Review and evaluation of Australian information about primary health care

A focus on general practice

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ISBN 978 1740248556

Suggested citation

Australian Institute of Health and Welfare 2008. Review and evaluation of Australian information about primary health care: a focus on general practice. Cat. no. HWI 103. Canberra: AIHW.

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Published by the Australian Institute of Health and Welfare

Printed by Elect Printing, Canberra

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Acknowledgments

Acknowledgments

This report was prepared by Mr Michael Bullot, Ms Tracy Dixon and Mr Gordon Tomes from the Australian Institute of Health and Welfare, and Ms Joan Henderson from the University of Sydney. The authors thank Dr Kuldeep Bhatia, Ms Susan Killion and Dr Paul Magnus for their valuable contributions.

Stakeholder consultations were organised and conducted by Ms Susan Killion, Ms Tracy Dixon and Mr Michael Bullot. The assistance of Ms Debbie Vandedonk and Ms Narelle Mills is greatly appreciated. Development and analysis of the electronic collections survey was undertaken by Ms Joan Henderson.

Thanks also to Dr Alison Edwards, Dr Karen Stringer and members of the ACT Division of General Practice for assistance with developing the evaluation scenarios, and to Mr Phil Lowen and Mr Richard Bialkowski for coordinating this input.

The project team is extremely grateful for the input of all the individuals and organisations who participated in consultations, provided information about data collections and completed surveys about electronic collection methods. A complete listing of all contributors appears in Appendix 2.

This work was funded by the Australian Government Department of Health and Ageing. The authors thank Ms Abha Bedi and Mr Hitendra Gilhotra from the Performance, Safety and Quality Section for their advice and assistance. Feedback on a draft of the report was received from various sections within the Department; the contribution of all reviewers is gratefully acknowledged.

Executive summary

Primary health care is the cornerstone of the Australian health-care system, and general practice is its central component. It is vital, therefore, that accurate, reliable and timely information is available to assess the quality, effectiveness and outcomes of services provided in general practice. Such information is essential for:

- · determining the need for services
- · highlighting inequities in access and outcomes
- · assessing the uptake of best-practice guidelines and evidence-based practices
- · evaluating the outcomes of interventions
- · providing practitioners with evidence for clinical decision making
- · informing policy and strategy development.

Although several Australian collections contain information relevant to general practice, the extent and usefulness of these data for meeting priority information needs is variable. In order to improve the data environment, take advantage of advances in information technology and build on the capabilities of existing data collection systems, we need to take stock of what exists now, consider what is needed for the future, and determine the most effective and efficient ways of moving forward.

This report provides a review and evaluation of current data collections and methods. The evaluation considers not only the quality and breadth of the data items collected, but also looks more broadly at the usefulness of the data with regard to meeting the information needs of stakeholders. The report highlights gaps and limitations in the currently available data, and suggests strategies for improving the quality and usefulness of information about general practice in Australia. In addition, it outlines methods currently being used to collect general practice data electronically, and establishes options for further investigation.

Main findings

Usefulness of existing collections

- Data that are able to be used to build a comprehensive picture of the care provided in general practice are limited.
- At the national level, 'quality' is currently only able to be assessed in specific circumstances and for particular health conditions (for example, tracking the annual cycle of care for diabetes).
- · To enable thorough investigation of general practice care, data should:
 - be able to be analysed at the individual patient level
 - link each management action (such as a prescription, clinical procedure, pathology or imaging request) to a diagnosis or symptom pattern
 - be able to be linked to allow tracking of presenting problems and management actions over time and to examine patient outcomes.

Options for future collection of general practice data

- Several collections use electronic methods to collect data from or about general practice. These
 include CONDUIT (Collaborative Network and Data Using IT), GPRN (the General Practice Research
 Network), the Australian Primary Care Collaboratives, ASPREN (the Australian Sentinel Practices
 Research Network) and the GP Census.
- The types of electronic methods in use by CONDUIT and GPRN appear to be useful starting points for exploring a national electronic data collection (though some important limitations need to be overcome).
- The CONDUIT system has great potential in that it enables linkage and transfer of clinical records between different health providers and services.
- The experiences and expertise of the groups involved in other collections, such as MEDIC-GP
 (Medical Enquiry Drug Information Centre—General Practice), BEACH (Bettering the Evaluation and
 Care of Health) and the Practice Health Atlas, can provide valuable insights to inform decisions about
 the way forward.
- Collections other than those containing GP-patient encounter data also provide useful information, such as patient satisfaction, functioning and quality of life, and reasons for seeking, or not seeking, care.
- Contextual information, such as workforce data and information about access to care, is necessary to aid interpretation of clinical data.

Enabling the transition to electronic collection

- There is a need for a set of principles around the collection and use of general practice data, covering implementation, data access and use, governance, and resourcing.
- Several important issues need to be tackled before electronic collection of general practice data could be implemented in Australia, including adoption of standards and resolution of legal and ethical issues (such as privacy and consent).
- Internationally, countries that have been more successful in introducing electronic patient records have been those that have had standards, protocols and infrastructure in place at an early stage.
- The low rate of uptake of electronic clinical record keeping in Australian general practices will limit the number of GPs able to participate in electronic data collection.
- GP groups expressed a willingness to participate in data collection, but need to be convinced of the
 usefulness of the data in terms of informing policy decisions or improving health outcomes or practices.

Recommendations

- A minimum data set specification for GP-patient encounters should be defined, in consultation with all stakeholders, which builds on work already undertaken in this area.
- The options established as potential starting points for an electronic collection should be explored with all stakeholders to formulate an agreed approach for implementing collection of this minimum data set at the national level.
- Where existing collections provide useful data, they should continue to be supported during the transition period and, where appropriate, afterwards.