accommodation Collection are included. Consequently, the figures understate the level of activity in SAAP agencies. Figures are unweighted. 7.9

Sources: SAAP Demand for Accommodation and Client Collections.

The accommodation status of a client or accompanying child on a particular day is based on the reported periods of accommodation within a support period. A client can end one period of accommodation at different agencies on the another on the same agency, these are considered to be a single period. It can be reasonably assumed that a client will not have more than one period of accommodation at different agencies on the same day. Note that dates of support and accommodated when their parent or guardian has been accommodated.

10 Meeting the demand for SAAP accommodation

Data presented so far indicate that, on a national basis, SAAP agencies are operating to capacity, with the demand for SAAP accommodation unable to be completely met. This chapter discusses the demand for accommodation in relation to this data and discusses some ideas about how to meet the demand for SAAP accommodation, including issues around patterns of accommodation use, hidden demand for accommodation, estimating capacity and the relationship between supply and demand.

10.1 Patterns of accommodation use

The data presented so far on the demand for immediate SAAP accommodation indicate that family groups are less likely to secure immediate accommodation at SAAP agencies. One reason that it may be more difficult for family groups to find accommodation in SAAP is that once they are accommodated, these groups tend to stay longer. Therefore, the turnover of beds is slightly less for family groups than for other clients. Whether this is because they require more intensive support that can be provided only while they are in SAAP accommodation or because it is difficult to find alternative accommodation for family groups cannot be definitively answered from the data.

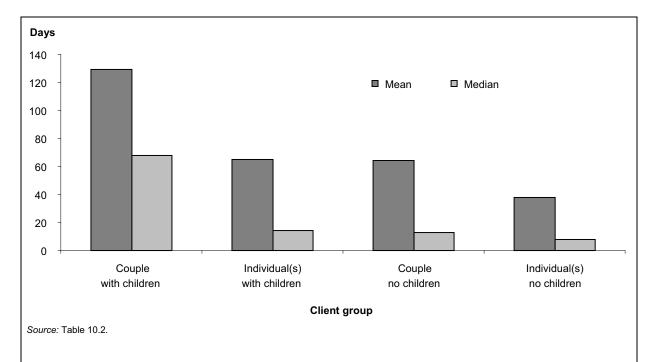


Figure 10.1: SAAP closed support periods with accommodation: mean and median length of accommodation for clients who were accommodated for at least 1 day, by client group, Australia, 2005–06 (number of days)

For example, according to client group, couples with children had the longest average length of accommodation (129 days), followed by individual(s) with children (65 days), and couples without children (64 days) (Figure 10.1). Individual(s) who presented without children had the lowest average length of stay (38 days). According to the primary target group of the agency, clients of family agencies generally stayed the longest of all agency types, with an average length of accommodation of 98 days compared with between 6 and 14 days in other types of agencies. This, combined with the higher turn-away and the higher proportion where lack of accommodation was the main reason they were not offered accommodation, suggests that most of the accommodation that is available for family groups is already taken up each day.

10.2 Insufficient accommodation available

As discussed in Chapter 4, the Demand for Accommodation Collection includes data on why accommodation was not offered when an individual or group requested it. In the majority of valid unmet requests (80%), accommodation was not offered because insufficient accommodation was available at the agency itself or because a referral agency was unable to refer the individual or group on because they had no accommodation vacancies on their books. For family groups, this was higher than for individual(s) who presented without children. It was also higher for agencies that were primarily set up to support family groups than for the other target groups. This indicates that SAAP agencies are operating to capacity and that family groups, in particular, are not able to obtain accommodation because there is often no accommodation available.

An undersupply of accommodation appears to be a significant factor in why people are turned away. This, however, is not the only factor and differing ideas about how SAAP can best meet the demand for SAAP accommodation as well as the relationship between supply and demand are discussed in the next sections.

10.3 Meeting the demand for SAAP accommodation

There are several ways that SAAP could increase capacity in order to meet the current level of demand for SAAP accommodation. These include providing additional beds, facilities, staff or funds. However, there are also other ideas about how an increase in capacity can be catered for. The fifth SAAP agreement (SAAP V) has emphasised the goals of early intervention and post-crisis support. They have the potential to free up crisis accommodation for those who most need it. The former, early intervention, would pre-empt the need for a crisis bed in the first place; the latter, post-crisis support, can reduce the probability of a client returning for more accommodation.

Estimating capacity

It is difficult to estimate how much additional capacity is required to match the level of demand for SAAP accommodation. The current collection can only provide estimates of the expressed undersupply of accommodation (in terms of people) on an average day. These measures assume, however, that those turned away from accommodation require accommodation for only one night, that all those who need SAAP accommodation are

currently approaching SAAP agencies and that demand is consistent. There is sufficient evidence to suggest that this is not the case.

One approach to measuring capacity, and hence providing an estimate of how much additional accommodation would be required each day to meet the demand for SAAP accommodation, would be to consider how long a given group generally stays in SAAP accommodation once they are accommodated (as accommodation patterns do vary) in conjunction with how many people are accommodated in SAAP each day and how many are turned away. However, the National Data Collection (NDC) currently does not differentiate how many of the requests on a given day are new requests. It is possible that, for some groups, predominantly the same people are requesting accommodation each day. If this is the case, then the amount of extra accommodation required would likely be less than if everybody turning up each day was a new potential client. An adjustment to the collection form is currently being developed that will enable an estimate of the additional accommodation required to meet the current level of demand for SAAP accommodation.

Another area requiring more work is whether those people being turned away from SAAP accommodation are being provided with non-SAAP accommodation, for example, brokerage money being used to purchase hotel beds. The NDC does currently measure the number of unmet requests where a referral for accommodation was made but this is not equivalent to the number of people turned away (see chapters 4 and 9). The NDC has also been asked to measure the supports being provided to people turned away to enable more analysis of patterns of demand and support. Again this is currently only possible at the request level.

It is important to note that, although analysis into the additional capacity required in SAAP to accommodate the expressed demand for SAAP accommodation is valuable, this type of analysis would not reveal the extent of any hidden need caused by people not seeking assistance when they need it.

10.4 Hidden need for accommodation

The data discussed so far have related to the expressed demand for SAAP accommodation, that is, the people who are actively seeking accommodation. There is, however, evidence to suggest that not everyone who requires SAAP accommodation is seeking that accommodation. For example, the large number of homeless people enumerated in the 2001 Census of Population and Housing homeless enumeration strategy (only a small proportion of whom were accommodated in SAAP—see Chapter 1) suggests a significant level of hidden need. The low percentage of new requests for SAAP accommodation on a daily basis suggests that people in need of accommodation may not be approaching SAAP agencies because they are aware of the difficulty of obtaining SAAP accommodation.

That the number of valid unmet requests for immediate accommodation is not considerably larger than the number of people seeking such accommodation suggests that people seeking SAAP accommodation do not make repeated attempts if they fail initially. Tables 4.4 and 5.1 suggest that few people seeking immediate accommodation make more than one attempt at appropriate SAAP agencies (497 valid unmet requests for immediate accommodation divided by the 690 people who made those requests equals 0.7). However, unsuccessful groups may split up and retry in other combinations and the extent to which this happens is not known.

Furthermore, referrals for other accommodation are not always obtained once a person has been unsuccessful. Each day, on average, only just over half (52%) of the valid unmet

requests for SAAP accommodation were formally referred on to accommodation at another source (Table 4.7). This may be telling many people that SAAP accommodation is difficult to obtain and that trying at another agency is unlikely to prove successful on that day. They might, however, try again on subsequent days.

For these reasons, it is important to note that increasing the capacity of SAAP to accommodate more people may not necessarily mean that the rate of people turned away would decrease. It may be that once more accommodation becomes available those people who have previously not sought or who have given up seeking accommodation may try to obtain accommodation. This is discussed in the following section.

10.5 Supply and demand

Figure 10.2 presents the daily expressed demand for SAAP accommodation. It shows that, on any given day, there was not a lot of variation between people starting accommodation and people ending accommodation. This indicates that accommodation is taken up when it becomes vacant and that SAAP is operating to capacity.

