

Better information and statistics for better health and wellbeing

HEALTH AND WELFARE EXPENDITURE SERIES Number 38

Public health expenditure in Australia, 2007–08

November 2009

Australian Institute of Health and Welfare Canberra Cat. no. HWE 47

The Australian Institute of Health and Welfare is Australia's national health and welfare statistics and information agency. The Institute's mission is better information and statistics for better health and wellbeing.

© Australian Institute of Health and Welfare 2009

This work is copyright. Apart from any use as permitted under the *Copyright Act 1968*, no part may be reproduced without prior written permission from the Australian Institute of Health and Welfare. Requests and enquiries concerning reproduction and rights should be directed to the Head, Media and Communications Unit, Australian Institute of Health and Welfare, GPO Box 570, Canberra ACT 2601.

This publication is part of the Australian Institute of Health and Welfare's Health and welfare expenditure series. A complete list of the Institute's publications is available from the Institute's website <www.aihw.gov.au>.

ISSN 1323-5850 ISBN 978 1 74024 971 3

Suggested citation

Australian Institute of Health and Welfare 2009. Public health expenditure in Australia, 2007–08. Health and Welfare Expenditure Series no. 38. Cat. no. HWE 47. Canberra: AIHW.

Australian Institute of Health and Welfare

Board Chair Hon. Peter Collins, AM, QC

Director Penny Allbon

Any enquiries about or comments on this publication should be directed to: Michael Whitelaw Australian Institute of Health and Welfare GPO Box 570 Canberra ACT 2601 Phone: (02) 6244 1001 Email: expenditure@aihw.gov.au

Published by the Australian Institute of Health and Welfare

Please note that there is the potential for minor revisions of data in this report. Please check the online version at <www.aihw.gov.au> for any amendments.

Contents

Pre	face	vi			
Ac	knowledgments	viii			
Ab	breviations and symbols	ix			
Su	Summaryx				
1	Introduction	1			
	1.1 What is public health?	1			
	1.2 Public health funding and expenditure	2			
	Indirect expenditures included in the estimates	3			
	Current prices and constant prices	3			
2	National funding and expenditure on public health activities	4			
	2.1 Government funding	4			
	Australian Government funding	4			
	Funding by state and territory governments	4			
	2.2 Government expenditure	6			
	2.3 Public health expenditure per person	9			
	Average expenditure per person in each state and territory	9			
	2.4 Growth in expenditure on public health activities	11			
3	Public health expenditure as a proportion of total recurrent health expenditure	14			
	3.1 National and jurisdictional expenditure proportions	14			
4	Communicable disease control	20			
	4.1 Introduction				
		20			
	4.1 Introduction	20 20			
	4.1 Introduction4.2 Expenditure	20 20 22			
	4.1 Introduction4.2 Expenditure4.3 Programs and activities	20 20 22 22			
	 4.1 Introduction	20 20 22 22 30			
5	 4.1 Introduction	20 20 22 22 30 33			
5	 4.1 Introduction 4.2 Expenditure 4.3 Programs and activities HIV/AIDS, hepatitis C and sexually transmitted infections Needle and syringe programs Other communicable disease control 	20 20 22 30 33 35			
5	 4.1 Introduction 4.2 Expenditure 4.3 Programs and activities HIV/AIDS, hepatitis C and sexually transmitted infections Needle and syringe programs Other communicable disease control 	20 20 22 30 33 35			
5	 4.1 Introduction	20 22 30 33 35 35			
5	 4.1 Introduction 4.2 Expenditure 4.3 Programs and activities HIV/AIDS, hepatitis C and sexually transmitted infections Needle and syringe programs Other communicable disease control Selected health promotion 5.1 Introduction 5.2 Expenditure	20 22 30 33 35 35 35 35			
5	 4.1 Introduction 4.2 Expenditure. 4.3 Programs and activities HIV/AIDS, hepatitis C and sexually transmitted infections. Needle and syringe programs. Other communicable disease control. Selected health promotion. 5.1 Introduction 5.2 Expenditure. 5.3 Programs and activities	20 20 22 30 33 35 35 37 37 37			
5	 4.1 Introduction	20 22 22 30 33 35 35 35 37 37 37 38			
5	 4.1 Introduction 4.2 Expenditure. 4.3 Programs and activities	20 22 30 35 35 35 35 35 37 37 38 41			

	Sun exposure and protection	44
	Mental health awareness and promotion	44
6	Organised immunisation	47
	6.1 Introduction	
	6.2 Expenditure	47
	6.3 Programs and activities	50
	National programs and activities	50
	State and territory programs and activities	52
7	Environmental health	54
	7.1 Introduction	54
	7.2 Expenditure	54
	7.3 Programs and activities	56
	National programs and activities	56
	State and territory programs and activities	57
8	Food standards and hygiene	60
	8.1 Introduction	60
	8.2 Expenditure	60
	8.3 Programs and activities	61
	National programs and activities	61
	State and territory programs	62
9	Screening programs	64
	9.1 Introduction	64
	9.2 Expenditure	64
	9.3 Programs and activities	66
	National programs and activities	66
	State and territory screening programs	68
10	Prevention of hazardous and harmful drug use	74
	10.1 Introduction	74
	10.2 Expenditure	74
	10.3 Programs and activities	76
	National hazardous and harmful alcohol use prevention programs and activities.	76
	State and territory programs and activities	77
	National hazardous and harmful tobacco use prevention programs	80
	State and territory hazardous and harmful tobacco use prevention programs	81
	National hazardous and harmful illicit drug use prevention programs	83
	State and territory hazardous and harmful illicit drug use prevention programs	84
11	Public health research	87
	11.1 Introduction	87