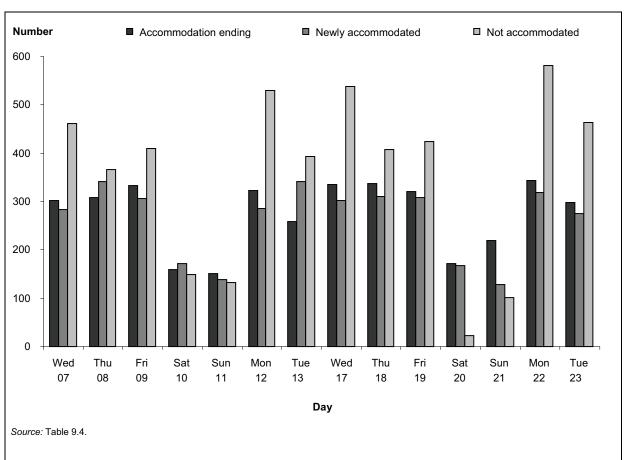


Figure 10.2: Daily demand for SAAP accommodation, Australia, 7–13 December 2005 and 17–23 May 2006 (number)

It is also interesting to note that the number of people turned away follows roughly the same pattern as the throughput, suggesting that the more beds that are available, the more people

who seek accommodation. That is, the demand for SAAP accommodation appears to be following the supply of SAAP accommodation, rather than the other way around. This is particularly apparent in the difference between the weekdays, when most agencies are open, and weekends, where some agencies are closed or have reduced staffing. Figure 10.2 clearly indicates that, not only do the numbers of people starting and leaving accommodation fall on the weekends, weekends are also the only period in which the number of people turned away is less than the number starting or leaving accommodation.

10.6 Conclusion

Data presented in this report indicate that, on a national basis, SAAP agencies are operating to capacity, with the demand for SAAP accommodation unable to be completely met. The high turn-away for people requiring new accommodation, the low daily turnover of people in SAAP accommodation (there are relatively few people leaving their accommodation and taking up accommodation compared with those continuing their accommodation), and the relatively low referral rate for those requiring immediate accommodation suggest that finding accommodation in a SAAP agency is difficult for some. The relatively small number of people not accommodated relative to the total expressed demand for SAAP accommodation (3%) seems to suggest that a small increase in the number of places available on an average day could have a significant impact on the level of unmet demand for accommodation. However, this conclusion assumes that all those who need SAAP accommodation are currently approaching SAAP agencies, that demand is consistent across client groups, target groups and geographical locations – there is sufficient evidence to suggest that this is not the case – and does not take into account that the people missing out relatively more often are those who generally require SAAP accommodation for the longest periods of time. In addition, an increase in capacity may have flow-on effects on the number of people seeking accommodation because, as supply increases, so too might the demand for that accommodation.

10.7 Tables

Table 10.1: SAAP closed support periods with accommodation: mean and median length of accommodation by state and territory, Australia, 2005–06 (number of days)

State and territory	Mean	Median
NSW	46	8
Vic	85	26
Qld	36	9
WA	28	4
SA	49	9
Tas	37	9
ACT	51	10
NT	23	4
Total	47	9

Notes

- 1. Number excluded due to errors and omissions (weighted): 2,229.
- 2. Excludes accommodation that started and ended on the same day.
- 3. Figures have been weighted to adjust for agency non-participation.

Source: SAAP Client Collection.

Table 10.2: SAAP closed support periods with accommodation: mean and median length of accommodation by client group, Australia, 2005–06 (number of days)

Client group	Mean	Median
Individual(s) no children	38	8
Individual(s) with children	65	14
Couple no children	64	13
Couple with children	129	68
Total	47	9

Notes

- 1. Number excluded due to errors and omissions (weighted): 2,229.
- Excludes accommodation that started and ended on the same day.
- 3. Figures have been weighted to adjust for agency non-participation.

Source: SAAP Client Collection.

Table 10.3: SAAP closed support periods with accommodation: mean and median length of accommodation by primary target group of agency, Australia, 2005–06 (number of days)

Primary target group	Mean	Median
Young people	64	14
Single men only	30	7
Single women only	65	12
Families	146	89
Women escaping domestic violence	29	6
Cross-target/multiple/general	46	10
Total	47	9

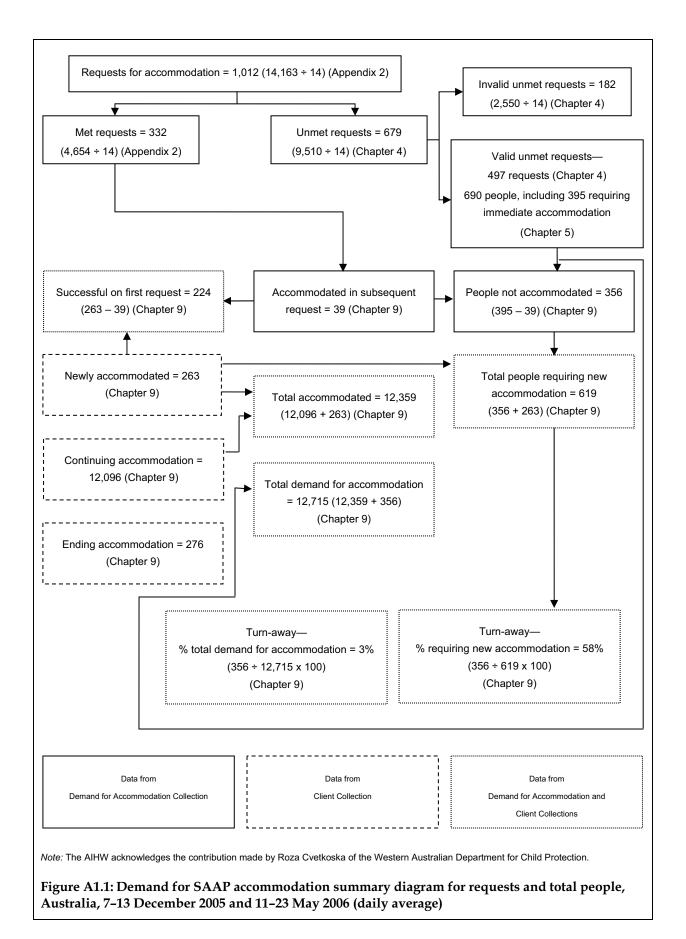
Notes

- 1. Number excluded due to errors and omissions (weighted): 2,229.
- 2. Excludes accommodation that started and ended on the same day.
- 3. Figures have been weighted to adjust for agency non-participation.

Source: SAAP Client Collection.

Appendix 1 Demand for SAAP accommodation summary diagram

Figure A1.1 provides a summary of the demand for SAAP accommodation in 2005–06. This diagram outlines how requests for accommodation made during the Demand for Accommodation Collection were used to determine how many people were not accommodated on an average day. This number of people is then used in conjunction with data from the Client Collection to calculate the turn-away measures.



Appendix 2 The data

A2.1 The Client Collection

The Client Collection is the main component of the National Data Collection. It contains information about all clients receiving support of more than 1 hour's duration under SAAP, or who are accommodated by a SAAP agency, or who enter into an ongoing support relationship with a SAAP agency. Data are recorded by service providers during or immediately following contact with clients and are then forwarded to the National Data Collection Agency after clients' support periods have ended or, for ongoing clients, at the end of the reporting period (30 June). Data collected include basic socio demographic information, information about the services required by and provided to each client, and information about each client's situation before and after receiving SAAP services.

A full-scale trial of the Client Collection, involving all agencies across Australia, began in March 1996, and the collection proper began on 1 July 1996. The collection has continued, with some refinements to the data items introduced in July each year. In July 2005, a Core Data Set was introduced. The Core Data Set collects fewer data items than were previously collected, includes a new statistical linkage key and incorporates changes in some definitions, such as that of client, support period, accompanying child and accompanying child support period. For this reason, data for 2005–06 is not strictly comparable with previous years.

A high level of participation among SAAP-funded agencies is necessary to ensure that the data accurately reflect the work done under the auspices of the Program. Overall, the participation rate for the Client Collection has been very satisfactory—in 2005–06, 93% of SAAP agencies providing support and/or accommodation participated in the collection (Table A2.1). This matches the participation rate obtained in 2004–05.

In assessing the quality of data in any collection, it is important to consider not only overall participation rates but also the degree to which the returned data collection forms are complete. All data collections and surveys invariably have some missing data, but this does not necessarily undermine the validity or reliability of the information obtained. However, high levels of non-response to particular questions mean that some caution should be exercised when interpreting the data because the results may not fully reflect the entire population of interest.

In this context it should be noted that the protocols established for the National Data Collection require that SAAP clients provide information in a climate of informed consent (SAAP 1996). If clients' consent is not obtained, only a limited number of questions can be completed on the data collection forms and an 'alpha code' is not recorded. Alpha codes are used to create a linkage key, which allows data collected on separate occasions from the same client to be combined without identifying the client. They thus allow enumeration of actual clients in addition to occasions of support.

Across Australia, consent and valid statistical linkage keys with consent (termed 'valid consent') were obtained from clients in 87% and 82% of support periods respectively (Table A2.1). In all states and territories, valid consent was obtained in the majority of cases, ranging from 78% in New South Wales to 87% in the Northern Territory and Western

Australia. The same was true according to primary target group, ranging from 75% for agencies primarily targeted at women and children escaping domestic violence to 87% for agencies that primarily targeted single men.

The AIHW has developed a scheme – primarily for use when deriving annual estimates – that adjusts for differences between support periods with consent and those without. The scheme also adjusts estimates to allow for agency non-participation, for clients who give valid consent for some support periods but not for others (referred to as 'mixed consent'), and for clients who do not give consent in any of their periods of support. A description of the scheme is given in the 2005–06 national annual report (AIHW 2007a:95–97). In this current report, only the Client Collection data in tables 3.1, 3.2, 3.3, 3.4, 3.5, 3.6, 10.1, 10.2 and 10.3 have been adjusted.

Table A2.1: SAAP Client Collection: agency participation rates and forms returned with informed consent and valid consent, by state and territory and primary target group for 2005–06, and by reporting period, Australia

	Agencies ^(a)		Fo	orms returned	
		articipation			Valid
	Total	rate	Total	Consent	Consent ^(b)
State/territory	Number	%	Number	%	%
NSW	379	93.1	38,085	83.4	78.0
Vic	354	90.4	64,893	87.9	82.9
Qld	196	94.4	23,935	86.4	80.4
WA	106	92.5	11,676	89.9	86.5
SA	77	96.1	15,249	87.0	81.6
Tas	34	100.0	6,215	84.7	79.9
ACT	41	95.1	2,685	82.1	78.6
NT	32	93.8	4,009	92.6	87.4
Total	1,219	92.9	166,747	86.6	81.5
Primary target group					
Young people	450	92.0	30,959	87.9	83.4
Single men only	89	97.8	21,361	88.7	87.3
Single women only	47	97.9	5,397	84.7	78.7
Families	112	94.6	10,455	88.7	80.0
Women escaping domestic violence	288	92.0	35,789	84.0	75.2
Cross-target/multiple/general	233	92.3	62,786	86.5	82.6
Total	1,219	92.9	166,747	86.6	81.5
Reporting period					
1998–99	1,163	95.0	155,005	75.0	71.5
1999–00	1,159	93.2	146,793	79.0	76.5
2000–01	1,178	94.1	158,131	81.5	78.7
2001–02	1,211	94.5	166,535	87.0	85.1
2002–03	1,202	94.0	164,707	87.6	85.9
2003–04	1,225	92.7	174,915	89.9	88.3
2004–05	1,212	92.6	160,002	88.8	86.8
2005–06 ^(c)	1,219	92.9	166,747	86.6	81.5

⁽a) 'Agencies' refers to the number of agencies that were 'in scope'—that is, that should have been participating in the reference period.

Notes

Sources: SAAP Administrative Data and Client Collections; AIHW 2006.

⁽b) 'Valid consent' here refers to all forms with a valid statistical linkage key (see Appendix 2).

⁽c) Note that in 2005–06 the statistical linkage key was changed and therefore data using this is not comparable to previous years.

Table based on forms returned from agencies in scope for the Client Collection during the reference period. Not all agencies funded under SAAP are required to participate in the Client Collection. For example, agencies that provide only support to other agencies or casual assistance lasting less than 1 hour on a given day and which is not of an ongoing nature are not required to participate in the collection. Consequently, some agencies funded under SAAP (see AIHW 2007a:Chapter 2) are not included in this table.

^{2.} Figures are unweighted.

A2.2 The Demand for Accommodation Collection

The Demand for Accommodation Collection is used to measure the level of unmet demand for SAAP accommodation, to calculate the proportion of people turned away from SAAP accommodation, and to provide an indication of the overall ability of SAAP to meet the demand for accommodation. Previously known as the Unmet Demand and Met Demand Collections, the Demand for Accommodation Collection is conducted annually (in two 1-week periods). In 2005–06 the collection was held on 7–13 December 2005, and on 17–23 May 2006. All SAAP-funded agencies that provide support or accommodation to clients were asked to record each unsuccessful and successful request for accommodation during the collection period; a form was completed for each person (adult or unaccompanied child) or group of people (including accompanying children). In December 2005 and May 2006, 14,342 forms were received (Table A2.2).

The participation rate for the Demand for Accommodation Collection was lower than that for the Client Collection. Nationally, 71% of agencies returned forms following the 2 weeks of the collection period. The participation rate for 2005–06 ranged from a high of 91% in the Northern Territory to a low of 59% in the Australian Capital Territory and Victoria.

In 2005–06, agencies mainly targeting a wide range of clients (cross-target, multiple or general agencies) had the highest participation rate (79%). Agencies that primarily targeted single men recorded the lowest participation rate (67%).

It is not known whether agencies that did not participate in the Demand for Accommodation Collection received requests they could not meet. Consequently, it is possible that findings from this collection may understate the true extent of unmet demand. In addition, only demand for accommodation data for agencies that participated in the two collections used to calculate the turn-away measures in this report — the Demand for Accommodation and Client Collections — are presented in the tables in chapters 4–9. These agencies accounted for 14,163 Demand for Accommodation Collection forms, and the analysis in those chapters is based on this reduced number of forms and associated people (AIHW unpublished data).

Table A2.2: SAAP Demand for Accommodation Collection: agency participation rates and forms returned, by state and territory and primary target group for 7–13 December 2005 and 17–23 May 2006, and by reporting period, Australia

	Agencies	Participation rate	Forms returned
State/territory	Number	%	Number
NSW	379	72.6	3,801
Vic	354	59.3	2,864
Qld	196	81.1	3,972
WA	106	81.1	1,142
SA	77.0	70.1	1,307
Tas	34.0	85.3	550
ACT	41.0	58.5	358
NT	32.0	90.6	348
Total	1,219	71.0	14,342
Primary target group			
Young people	450	68.2	3,340
Single men only	89.0	67.4	3,183
Single women only	47.0	74.5	491
Families	112	75.9	1,404
Women escaping domestic violence	288	68.1	1,880
Cross-target/multiple/general	233	78.5	4,044
Total	1,219	71.0	14,342
Reporting period			
12–25 November 1998	1,168	n.a.	7,001
11–24 November 1999	1,164	n.a.	7,394
29 November–5 December 2000 and 9–15 May 2001	1,236	n.a.	10,685
22-28 August 2001 and 8-14 May 2002	1,286	n.a.	10,941
9–15 December 2002 and 7–13 May 2003	1,202	89.7	14,034
26 November–2 December 2003 and 5–11 May 2004	1,225	76.9	13,217
1–7 December 2004 and 11–17 May 2005	1,212	73.2	11,970
7–13 December 2005 and 17–23 May 2006	1,219	71.0	14,342

Notes

Sources: SAAP Administrative Data Collection and Demand for Accommodation Collection; AIHW 2006.

^{1.} Based on forms returned from agencies in scope for the Demand for Accommodation Collection.

^{&#}x27;Agencies' refers to the number of agencies that were 'in scope'— that is, agencies that should have been participating in the reference period.

^{3.} From 2002–03 onwards information on requests for SAAP accommodation was collected on a single form which captured groups with both met and unmet requests for accommodation. In 2001–02, information was also gathered on the demand for SAAP accommodation both met and unmet; however, two separate forms were used. In the years preceding 2001–02, data on unmet requests for both SAAP non-accommodation support services and requests for SAAP accommodation were collected for unmet requests on a single form. For these reasons, the participation rate cannot be compared across years.

^{4.} Figures are unweighted.

A2.2.1 Estimation methods and adjusting for missing information

In this report, imputed or edited data are included in all tables that use information from the Demand for Accommodation Collection.