11.2 Expenditure		
11.3 Programs and activities		
National research programs and activities		
State and territory public health research programs and activities	90	
Appendix A: Technical notes	93	
Public health activity definitions	93	
Jurisdictions' technical notes	95	
Role of Local Government Authorities within each jurisdiction	95	
Method for allocating Australian Government expenditure by state/territory	96	
Deflators	97	
Appendix B: Other activities related to public health	99	
Introduction	99	
Programs partially excluded from public health expenditure	99	
Cervical screening	99	
Innovative Health Services for Homeless Youth	100	
Non-Government Organisation Treatment Grants Program	100	
Programs wholly excluded from public health expenditure	100	
The 45–49 year-old health check	100	
Appendix C: Developments in public health funding	102	
Intergovernmental Agreement (IGA) on Federal Financial Relations	102	
Appendix D: International definitions for Public health expenditure reporting	104	
Appendix E: Information on jurisdictional public health activities	105	
References	113	
List of tables	115	
List of figures		
List of boxes	118	

Preface

There are different interpretations as to what may constitute a public health activity. The public health funding and expenditure estimates included in this report and the earlier reports in this series relate only to those activities where the funding is provided or the expenditure incurred by the key health departments and agencies in each jurisdiction. They do not include estimates of funding that is provided for public health activities by 'non-health' government departments and agencies (such as education, veterans' affairs, law enforcement, transport and environment). Nor do they include funding by local government authorities, non-government organisations or households.

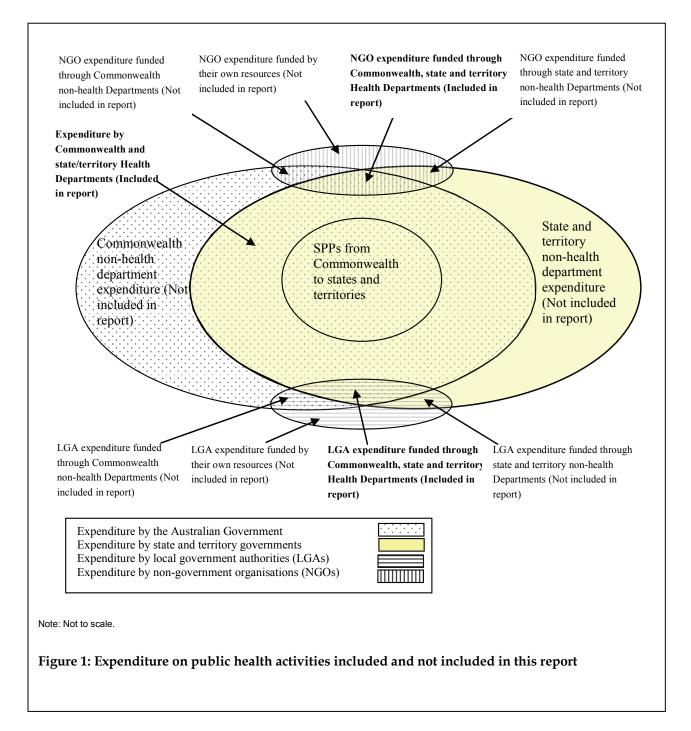
Figure 1 illustrates the portion of the public health expenditure that is captured by this report.

While public health expenditure is an important element of governments' investment in the nation's health, it is not the only such expenditure related to prevention of illness/injury. For example, it does not include the expenditures incurred by individuals to improve their own and their families' existing and future health status and to prevent injury and illness. It also omits expenditures incurred by employers in ensuring that employees have safe workplace in which to work, thereby reducing the risk of injury and illness in the workplace.

With the exception of cervical screenings and immunisations undertaken by general practitioners and other clinicians, expenditure on preventative services delivered in clinical settings has been excluded. This is because the report focuses on the expenditures associated with delivering organised programs on a whole of population basis rather than activities that may be provided by clinicians in other circumstances.

Some of the public health funding provided by the Australian Government to the states and territories through Specific Purpose Payments (SPPs) was through grants under the Public Health Outcome Funding Agreements (PHOFAs) between the Commonwealth and the individual state and territory governments. These agreements provided the states and territories the flexibility to manage priorities within a total pool of funds allocated to them under the agreements. Due to this flexibility, it is not possible to disaggregate total funding under the PHOFAs to individual public health activities. Thus, while this report provides detailed information on public health expenditure, the funding levels are only presented at a higher level.