Estimation methods

During the 2005–06 Demand for Accommodation Collection period, SAAP agencies across Australia reported 9,510 requests for accommodation that were not met (Table 4.1). However, many of these requests were made at inappropriate agencies; this includes requests for accommodation at agencies where the person did not fall within the agency's target group, where the person or group was inappropriate for the agency, or where there was no fee-free accommodation available. It also includes those people who refused an agency's offer of accommodation. Consequently, the number of valid unmet requests is a more useful measure of unmet demand. In addition, not all valid unmet requests involve immediate accommodation. In the context of homelessness, the level of unmet requests for immediate accommodation is of particular importance. It must also be emphasised that the number of valid unmet requests does not represent the actual number of people, since a person can make requests on more than one occasion and at more than one SAAP agency. There are thus two types of estimates of primary interest for unmet demand: numbers of valid unmet requests and numbers of people with valid unmet requests.

Invalid requests may be followed by successful requests at another agency, especially if a referral has been arranged, that is, a proportion of people who make an unsuccessful request for accommodation might subsequently receive accommodation from another SAAP agency on the same day. For this reason, when calculating turn-away it is important to count the number of times this occurred. During the 2005–06 Demand for Accommodation Collection period, SAAP agencies across Australia that participated in both the Demand for Accommodation and Client Collections reported 4,654 requests for accommodation that were met (Figure A1.1). Met requests for accommodation are not analysed separately in this publication, rather they are used to estimate the number of people who had a valid unmet request earlier in the day but were subsequently accommodated later that day (547 people, derived from Table 9.1).

Several difficulties are associated with estimating the number of valid unmet requests and the number of people who make these requests. First, a proportion of people who make an unsuccessful request for accommodation may subsequently receive accommodation from another SAAP agency, quite possibly soon after the initial request. Use of a statistical linkage key has proved unworkable in the context of unmet demand, so previously it was not possible to identify when this situation occurred. Second, people may have their needs met by other means and no longer require SAAP assistance. Third, a person may make several requests for accommodation—again, without a linkage key, related requests cannot be identified with certainty. Finally, data required to identify valid unmet requests may be missing from returned forms. These possibilities pose four main problems:

- Estimates of the number of unmet requests obtained from the collection may overstate the actual level of unmet demand.
- Estimates of the number of valid unmet requests may be too low as a result of missing data.
- The number of people making valid unmet requests cannot be obtained directly from the collection.

• An accurate final turn-away for those seeking assistance cannot be calculated.

Although it is not currently possible to resolve the first of these problems, a method has been developed for deriving estimates of both the number of valid unmet requests and the number of individuals whose valid requests were not met each day of the 2-week collection period. The method used to derive these estimates is outlined in the following section. It should be noted, however, that the resulting estimates would overstate the number of people involved if people make requests for accommodation on different approaches to SAAP agencies within the collection period. Additionally, because people might make several approaches on the same day to SAAP agencies throughout the year, the daily figure cannot be pro-rated up to give an estimate of the number of people turned away from SAAP agencies annually. People often approach SAAP services more than once within 12 months, as is illustrated by the fact that, nationally, 25% of SAAP clients had more than one support period in 2005–06 (derived from AIHW 2007a:Table 3.1).

To address the fourth concern, it was decided to combine the collection of met and unmet demand into one collection, the Demand for Accommodation Collection. Using the estimated number of people mentioned above in conjunction with the number of people with met requests for accommodation and the Client Collection, it is now possible to estimate the number of people with a valid prior request on a particular day who successfully gained SAAP accommodation later that day, as well as the estimated number of people who were turned away with their needs unmet. The method used to derive these estimates is outlined in the following section and the analysis is provided in chapters 6, 7, 8 and 9.

Adjusting for missing information

There are several key estimates required for estimating both unmet and met demand. These are:

- the number of valid unmet requests for immediate accommodation
- the number of people with a valid unmet request for immediate accommodation
- the number of people with a valid unmet request for immediate accommodation with a subsequent met request for accommodation.

These estimates are crucial because they show the volume of requests for immediate accommodation, indicate the number of people with unmet needs within the collection period and how much of that demand is later met, and are used in conjunction with data from other collections to examine total demand for SAAP services. Missing data in items used to derive these estimates will therefore affect the estimates' utility because they lead to estimates being too low.

It must be noted that in 2002–03 imputation was undertaken at a national level. In 2003–04 and 2004–05 imputation was carried out at the state level. For this reason 2002–03 estimates are not directly comparable with those from either 2003–04 or 2004–05.

Unmet demand

The information used to derive the unmet demand estimates is elicited through seven questions on the Demand for Accommodation Collection form (see Appendix 3):

- Question 2, asking the number of adults or unaccompanied children seeking accommodation
- Question 3, asking the number of accompanying children requiring accommodation with their parent(s) or guardian(s)

- Question 4, asking about immediacy of the need for accommodation
- Question 5a and Question 5b, asking whether or not the same request for accommodation had been made and turned away earlier that day and the reason for that turn-away, if applicable
- Question 6, asking whether an offer of accommodation was made by the agency
- Question 7a and Question 7b, asking if the person refused an offer of accommodation and, if so, why
- Question 9, asking if the person made a valid request that is, sought support from an appropriate agency.

Missing information for any of these questions affects estimates of valid unmet requests and/or estimates of people making those requests. To maximise the utility of estimates from the Demand for Accommodation Collection, an answer was imputed where information was missing for questions 4, 5a, 5b, 6, 7a, 7b and 9. The imputation itself was done at the form level by randomly assigning an answer for the missing question using the distribution of answers for that question. To improve accuracy, this imputation also used information from related questions.

Some editing on questions 2 and 3 was undertaken to help minimise the impact of erroneous or missing responses to these questions. For example, editing was carried out based on the presenting unit and where accompanying children were erroneously recorded in both questions 2 and 3.

An estimate of the total number of valid unmet requests can then be derived by identifying forms that correspond to valid unmet requests. This is done using both the original and the imputed answers: initially, valid requests are identified using questions 7 and 9, and any requests in which an offer of assistance was refused or where the reason for the agency refusing indicates that it was an invalid request are excluded. Question 4 can then be used to divide these valid unmet requests into requests for immediate accommodation and other requests.

The number of people associated with valid unmet requests for accommodation is identified by finding those valid unmet requests that correspond to first valid unmet requests. This can partly be done by excluding repeat requests at agencies (identified via Question 5) from identified valid unmet requests (estimated as described). In addition to this, however, to estimate the number of people with a valid unmet request for accommodation one further piece of information is needed – whether a first (invalid) request at an inappropriate agency later becomes an unmet (valid) request at an appropriate agency. This information is very difficult to obtain. In reports prior to 1999-00, adjustments were made for this gap in information at the state and territory level. The adjustments were based on the ratio of valid second (or further) unmet requests to the total number of first unmet requests. In the 2001-02 analysis, this ratio was also applied, but it was used at the form level to provide an estimate of the probability of an invalid first unmet request later becoming a valid unmet request. Using this probability, a proportion of invalid first unmet requests were imputed to become first valid unmet requests. These imputed first valid unmet requests were then combined with observed first valid unmet requests to estimate the total number of people. This 'unitlevel' approach allowed for greater flexibility in the tables that were produced than the 'state-level' adjustments. In the 2002-03 Demand for Accommodation Collection and onwards, information was gathered on whether a person had made an unmet request earlier that day and the reason for prior turn-away, meaning that the number of first invalid unmet

requests that later became valid unmet requests could now be estimated using information gathered (in questions 13a and 13b in 2002–03 and in questions 5a and 5b in 2003–04, 2004–05 and 2005–06).

Met demand

Missing information on the number of people accommodated and about whether a client was previously turned away affects estimates of the number of people who successfully gained accommodation later in the day on which they had made an unmet request. For met demand, the information used to derive the estimated number of people who had a previous valid unmet request for accommodation earlier on the same day is elicited through questions 5a, 5b, 6, 7a and 8 on the 2005–06 Demand for Accommodation form (see Appendix 3) which determine if the request is met; ask how many people were accommodated; whether the person or group had made a request for accommodation earlier that day; and, if they were unsuccessful, the reason why. The turn-away measures in this report use only those who required immediate accommodation. This information is elicited through Question 4 on the form.

For the purposes of this report, only people with a met request who had a valid unmet request earlier in the day are considered as people who were accommodated in subsequent requests (see chapters 6, 7, 8 and 9). Whether the previous request was valid is determined on the basis of the response recorded against Question 5b on the form. Invalid requests include those made for accommodation where the person did not fall within the agency's target group, where the person or group was inappropriate for the agency and where the person or group refused the offer of accommodation due to not wanting to split, because the agency was in the wrong area or where they refused accommodation for other reasons. The number of people who were accommodated in subsequent requests is subtracted from the number of people who had a first valid unmet request for accommodation to estimate the number of people who were not accommodated daily.

The imputation for questions 4, 5a, 5b, 6 and 7a was done at the form level by randomly assigning an answer for the missing question using the distribution of answers for that question. To improve accuracy, this imputation also used information from related questions (see also previous section on unmet demand). Some editing was carried out on Question 8 based on the presenting unit.

A2.2.2 Matching requesting groups

The Demand for Accommodation Collection form collected requesting group in a different format than used in the Client Collection. The following table outlines the combinations used in this report.

Name of requesting group	Client Collection requesting groups	Demand for Accommodation Collection requesting groups
	Person alone or with unrelated person	Person without child(ren)
Individual(s) no children	Other, with no record of accompanying children in Part B of the form (see Appendix 3)	Persons without child(ren)
.,	Requesting group missing, with no record of accompanying children in Part B of the form (see Appendix 3)	Requesting group missing, with no record of accompanying children in Question 3 or Question 8 of the form (see Appendix 3)
	Person with child(ren)	Person with child(ren)
Individual(s) with children	Other, with record of accompanying children in Part B of the form (see Appendix 3)	Persons with child(ren)
,,	Requesting group missing, with record of accompanying children in Part B of the form (see Appendix 3)	Requesting group missing, with record of accompanying children in Question 3 or Question 8 of the form (see Appendix 3)
Couple no children	Couple without child(ren)	Couple without child(ren)
Couple with children	Couple with child(ren)	Couple with child(ren)

A2.3 Interpretation of tables

When interpreting the tables in this report, readers should note the following:

- The reference period for the table is specified in the title. This may vary from table to table, depending on the collection being used.
- The population to which the table refers is specified in the title. A number of tables use data from more than one collection, so a table may have two reference populations. This is specified in the title and/or the table notes.
- The main unit used in the table (for example, percentages or numbers) is usually shown at the end of the table title; if no unit is given there, the units used are given in the body of the table. Two-week estimates based on the Demand for Accommodation Collection are rounded to the nearest 10. Annual estimates derived from the Client Collection are generally rounded to the nearest 100 or nearest 50 if they are state or territory based. Average daily estimates are generally rounded to 1 decimal place.
- Unless otherwise indicated, records with missing data (resulting from errors or
 omissions) are not included in the percentages or numbers in a table. Care should be
 taken when interpreting and using figures in a table if the numbers of errors and
 omissions are relatively high—as a rule of thumb, more than one-third as big as the
 number of records included in the table.
- Components may not add to totals due to rounding.
- In a number of tables, people may have had more than one response, so percentages do not total 100. A note to the table indicates whether this is the case.

In general, numbered notes at the bottom of the tables indicate the following:

- the number of records excluded from the table because of missing data. The number missing for each collection used in the table is given separately
- whether the data are unweighted or an adjustment for non-participation and/or client non-consent has been made

- whether any imputed data have been used (see Section A2.2.1)
- any additional information needed to interpret the table.

A2.4 Counting rules and glossary

In this report the following rules and terms have been used. For detailed descriptions of categories, please refer to the SAAP collectors' manual (AIHW 2005a).

Accommodation period

The period during which a *client* was in SAAP *supported accommodation* (also referred to as a period of accommodation). A client may have no accommodation periods or one or more accommodation periods within a *support period*. The dates on which each accommodation period began and ended during the support period are collected for clients but not for accompanying children. However, it can be reasonably assumed that an *accompanying child* will have the same accommodation period start and end dates as their parent(s) or guardian(s) in the majority of cases.

Accompanying child

A person aged under 18 years who:

- has a parent or guardian who is a SAAP client; and
- accompanies that client to a SAAP *agency* any time during that client's *support period*; and/or
- receives assistance directly as a consequence of a parent or guardian's support period.

Accompanying child support period

Each *support period* in which the child either accompanies a parent or guardian to a SAAP *agency* or receives assistance as a result of a parent or guardian's support period.

Within an accompanying child support period the child may receive one-off assistance and/or support over a period of time. Since the child may not be supported for the entire duration of a parent's or guardian's support period, it is not possible to assess the exact length of support for an accompanying child. However, it can be reasonably assumed that an accompanying child will have the same support period start and end dates as their parent(s) or guardian(s) in the majority of cases.

The number of accompanying child support periods is calculated by summing the number of accompanying children reported for each support period.

An organisation or establishment that receives a specified amount of SAAP funds to provide services.

A SAAP agency is included for 2005–06 if information about recurrent allocations was provided for 2005–06 and the agency operated for some part of the period 1 July 2005 to

Agency

30 June 2006. Analysis in chapters 4–9 of this report use data only from agencies that participated in both the Client and Demand for Accommodation Collections.

The number and profile of agencies change each year as a result of the amalgamation or splitting of agencies, the opening of new agencies, or the reclassification of service delivery models or *target groups*. These changes are determined by state and territory government departments.

A predetermined combination of letters from a *client*'s or *accompanying child*'s name, together with a letter designating their sex. See also *valid alpha code*.

Includes people who are at risk of losing their housing because of factors that do not pose a threat to their safety, for example, interpersonal conflicts that do not involve violence. A person who requires the support of a SAAP worker to maintain their current housing situation and live independently in the community may also be considered to be at risk of becoming homeless.

A person who is *homeless* or *at imminent risk of homelessness* who:

- is accommodated by a SAAP *agency*; or
- enters into an ongoing support relationship with a SAAP agency; or
- receives *support* or assistance from a SAAP agency which entails generally one hour or more of a worker's time, either with that client directly or on behalf of that client, on a given day.

This includes people who are aged 18 years or older and people of any age not accompanied by a parent or guardian.

Client records from operational SAAP agencies are included in the analyses presented in this report if:

- the client's *support period* ended in the reporting period, or
- the client's support period started on or before the end of the reporting period and either was ongoing at the end of the reporting period (30 June) or the end date of the support period was unknown and the record was entered by the NDCA before the data entry close-off date for the reporting period.

Tables detailing the characteristics of individual clients generally present data collected during the client's first support period in the reporting period.

An accompanying child support period associated with a closed support period.

A *support period* that had finished on or before the end of the

Alpha code

At imminent risk of homelessness

Client

Closed accompanying child support periods

Closed support period

reporting period – 30 June 2006.

Country of birth

The country in which a person was born. Countries are divided into:

- Australia
- other English-speaking countries (Canada; Ireland; New Zealand; South Africa; the United Kingdom; the United States of America; and Zimbabwe)
- mainly non-English-speaking countries.

Family group

Refers to the following requesting or client groups:

- Individual(s) with children
- Couple no children
- Couple with children.

Refer to A2.2.2 Matching requesting groups for details of how these groups are formed.

Homeless person

A person who does not have access to safe, secure and adequate housing. A person is considered not to have access to safe, secure and adequate housing if the only housing to which they have access:

- damages, or is likely to damage, their health; or
- threatens their safety; or
- marginalises them through failing to provide access to:
 - adequate personal amenities, or
 - the economic and social supports that a home normally affords; or
- places them in circumstances which threaten or adversely affect the adequacy, safety, security and affordability of that housing; or
- has no security of tenure—that is, they have no legal right to continued occupation of their home.

A person is also considered homeless if he or she is living in accommodation provided by a SAAP *agency* or some other form of emergency accommodation.

Immediate accommodation

Accommodation required within 24 hours.

Invalid unmet request for accommodation

An *unmet request for accommodation* is invalid if:

- the request is made at an agency of an inappropriate target group
- the person or group is inappropriate for the agency
- there is no fee-free accommodation available at the agency
- the proffered assistance is refused.

All other unmet requests for accommodation are said to be

valid. See also A2.2.1.

Length of accommodation

Accommodation length is obtained by summing the individual accommodation lengths reported for a *support period*. An individual accommodation length is obtained by subtracting the accommodation start date from the accommodation finish date. If a *client* starts and ends accommodation on the same date, the length of accommodation is recorded as zero.

Mean

The weighted arithmetic average of the item using relevant records with valid values.

Median

The median is the fiftieth percentile of a distribution. This is the value of an item such that half (using weights) of relevant records with valid values are below this value and half are above it.