Finally, the report does not quantify the beneficial outcomes associated with public health activities. Information on the levels of risk factors and other outcomes that are the targets of public health expenditure are included in reports such as *Australia's health 2008* (AIHW 2008).



Acknowledgments

The collection and analysis of the data and the writing of this publication was primarily done by Brett Rogers, Emily Haesler, Gail Brien and Michael Whitelaw. Tony Hynes and Kate Phillips contributed to the analysis of data and production tasks.

Thanks are extended to the Australian, state and territory governments and members of the Technical Advisory Group (TAG) for the National Public Health Expenditure Project. Members of the TAG have worked with the project team in providing these annual public health estimates and the supporting information on public health programs in their jurisdictions. Members of the TAG and additional contributors to this report are listed below.

In addition, the AIHW thanks the individual jurisdictions for compiling the public health expenditure estimates and to the Australian Government Department of Health and Ageing for funding the National Public Health Expenditure Project.

Australian Government Department of Health and Ageing	Michael Kortt Caroline Arthur Joanne Davies Safka
New South Wales Health	Cristalyn Da Cunha
Victorian Department of Human Services	Daffodil Pope Michael Ackland Teena Blias Lynton Norris
Queensland Health	Michael Skinner/Paul Vardon Beata Zimkowska Graham Jarvis
Department of Health Western Australia	Merran Smith Paul Connell
Department of Health South Australia	Agnes Maddock
Department of Health and Human Services Tasmania	Roscoe Taylor Judy Cooper
ACT Health	Linda Halliday Myra Navarro-Mukii Rosalind Sexton
Northern Territory Department of Health and Families	Yuejen Zhao Margaret Foley Steve Guthridge
Public Health Association of Australia	Michael Moore
Australian Centre for Economic Research on Health	Jim Butler

Abbreviations and symbols

ABHI	Australian Better Health Initiative
ABS	Australian Bureau of Statistics
AIHW	Australian Institute of Health and Welfare
CDC	Communicable disease control
DoHA	Department of Health and Ageing
EH	Environmental health
FSH	Food standards and hygiene
LGA	Local government authority
NPHP	National Public Health Partnership
OI	Organised immunisation
PHHDU	Prevention of hazardous and harmful drug use
PHOFA	Public Health Outcome Funding Agreement
PHR	Public health research
SHP	Selected health promotion
SP	Screening programs
SPP	Specific Purpose Payment
WHO	World Health Organization
n.a.	not available
n.e.c.	not elsewhere classified
•••	not applicable
_	nil or rounded down to zero

Summary

Public health focuses on prevention, promotion and protection rather than on treatment; on populations rather than on individuals; and on the factors and behaviours that cause illness.

The estimates included in the *Public health expenditure in Australia* series relate only to public health activities where the funding was provided or the expenditure incurred by the key health departments and agencies in the various jurisdictions. They are accompanied by descriptions of public health activities undertaken nationally and by states and territories.

Total expenditure on reported public health activities by health departments in Australia during 2007–08 was \$2,158.8 million or \$101.61 per person on average. This was an increase of \$444.0 million on what was spent in 2006–07 which, after adjusting for inflation, represented real growth of 21.5% in 2007–08. Average expenditure per person increased by 19.4%.

Expenditure on public health increased by 77.7%, in real terms, between 1999–00 and 2007–08, averaging 7.4% per year. Total recurrent health expenditure grew at a similar rate over most of this period, maintaining the proportion of public health expenditure at 1.8%-1.9% until 2006–07. The relatively large growth in public health expenditure in 2007–08 meant that public health expenditure as a proportion of total health expenditure increased to 2.2%.

This increase was mainly attributable to a large increase in expenditure on *Organised immunisation*, which increased by \$268.2 million (61.5%), compared to 2006–07. Most of the increase in *Organised immunisation* was due to the implementation and initial catch-up phase of the National Human Papillomavirus (HPV) vaccination program, aimed at reducing the incidence of cervical cancer. The HPV program included \$302.1 million of expenditure for the purchase of the HPV vaccine (an increase in expenditure on the purchase of vaccines of \$235.8 million from 2006–07 levels). This increase in expenditure on HPV vaccine purchases was responsible for 53.1% of the \$444.0 million increase in total public health expenditure.

The Australian Government provided the largest share of the funding for public health activities in 2007–08, contributing \$1,372.7 million, or 63.6%, of the total funding. Of this, \$562.7 million was spent on its own programs and \$810.1 million was provided to state and territory governments through Specific Purpose Payments to fund public health activities. State and territory health departments incurred nearly three quarters (73.9%) of the total public health expenditure with an estimated \$1,596.1 million of expenditure. The \$1,596.1 million comprised \$786.0 million funded from their own resources and \$810.1 million from the Australian Government.

The public health activities recording the highest expenditure in 2007–08 were *Organised immunisation* (\$704.3 million or 32.6% of the total expenditure), *Selected health promotion* (\$366.6 million or 17.0%) and *Screening programs* (\$289.1 million or 13.4%).