Met request for accommodation

A request for accommodation is met if the *agency* offers *supported accommodation* to the person or group requesting accommodation and that offer is accepted. All met requests for accommodation are considered to be valid as the accommodation could be provided.

Missing values

Records that are not available for analysis are shown in table notes. The number of such records for each table is calculated in the following order of precedence:

- records not available because of errors
- records not available because of omissions.

In tables involving subpopulations, it is impossible to determine whether a given record should be included or excluded if data are missing for the variable(s) defining the subpopulation in the analysis. Such records are generally not included in the missing count for these tables.

Ongoing support period

A *support period* is considered ongoing at the end of the reporting period if each of the following conditions is met:

- No support end-date is provided.
- No after-support information is provided.
- The corresponding client form was received in the month following the end of the reporting period.

Ongoing support periods are generally not included in tables relating to duration of support or accommodation.

Ongoing support relationship

An ongoing support relationship exists between a SAAP *agency* and a person if some assistance has been provided to that person, and it is expected that future contact will occur between the person and the agency for the purpose of providing additional assistance. Future contact can be assumed if:

• a definite appointment has been made with the person to

work through particular problems/issues; or

- an agreement has been reached with the person to work through particular problems/issues even if a specific appointment has not been made; or
- the agency expects the *client* to return for more assistance within a month.

However, an invitation to return to the agency in the future if the need arises does not constitute an ongoing support relationship. Rather it should simply be seen as an offer to enter into a new *support period* or to provide assistance at some future time.

Percentages

Percentages presented in the report are based on valid values only; that is, records without values for the relevant data item are excluded from the denominator before percentages are calculated.

Period of accommodation

See Accommodation period.

Primary target group

Refers to the primary target group of the *agency*, that is, the primary characteristics of persons to whom a SAAP service is targeted. There are six classifications used by the SAAP National Data Collection. These are:

- young people
- single men only
- single women only
- families
- women and children escaping domestic violence
- cross-target/multiple/general.

Referral

For the purposes of the National Data Collection, a referral involves a formal process—not simply the provision of information. A (formal) referral occurs when a SAAP *agency* contacts another organisation and that organisation accepts the person concerned for an appointment or interview. A referral has not been provided if the person is not accepted for an appointment or interview.

Statistical Linkage Key (SLK)

A statistical linkage key (SLK) is a derived variable that allows demographic data about the same *client* to be combined across *support periods* without the name of the client being recorded.

For the purposes of the National Data Collection, a valid SLK is comprised of a *valid alpha code* and *valid date of birth* that were supplied for a support period where the client gave informed consent.

Support

Assistance, other than *supported accommodation*, provided to a *client* or *accompanying child* as part of a *support period*.

See also *Type of support*.

Support period

Commences when a *client* begins to receive *support* and/or *supported accommodation* from a SAAP *agency*. The support period is considered to finish when:

- the client ends the relationship with the agency; or
- the agency ends the relationship with the client.

If it is not clear whether the agency or the client has ended the relationship, the support period is assumed to have ended if no assistance has been provided to the client for a period of one month. In such a case, the date the support period ended is the last contact with the client.

Supported accommodation

Accommodation owned, managed or arranged and paid for by a SAAP *agency*. The accommodation may be provided at the agency or may be purchased using SAAP funds—at a motel, for example.

Target group

See Primary target group.

Total demand for accommodation

The total demand for accommodation refers to accommodation requested from a SAAP agency, whether that request was met or not. It includes accommodation that was newly starting, accommodation that was continuing from a previous day as well as *unmet requests for accommodation*.

Turn-away – proportion of people requiring new SAAP accommodation

Calculated as the average daily percentage of people who could not be accommodated relative to all people making valid requests for immediate SAAP accommodation. It measures the proportion of people seeking SAAP accommodation who were turned away on an average day during the Demand for Accommodation Collection period and provides an indication of a person's likelihood of obtaining SAAP accommodation.

Turn-away – proportion of total demand for SAAP accommodation

Calculated as the average daily percentage of people who could not be accommodated relative to all people who required new SAAP accommodation that day or who were continuing their accommodation from a previous day. It provides a measure of the overall ability of SAAP to meet the expressed demand for accommodation on an average day during the Demand for Accommodation Collection period.

Type of support

The Client Collection specifies 34 distinct types of support for *clients* and 17 distinct types of support for *accompanying childr*en and allows agencies to record other types of support not listed on the data form. Please refer to Appendix 3 for the form for the support types and the *Collectors Manual* (AIHW 2005a) for the definitions.

Unmet need

An unmet need occurs when a SAAP *agency* worker assesses that a *client* needs a support service during their *support period*, and that service is not provided or referred.

Unmet request for accommodation

An unmet request for accommodation occurs when a person requests, but does not receive, *supported accommodation*; that is, the person wishes to become a *client* of a SAAP *agency* but is not accepted, or the person does not accept the agency's offer of supported accommodation.

Valid alpha code

A 'valid alpha code' is an *alpha code* that is given with informed consent, and contains only letters from the alphabet or the numeral '2' (to indicate a short name) and ends in either M or F to indicate the sex.

Valid date of birth

For the purposes of the National Data Collection, a valid date of birth is one which is provided with informed consent and has:

- the day, month and year of birth completed and not estimated; or
- the day and month of birth completed and not estimated, and the year of birth completed (either estimated or not estimated).

Valid statistical linkage key (SLK)

For the purposes of the National Data Collection, a valid SLK is comprised of a *valid alpha code* and *valid date of birth* that were supplied for a *support period* where the client gave informed consent.

Valid unmet request for accommodation

An unmet request for accommodation is valid if:

- the request is made at an agency of an appropriate target group
- the agency cannot offer accommodation because insufficient accommodation is available or the agency is a referral agency with no vacancies on the books
- the agency cannot offer accommodation because the type of accommodation requested is not provided by the agency
- the agency cannot offer accommodation because there are insufficient staff to provide support
- the agency cannot offer accommodation because facilities for special needs are not available
- the request is made at a domestic violence agency and the age of the male child is inappropriate
- proffered accommodation is not refused.

All other unmet requests for accommodation are said to be invalid.

See also A2.2.1.

Appendix 3 Collection forms

CA	AGENCY ID SUPPORT PERIOD Date commenced Date finished SUPPORT PERIOD ONGOING AT 30 JUNE 2006 Yes 1
	CONSENT OBTAINED Yes 1 No 2
 Where a name is not long enough please fill in any remaining squares with a 2. For example, a male client called Ng Tien will have the alpha code G2 IE2 M. Where a part of the name is missing or unknown please substitute a 9. For example, a female client known to you only as Jane will have the code AN 999 F. Do not count hyphens, apostrophes, blank spaces or any other such character as a letter of the alphabet. 	★ ALPHA CODE Letters of first name Letters of last name 1st 2nd 3rd 4th 5th 6th M/F for male or female
 Complete date as best you can. If day unknown, tick box "day unknown". If month unknown, tick box "month unknown". If year unknown, provide best estimate and tick box "estimated year". 	★ DATE OF BIRTH OF CLIENT D D M M Y Y Y Y day month unknown unknown estimated year
1 Sex of client	3 Source of referral/information
female male	1 please tick one box only 2 self 13
2 Person(s) receiving assistance	family/friends 16 school/other education institution 2
please tick one box only	community services department 3
WITH child(ren)	police/legal unit/correction institution 17
person with child(ren)	3 health services 18
couple with child(ren)	psychiatric unit 7
WITHOUT child(ren)	telephone/crisis referral agency 8 SAAP agency/worker 9
person alone or with unrelated person(s)	SAAP agency/worker 9 other government department 10
couple without child(ren)	2 other non-government organisation 11
OTHER	
OTHER please specify	other (please specify) 99 don't know/no information 0
	GON CHAIGHMAN

Australia 1	please tick one box only in each column Before
other (please specify)	No income no income 1
	registered/awaiting benefit 2
★ 5 Does the client identify as being of Aboriginal or Torres Strait Islander origin?	registered/awaiting benefit2
	Government payments newstart 4
no 1 ves, Aboriginal 2	
, , , , , , , , , , , , , , , , , , , ,	community development employment
yes, Torres Strait Islander 3	project (CDEP) 8
yes, both 4	ABSTUDY 31
★ 6 Presenting reasons for seeking assistance	Austudy payment for students aged 25 years and over 28
please tick as many circles as apply	disability support pension 12
Interpersonal relationships	age pension 13
time out from family/other situation 2	
relationship/family breakdown 3	
interpersonal conflict 0 4	
sexual abuse 7	,
domestic/family violence 0	workcover/compensation 19
physical/emotional abuse 5	maintenance/child support 20
Financial	wages/salary/own business 21
	anaura/nartnaria incoma 22
	other (please specify) 999 client left without providing any information 98
Accommodation overcrowding issues 2	don't know 99
	 25
	* 9 Labour force status before and after support
\$, O	please tick one box only in each column Before A
Health	employed full time (35 hours per week or more)
	employed part time
problematic drug/alcohol/substance use 1	(less than 35 hours per week)
	unemployed (looking for work) 4
.,	not in labour force (see manual) 5
Other reasons	client left without providing any information 98
gay/lesbian/transgender issues 3	don't know 99
recently left institution 1	2
recent arrival to area with no means of support 1	* 10 Student status before and after support
itinerant 1	5 please tick one box only in each column Before A
other (please specify) 9	not a student 1
don't know/no information ()	
	post-secondary student/employment training 3
★ 7 Main presenting reason for seeking assistance	
please write only ONE code number from Question 6	client left without providing any information 98
eg 0 2 7	don't know 99

	Before After	please tick one box only in each column Before After
Improvised dwelling/sleeping rough		alone 10
improvised dwelling/car/tent/squat	_ 1 _	with both parents 1
street/park/in the open	2	with one parent and parent's spouse/partner 2
House/dwelling		with one parent 3
house/flat	3	with foster family 4
caravan	4	with relatives/friends temporary 16
boarding/rooming house	5	with relatives/friends long-term 17
hostel/hotel/motel	6	with spouse/partner 7
Institutional setting		with spouse/partner and child(ren) 8
hospital		alone with child(ren) 9
psychiatric institution		living with other unrelated persons 13
prison/youth training centre other institutional setting	9	other (please specify) 999
other institutional setting	10	client left without providing any information 98
client left without providing any information	98	don't know 99
don't know	99	* 14 Location of client's last home
	Before After	state postcode
SAAP/CAP funded accommodation SAAP/CAP crisis/short term accommodation		overseas 999
(including THM crisis)	1	
	2	don't know/no information 0
SAAP/CAP medium/long term accommodation		don't know/no information 0
SAAP/CAP medium/long term accommodation other SAAP/CAP funded accommodation (eg hostel, motel etc)	3	15 Was a case management plan agreed to by the end of the support period?
other SAAP/CAP funded accommodation (eg hostel, motel etc)	3	15 Was a case management plan agreed to by the
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only
other SAAP/CAP funded accommodation (eg hostel, motel etc)	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 ▶ Go to question 1
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 ▶ Go to question 1 no, client did not agree to one 4 ▶ Go to question 1
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 ▶ Go to question 1 no, client did not agree to one 4 ▶ Go to question 1
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough other (no tenure) (please specify)	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 Go to question 1 no, client did not agree to one 4 Go to question 1 no, support period too short 5 Go to question 1 no, other (please specify)
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough other (no tenure) (please specify) Tenure	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 ▶ Go to question 1 no, client did not agree to one 4 ▶ Go to question 1 no, support period too short 5 ▶ Go to question 1 no, other (please specify)
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough other (no tenure) (please specify) Tenure purchasing/purchased own home private rental public housing rental	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough other (no tenure) (please specify) Tenure purchasing/purchased own home private rental	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 ▶ Go to question 1 no, client did not agree to one 4 ▶ Go to question 1 no, support period too short 5 ▶ Go to question 1 no, other (please specify) 6 ▶ Go to question 1 16 To what extent were the client's case management goals achieved by the end of the support period?
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough other (no tenure) (please specify) Tenure purchasing/purchased own home private rental public housing rental community housing rental	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough other (no tenure) (please specify) Tenure purchasing/purchased own home private rental public housing rental (including THM transitional)	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 ▶ Go to question 1 no, client did not agree to one 4 ▶ Go to question 1 no, support period too short 5 ▶ Go to question 1 no, other (please specify) 6 ▶ Go to question 1 16 To what extent were the client's case management goals achieved by the end of the support period? please tick one box only not at all 1
other SAAP/CAP funded accommodation (eg hostel, motel etc) No tenure institutional setting improvised dwelling/sleeping rough other (no tenure) (please specify) Tenure purchasing/purchased own home private rental public housing rental (including THM transitional) rent-free accommodation	3	15 Was a case management plan agreed to by the end of the support period? please tick one box only yes 1 ▶ Go to question 1 no, client did not agree to one 4 ▶ Go to question 1 no, support period too short 5 ▶ Go to question 1 no, other (please specify) 6 ▶ Go to question 1 16 To what extent were the client's case management goals achieved by the end of the support period? please tick one box only not at all 1

please tick as many circles as apply	Needs identified by worker	Provided	Referral arranged
Housing/accommodation			
SAAP/CAP accommodation (including THMs and other SAAP managed properties)		0	<u>43</u>
assistance to obtain/maintain short-term accommodation			39
assistance to obtain/maintain medium-term accommodation			<u>49</u>
assistance to obtain/maintain independent housing			<u>42</u>
Financial/employment			
assistance to obtain/maintain government allowance			37
employment and training assistance			<u> </u>
financial assistance/material aid			<u> </u>
financial counselling and support			7
Personal support incest/sexual assault support			
domestic/family violence support			4546
family/relationship support			
emotional support			<u>47</u>
assistance with problem gambling	0 0 0	0000	<u>48</u>
			<u> </u>
General support/advocacy living skills/personal development			<u> </u>
assistance with legal issues/court support			<u></u>
advice/information			O 27
retrieval/storage/removal of personal belongings			<u></u>
advocacy/liaison on behalf of client	$\tilde{\bigcirc}$	0	<u> </u>
Specialist services	_		-
psychological services	0	0	12
specialist counselling services	0	0	<u>44</u>
psychiatric services	0	0	13
pregnancy support	O	0	33
family planning support	0	0	34
drug/alcohol support or intervention			<u> </u>
physical disability services			17
intellectual disability services			18
culturally specific services			<u> </u>
interpreter services			
assistance with immigration services			38
health/medical services	0 0		<u>26</u>
Basic support meals			<u>21</u>
laundry/shower facilities	0 0 0	0000	22
recreation	Ŏ	Ŏ	<u></u>
transport			24
other (please specify)			999

COMPLETED FORMS WILL BE KEPT STRICTLY CONFIDENTIAL

If you have any problems completing this form please telephone the SAAP NDCA hotline on 1800 627 191 or email ndca@aihw.gov.au

	ore than 12 accommodation per lete details, and staple it to this p	ods in this support period, you should bage.	d photocopy a blank
Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes	7 Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes
2 Type of accommodation please tick one box only crisis/short term	Date of accommodation please complete all boxes	8 Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes
3 Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes	9 Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes
4 Type of accommodation please tick one box only crisis/short term	Date of accommodation please complete all boxes	10 Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes D
5 Type of accommodation please tick one box only crisis/short term	Date of accommodation please complete all boxes	11 Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes D D M M Y Y Y Y
6 Type of accommodation please tick one box only crisis/short term	Date of accommodation please complete all boxes	12 Type of accommodation please tick one box only crisis/short term 7 Start medium/long term 8 Finish other SAAP 9	Date of accommodation please complete all boxes D M M Y Y Y Y Y Y Y Y

★ 19 ALPHA CODE FOR ACCOMPANYING CHILD(REN)	Letters of first name			Letters of first name		
For short names fill in with 2's. For missing names fill in with 9's.	Letters of last name	1st 2nd 3rd 4th	M/F for	Letters of last name	1st 2nd 3rd 4t	M/F
★ DATE OF BIRTH OF CHILD(REN)	D D M	M Y Y	male or female	D D M	M Y Y	or fem:
Complete date as best you can. If day unknown, tick box "day unknown". If month unknown, tick box "month unknown". If year unknown, provide best estimate and tick box "estimated year".			nated ear			mated ear
20 Sex of child(ren)		fen n	nale 1			nale 1 1
* 21 Country of birth of the child(ren)	othe	Austr		other	Aust (please spe	
* 22 Is the child of Aboriginal or Torres Strait Islander origin?	yes, Torre	yes, Aborig es Strait Islan yes, b	der 3	yes, Torre	yes, Aborig es Strait Islar yes, b	nder 3
23 Support to child(ren) no assistance	_ 1			1		
Indicate above if no assistance was given or tick as many circles below as apply	Needs identified		Deferred	Needs		
Accommodation SAAP/CAP accommodation (including THMs and other SAAP managed properties)	by worker	Provided	Referral arranged	identified by worker	Provided	Referral arranged 21
School liaison/child care school liaison child care	0	0	O 4	0	0	O 4
Personal support help with behavioural problems			31			31
sexual/physical abuse support skills education		Ö	O 24	Ö	0	<u>24</u>
structured play/skill development General support/advocacy access arrangements			225			225
advice/information advocacy	Ö	0	15 18	Ö	0	15 18
Specialist services specialist counselling culturally specific services			23 10			2310
health/medical services Basic support	Ŏ	Ŏ	<u> </u>	Ŏ	Ŏ	<u> </u>
meals showers/hygiene recreation			11 12 13			11 12 13
transport		000	<u> </u>	0) (<u> </u>
other (please specify) other (please specify)			999			999

female male Australia ase specify) no , Aboriginal rait Islander yes, both	1 2 1 1 1 1 1 2 1 2 1 3 3 1 4		Austr r (please spec yes, Aborig es Strait Islar	no 1 1 inal 2	other 		
no , Aboriginal			yes, Aborig	no 1 1 inal 2	other		
, Aboriginal rait Islander	2 3	yes, Torro	es Strait Islar	inal 2			
			yes, b		yes, Torre	yes, Aborig es Strait Islar yes, b	nder 3
		1			1		
		Needs identified by worker	Provided	Referral arranged	Needs identified by worker	Provided	Referral arranged
\bigcirc (21	0	0	21	0	0	<u></u>
O (4 3		0	↓ 4○ 3		0	↓ 4○ 3
	1 24 17 22	000	0000	1 24 17 22	000	0000	1 24 17 22
	5 15 18	0	0	5 15 18	0	0	51518
	23 10 19		000	23 10 19	0	000	23 10 19
	11 12 13 14 999	0000	0000	11 12 13 14 999	0000	0000	11 12 13 14 999
0 0 0		21 4 3 1 24 17 22 5 15 18 23 10 19 11 12 13	Referral arranged Identified by worker	Referral arranged Provided Provided	Referral arranged Provided Provided Referral arranged	Referral arranged Provided Provided	Referral arranged Provided Provided

RETURNING FORMS TO THE NDCA

- In the first week of each month, send the forms of *clients* who have left the agency in the last month to the NDCA in the prepaid envelope provided.
- Forms should reach the NDCA by the 15th of each month.
- Include a completed Form Return Sheet with your forms. If no clients left your agency in the
 last month record zero forms to return on the Form Return Sheet. This ensures that your
 agency is counted as participating in the National Data Collection. The NDCA is required to
 notify State/Territory funding departments of agencies that do not return forms (or Form
 Return Sheets) each month.

30 JUNE 2005 AND 31 DECEMBER 2005

- In the first week of July 2005 and in the first week of January 2006, you should notify the NDCA of clients who are still being supported as at 30 June 2005 and 31 December 2005.
- For clients who are ongoing at 30 June 2005, refer to the *July 2005 Transfer Guide* and transfer the information from the old 2004–2005 form to the new 2005–2006 form. Return the old form to the NDCA along with the forms of *clients who have left your agency in the last month*. Retain the new form in your agency until the client has finished his/her support period.
- For ongoing clients at 31 December use the December Form Return Sheet and note in the box provided the number of clients being supported on 31 December 2005. It is important to send in a December Form Return Sheet even if you did not have any client forms to remit or you had no ongoing clients.

If you do not need the materials sent to you, please return them in the NDCA Reply Paid envelope.

The SAAP National Data Collection Agency is managed by the Australian Institute of Health and Welfare



S A A P DEMAND FOR ACCOMMODATION

7 December – 13 December 2005

AGENCY ID		
DATE ACCOMMODATION SOUGHT	D D M M	Y Y Y Y 2 0 0 5
CONTACT MADE	Please tick one box	only
by	2	
	3	
vi	1	
	4	

	via a third party, by phone 4
PLEASE FILL OUT A FORM EVERY TIME A F	PERSON OR GROUP SEEKS ACCOMMODATION
FORMS TO BE FILLED OUT BETWE	EN 7 DECEMBER - 13 DECEMBER 2005
	1
1. Person(s) requesting accommodation:	4. How soon is the accommodation needed:
WITH child(ren)	tonight (within 24 hours) 1
person with child(ren) 5	tomorrow night (between 24 and 48 hours) 2 in 3—4 days 6
persons with child(ren) 6	in 5—6 days 7
couple with child(ren) 4	in 7—14 days 4
WITHOUT child(ren)	in more than 14 days 5
person without child(ren) 7	
persons without child(ren) 8	[5a.] Is this the first time today that the person/group has tried to get accommodation, either at this or
couple without child(ren) 2	any other agency?
2. Please specify the number of adults seeking	yes 1 go to Q. 6
accommodation in each age group:	don't know
This includes young people/children under 18 who	no 2 go to Q. 5b
seek accommodation without a parent/guardian.	110 2 go to a . 5 2
Do not use ticks or crosses.	5b. If the person/group has tried earlier today to get
Male Female	accommodation, why were they unsuccessful:
under 12 years	(please tick one box only)
12—14 years — —	insufficient accommodation available 1
15—17 years	agency inappropriate - wrong target group 2
18—19 years	agency in wrong area 4
20—24 years	group did not want to split up 5
25—44 years	person/group inappropriate for agency 6
45—64 years	type of accommodation requested not provided 7
65 years and over	accommodation refused for other reason 8
don't know age	other (please specify) 999
<u>_</u>	no information/don't know 0
3. Please specify how many <u>accompanying children</u> require accommodation with their parent(s)/guardian: Do not use ticks or crosses.	
Male Female	9
under 12 years	
12—14 years	
15—17 years	
don't know age	
COMPLETED FORMS WILL BE	E KERT STRICTLY CONFIDENTIAL

If you have any problems completing this form please telephone the SAAP NDCA hotline on 1-800 627 191 or email ndca@aihw.gov.au

6. Was any accommodation offered? yes 1	[10.] Did your agency make a referral for accommodation?
no 2 If no accommodation offered,	yes 1
please skip to question 9	no 2
7a. Was your offer of accommodation taken up? yes 1 If yes, go to question 8 no 2	11. How many in the group (including children) do or don't identify as Aboriginal and/or Torres Strait Islander:
7b. If your offer of accommodation was not taken up,	Please specify the <u>number</u> of people in each category. Do not use ticks or crosses.
was it because:	Male Female
the person/group did not show 1 the group did not want to split up 2	don't identify as Aboriginal or Torres Strait Islander
the agency was in the wrong area 3 the person/group wanted longer term housing 4	do identify as Aboriginal
the person/group wanted longer term housing the person/group wanted different housing option 5	do identify as Torres Strait Islander
or, other (please specify) 999	do identify as both Aboriginal and
▶ If accommodation not taken up, please skip to question 10	Torres Strait Islander
8. How many of the person/group will your agency	don't know
accommodate?	[12.] Country of birth of everyone in the group (including children):
Please specify the number of adults you will accommodate:	Please specify the <u>number</u> of people in each category. Do not use ticks or crosses.
(this includes young people/children under 18 who seek accommodation without a parent/guardian)	Male Femal
	Australia
Please specify the number of accompanying children under 18 you will accommodate:	other English-speaking countries
	non-English-speaking countries
If accommodation provided, please skip to question 11	don't know country of birth
9. What was the <u>main</u> reason accommodation was not offered:	13. Did your agency offer any of the following one-off assistance?
(please tick one box only)	yes 1
referral agency with no vacancies on books 15	no 2
insufficient accommodation available 3	if yes, please tick as many circles as apply
agency inappropriate — wrong target group 4	information 1
type of accommodation requested not provided 11	referral for non-accommodation suppport services 3
insufficient staff to provide support 2	meals 4
facilities for special needs not available 12	financial assistance/material aid 5
·	transport 6 laundry/shower facilities 7
age of male child (applicable for DV agencies) 8	emotional support/counselling 10
person/group inappropriate for agency 13	other (please specify) 99
no fee-free accommodation available 14	. , ,,
other (please specify) 999	Thankyou

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